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16 UNITED STATES DISTRICT COURT
 17 NORTHERN DISTRICT OF CALIFORNIA
 18

19 WHATSAPP INC., a Delaware corporation,
 20 and FACEBOOK, INC., a Delaware
 corporation,

21
 22 Plaintiffs,

23 v.

24 NSO GROUP TECHNOLOGIES LIMITED
 and Q CYBER TECHNOLOGIES LIMITED,

25 Defendants.
 26

Case No. 4:19-cv-07123-PJH

**PLAINTIFFS' OPPOSITION TO
 DEFENDANTS' MOTION TO DISMISS**

Date: May 27, 2020
 Time: 9:00 a.m.
 Courtroom: 3
 Judge: Hon. Phyllis J. Hamilton

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1 **I. INTRODUCTION**

2 A flawed premise runs through the motion to dismiss (“MTD”). Defendants contend that they
3 cannot be held responsible for designing and marketing spyware and then deploying it using
4 WhatsApp’s U.S.-based servers, including in California, to hack into WhatsApp users’ devices.
5 Instead, Defendants pin blame on unidentified foreign sovereigns. That argument fails at every turn:
6 Defendants cannot cloak themselves in their putative clients’ immunity; they are accountable for suit
7 in a California court; and the Complaint states valid claims for relief based on Defendants’
8 unauthorized access to and hijacking of WhatsApp’s servers. The motion should be denied.

9 First, the Foreign Sovereign Immunities Act (“FSIA”) affords Defendants no protection. The
10 statute confers immunity only on foreign states—not private companies who develop and operate their
11 own technology and then claim to act on a foreign state’s behalf. Defendants seek to expand the
12 *domestic* doctrine of derivative sovereign immunity to cover contractors of *foreign* sovereigns—an
13 unwarranted leap that no court in this circuit has endorsed and that conflicts with the Supreme Court’s
14 decision in *Samantar v. Yousuf*, 560 U.S. 305 (2010). Nor can Defendants satisfy the prerequisites for
15 derivative sovereign immunity even assuming it applies, given the discretion, control, and
16 independence they concede they exercised in carrying out the attacks alleged in the Complaint. In any
17 event, this issue cannot be resolved in Defendants’ favor at the pleading stage: their showing is
18 conclusory, identifies no specific foreign sovereigns, and would require discovery.

19 Second, Defendants’ putative foreign clients are not “required parties” under Fed. R. Civ. P.
20 19(a). The Complaint alleges only wrongdoing by Defendants—not any other actor. And Rule 19(b)’s
21 considerations of “equity and good conscience” require the action to proceed.

22 Third, the Court has personal jurisdiction over Defendants. They agreed to litigate here, under
23 California law; obtained financing from a California firm; accessed and exploited Plaintiffs’ California
24 servers—as well as used separate servers in California—to carry out their attacks; intentionally
25 directed their tortious conduct towards California-based corporations; and the effects of their actions
26 were foreseeably felt in California by Plaintiffs and WhatsApp users.

27 Finally, the Complaint validly alleges violations of the Computer Fraud and Abuse Act
28 (“CFAA”) and trespass to chattels. Defendants had no authority to access WhatsApp’s servers with

1 an imposter program, manipulate network settings, and commandeer the servers to attack WhatsApp
2 users. That invasion of WhatsApp’s servers and users’ devices constitutes unlawful computer hacking
3 at the heart of the CFAA’s unauthorized-access offense. And Defendants’ interference with the
4 intended functioning of Plaintiffs’ servers constitutes trespass to chattels under established law.

5 **II. BACKGROUND**

6 WhatsApp provides an end-to-end encrypted communication service on mobile devices.
7 Compl. ¶ 17. Users must install the WhatsApp app to use the WhatsApp Service. *Id.* WhatsApp
8 routes end-to-end encrypted calls and messages between users using network protocols built into its
9 app. *Id.* ¶¶ 17-18, 35.

10 According to the allegations in the Complaint, which must be taken as true on a motion to
11 dismiss under Fed. R. Civ. P. 12(b), Defendants NSO Group Technologies Inc. and Q Cyber
12 Technologies Inc. (collectively, “NSO”) manufactured, distributed, and operated surveillance
13 technology, also known as “spyware,” designed to intercept and extract information and
14 communications from mobile phones and devices of WhatsApp users (“Target Devices”). Compl.
15 ¶¶ 24–29. NSO’s spyware includes a product called “Pegasus,” which was designed to be
16 surreptitiously installed on a victim’s phone without her knowing her phone had been compromised.
17 *Id.* ¶¶ 24-29, Ex. 10.¹ Once installed, Pegasus captured an array of private information, including the
18 phone’s location, camera, microphone, memory, and hard drive, as well as private emails, calls, texts,
19 and messages sent via WhatsApp and other services. *Id.* ¶¶ 24-29. NSO ultimately deployed its
20 spyware to hack into approximately 1,400 phones and devices belonging to WhatsApp users, including
21 attorneys, journalists, human rights activists, government officials, and others. *Id.* ¶ 42.

22 To carry out the attacks, NSO created WhatsApp accounts, gained unauthorized access to
23 WhatsApp’s servers in the United States, including in California, and deployed spyware to connect
24 users’ devices to a network of remote servers in California that NSO controlled. *Id.* ¶¶ 32, 35-48, 60-
25 61. First, NSO reverse-engineered the WhatsApp app and wrote a program that emulated legitimate
26 WhatsApp network traffic while hiding malware transmitted to users. *Id.* ¶¶ 35-48. By using its

27
28 ¹ Defendants’ claim (MTD at 2 n.2) that Facebook sought to purchase Pegasus to monitor Onavo app users is inaccurate and an attempt to distract from Defendants’ own conduct and the issues in this case.

1 unauthorized program to access WhatsApp servers, NSO circumvented technical restrictions and
2 security measures that prevent users from altering network call settings. *Id.* NSO then manipulated
3 those settings to covertly transmit malicious code through WhatsApp servers and inject the code into
4 users' devices, even when the victims did not answer the call. *Id.* Once NSO's malicious code was
5 activated, NSO's malicious servers transmitted additional malware that gave NSO and its customers
6 remote access to the devices. *Id.* ¶¶ 39-41. NSO used a network of computers to monitor and update
7 Pegasus after it was implanted on users' devices. *Id.* ¶ 28. These NSO-controlled computers served
8 as the nerve center through which NSO controlled its customers' operation and use of Pegasus. *Id.*

9 In May 2019, Plaintiffs detected and stopped NSO's unauthorized access and abuse of the
10 WhatsApp service and computers. *Id.* ¶ 44. The attack damaged Plaintiffs' goodwill and forced them
11 to incur costs to investigate and prevent NSO's hacking activities, including updating the WhatsApp
12 app on users' devices. *Id.* ¶¶ 44-45, 57. This suit followed.

13 **III. ARGUMENT**

14 **A. NSO Has No Valid Claim to Immunity.**

15 **1. The Foreign Sovereign Immunities Act only applies to foreign states.**

16 NSO's claim to FSIA immunity, MTD at 8-9, is precluded by the Supreme Court's decision in
17 *Samantar v. Yousuf*, 560 U.S. 305 (2010). *Samantar* held that the FSIA confers immunity only on a
18 "foreign state" itself, "as the Act defines that term." *Id.* at 325. A "foreign state," as defined in the
19 FSIA, does not "include an official acting on behalf of the foreign state," *id.* at 319, let alone a private
20 contractor claiming to act for a foreign state, *see Broidy Capital Management LLC v. Muzin*, 2020 WL
21 1536350, at *5 (D.D.C. Mar. 31, 2020) (FSIA inapplicable to consulting firm's claim for immunity as
22 Qatari agent); *Doğan v. Barak*, 932 F.3d 888, 893 & n.4 (9th Cir. 2019) (FSIA immunity "does not
23 extend" to entities other than "foreign states"). Here, NSO is a for-profit commercial company—
24 decidedly *not* a foreign state. *See* Compl. ¶¶ 1, 5-7, 29. The FSIA has no bearing here.

25 To avoid this straightforward conclusion, NSO asserts that the allegedly unlawful conduct was
26 "carried out by sovereign governments." MTD at 8. But it offers no support for its novel theory that
27 the FSIA confers immunity on private companies, sued in their own name, when those entities attribute
28

1 their unlawful activity to a foreign sovereign.² The FSIA remains inapplicable because this suit asserts
 2 no claims against and seeks no relief from a *foreign state*. Indeed, even where the FSIA protects an
 3 “agency or instrumentality of a foreign state,” it restricts immunity to entities that are “organ[s]” of
 4 the state or are majority-owned by the state. 28 U.S.C. § 1603(b)(1)-(2); *see Dole Food Co. v.*
 5 *Patrickson*, 538 U.S. 468, 474 (2003). NSO qualifies as neither, *see* Compl. ¶¶ 5-6, and its position
 6 would render those limitations on foreign state corporate immunity superfluous. *Cf. Dole*, 538 U.S.
 7 at 476-77 (relying on superfluity canon in construing the FSIA).

8 NSO’s attempt to shift liability to foreign states is further flawed because NSO does not dispute
 9 that it engaged in critical conduct at the heart of the complaint: NSO concedes that it (1) “design[ed],”
 10 manufactured, “market[ed],” sold, “configure[d],” and “deploy[ed]” Pegasus; (2) “assist[ed] with the
 11 training, setup, and installation of the Pegasus technology” and provided “technical support” post-
 12 installation; (3) and, at NSO’s discretion, canceled or suspended customers’ use of Pegasus. MTD at
 13 2-6.³ And while NSO provides no explanation of its precise role in routing malicious code through
 14 Plaintiffs’ servers other than an unadorned denial, MTD at 7, the Complaint specifically and credibly
 15 alleges that NSO was deeply involved in carrying out the attack and claimed ownership of the attack
 16 after WhatsApp stopped it. Compl. ¶¶ 32, 35-39, 42, 45. NSO’s unsupported claim that the FSIA
 17 immunizes all of the conduct at issue thus affords no basis for dismissal.

18 **2. No “derivative foreign sovereign immunity” exists.**

19 NSO has no sounder basis for claiming “derivative foreign sovereign immunity” as a private
 20 contractor working for foreign governments. MTD at 9-10. Although such immunity protects certain
 21 contractors working “*with the United States*,” *Campbell-Ewald Co. v. Gomez*, 136 S. Ct. 663, 672
 22 (2016) (emphasis added), no court in this Circuit has extended that doctrine to work performed for
 23 *foreign* sovereigns. Nor should this Court create such federal common law; the foreign context
 24 implicates international comity concerns for the Executive Branch, not courts, to address.

25 _____
 26 ² The nature of the victims targeted during the attack, including journalists and attorneys, is not
 consistent with the type of government operations NSO claims to support in its motion.

27 ³ NSO offers no evidence that the development, testing, or upgrading of Pegasus was commissioned
 28 by a foreign state, nor does it dispute that its own use of its product for development purposes is
 primarily for commercial advantage over other companies that provide similar services.

1 The leap from the domestic to the foreign context is not “small.” MTD at 10. Domestic
2 “derivative sovereign immunity” reflects that the United States and its agents have “the same interest
3 in getting the Government’s work done.” *Boyle v. United Techs. Corp.*, 487 U.S. 500, 505 (1988). In
4 that context, federal courts have created a federal common law rule to protect unique federal interests.
5 *Id.* at 504-05. This is one of the rare instances where fashioning federal common law is appropriate.
6 But foreign sovereign immunity is instead based on international comity, *Broidy*, 2020 WL 1536350,
7 at *7, and federal courts have no freewheeling license to fashion common law rules to protect
8 international relations. Because “the Executive is the sole organ of the federal government in the field
9 of international relations,” and has the responsibility to account for comity considerations,
10 *Pasquantino v. United States*, 544 U.S. 349, 369 (2005) (citation omitted), separation-of-powers
11 concerns preclude judicial creation of a new derivative sovereign immunity doctrine for contractors
12 working for foreign sovereigns. *See Hernandez v. Mesa*, 140 S. Ct. 735, 747 (2020) (cautioning
13 against “unwarranted judicial interference in the conduct of foreign policy”) (citation omitted).

14 In determining whether a *foreign* entity is entitled to immunity, courts therefore confine
15 themselves to established sources of law. *See Doğan*, 932 F.3d at 891-93; *Broidy*, 2020 WL 1536350,
16 at *6-7. Here, no established law recognizes the novel immunity NSO seeks.⁴ Indeed, even common-
17 law *foreign-official* immunity requires either a Suggestion of Immunity from the U.S. State
18 Department, or a judicial determination that the official (by virtue of his position or conduct) possesses
19 the established prerequisites for immunity. *See Doğan*, 932 F.3d at 891-93. Here, the State
20 Department has not filed a Suggestion of Immunity. And as a private non-governmental entity, NSO
21 has no claim by virtue of its position. *See Broidy*, 2020 WL 1536350, at *5 (“Status-based immunity”
22 “is unavailable here because the defendants are neither Qatari diplomats nor Qatari heads of state.”).

23 That leaves only conduct-based foreign-official immunity, which sets a standard NSO cannot
24 meet. As articulated by the Restatement (Second), a foreign official may have common law immunity
25 “with respect to acts performed in his official capacity if the effect of exercising jurisdiction would be
26

27 ⁴ Courts sometimes also consider whether the State Department has an “established policy”
28 recognizing the asserted immunity. *See Broidy*, 2020 WL 1536350, at *5-6 (citation omitted). NSO
identifies no State Department guidance recognizing immunity for foreign government contractors.

1 to enforce a rule of law against the [foreign] state.” RESTATEMENT (SECOND) OF FOREIGN RELATIONS
 2 LAW § 66(f) (1965); *Doğan*, 932 F.3d at 893-95. Here, Plaintiffs seek to halt wrongdoing by NSO,
 3 not a foreign state; NSO’s liability rests on its own conduct. And the effect of a judgment in Plaintiffs’
 4 favor would not be to enforce a rule of law against the unidentified foreign states that transacted with
 5 NSO. Specifically, a judgment enjoining NSO from creating accounts with Plaintiffs, accessing their
 6 services, or violating or facilitating violations of their terms of service, *see* Compl. at 14, would bind
 7 only NSO. And any damages judgment would not be paid from a foreign state’s coffers. Accordingly,
 8 NSO cannot prevail even under the common-law foreign-*official* immunity framework.

9 It is thus unsurprising that hardly any authorities (even outside this Circuit) recognize “foreign
 10 derivative sovereign immunity” for private contractors. NSO relies on *Butters v. Vance International,*
 11 *Inc.*, 225 F.3d 462 (4th Cir. 2000), and its progeny. MTD at 10. But *Butters* is no longer good law.
 12 *Butters* is a pre-*Samantar* decision interpreting the FSIA—not common-law immunity—to confer
 13 immunity on private agents of foreign governments. *See* 225 F.3d at 464, 466-67; *see also* *Ruddell v.*
 14 *Triple Canopy, Inc.*, 2016 WL 4529951, at *7 (E.D. Va. Aug. 29, 2016) (“*Butters* . . . confronted
 15 a contractor’s immunity claim derived from the [FSIA], not immunity derived from the United States’
 16 common law sovereign immunity”). *Samantar* has since made clear that the FSIA confers immunity
 17 only on foreign states, *see* III.A.1, *supra*, effectively abrogating *Butters*’ holding.

18 **3. NSO cannot satisfy the requirements for the “derivative sovereign immunity”**
 19 **applicable to certain U.S.-government contractors.**

20 Even if *foreign-government* contractors could invoke the “derivative sovereign immunity”
 21 available to *U.S.-government* contractors, NSO cannot satisfy that doctrine’s requirements.

22 Immunity for U.S.-government contractors, “unlike the sovereign’s, is not absolute.”
 23 *Campbell-Ewald*, 136 S. Ct. at 672. Derivative sovereign immunity “is limited to cases in which a
 24 contractor had no discretion in the design process and completely followed government
 25 specifications.” *Cabalce v. Thomas E. Blanchard & Assocs., Inc.*, 797 F.3d 720, 732 (9th Cir. 2015)
 26 (internal quotations and citation omitted). Where a contractor “had a significant role in the design of
 27 the Program” and was not “acting merely and solely as directed by the Government,” *Salim v. Mitchell*,
 28 268 F. Supp. 3d 1132, 1150 (E.D. Wash. 2017) (*Salim II*)—or where a contractor had “discretion” in

1 “administering” the contracted-for program, *Novoa v. GEO Grp., Inc.*, 2018 WL 4057814, at *3 (C.D.
2 Cal. Aug. 22, 2018)—no derivative sovereign immunity exists.

3 NSO bears no resemblance to the no-discretion contractor archetype protected by U.S.-
4 government derivative sovereign immunity, as its own statements confirm.⁵ No foreign government
5 identified a need for NSO’s services, hired NSO, and directed NSO to deliver a product according to
6 particular specifications and subject to governmental control. Just the opposite: Pegasus was NSO’s
7 brainchild—conceived, executed, and marketed by NSO. NSO designed Pegasus, promoted and
8 licensed Pegasus to multiple parties, and trained those customers to use Pegasus. Compl. ¶¶ 1, 24, 26-
9 27, 29. Even if foreign sovereigns identified which users to target, NSO determined the parameters
10 and operation of the Pegasus technology—including by providing technical support and continuously
11 monitoring customers for compliance with NSO’s terms. *Id.* ¶¶ 28-29. Courts in this Circuit routinely
12 reject claims of derivative sovereign immunity on analogous facts. *See, e.g., Cabalce*, 797 F.3d at 732
13 (denying immunity where contractor “designed the destruction plan” for seized fireworks “without
14 government control or supervision”); *Salim II*, 268 F. Supp. 3d at 1148 (no immunity when contractors
15 did not “act[] specifically at the direction of the Government, but rather . . . designed and implemented”
16 a program as “architects” who then “trained” CIA personnel); *Washington v. GEO Grp., Inc.*, 2019
17 WL 3565105, at *5 (W.D. Wash. Aug. 6, 2019) (denying immunity because contractor failed to show
18 it had “no discretion in the design process and completely followed government specifications”).

19 **4. NSO’s “extrinsic evidence” cannot save its immunity defense.**

20 Although NSO’s immunity claims have no legal basis and should be dismissed outright, at a
21 minimum, NSO wrongly relies on extrinsic evidence to press those claims. MTD at 8-10 &
22 n.7. Derivative sovereign immunity is not a jurisdictional doctrine. *E.g., Adkisson v. Jacobs Eng’g*

23 _____
24 ⁵ *See* MTD at 2 (NSO “design[ed] and market[ed]” its technology to governments); *id.* at 3-4 (“NSO
25 has voluntarily undertaken additional steps” to monitor the use of Pegasus, and NSO “contractually
26 can suspend—and ha[s] suspended, and would terminate—service to customers engaged in any
27 improper use of NSO’s Pegasus technology”); *id.* at 3-4 (“NSO requires its customers” to agree to use
28 NSO technology for specified purposes and to “immediately notify NSO of any potential misuse”);
see also Compl., Ex. 10 (NSO’s Pegasus Manual) at 55 (“NSO is responsible to deploy and configure
the Pegasus hardware and software at the customer premises”); *id.* at 58 (“[a]ll the necessary hardware
is supplied with the system upon deployment”); *id.* at 61 (“[NSO] [is] responsible for the system setup
and training before its hand-over to the customer”).

1 *Grp., Inc.*, 790 F.3d 641, 645 (6th Cir. 2015); *accord Gomez v. Campbell-Ewald Co.*, 768 F.3d 871,
 2 874, 879-82 (9th Cir. 2014), *aff'd*, 136 S. Ct. 663 (2016). And even if it were, “[w]here jurisdiction
 3 is intertwined with the merits”—as it is here, where NSO’s twin defenses hinge on the identity of its
 4 customers and the services it provided—“the truth of the [complaint’s] allegations” must be assumed
 5 “unless controverted by undisputed facts in the record.” *Warren v. Fox Family Worldwide, Inc.*, 328
 6 F.3d 1136, 1139 (9th Cir. 2003) (citation omitted). Accordingly, the allegations in Plaintiffs’
 7 Complaint control. *Moore v. McAleenan*, 2019 WL 2870079, at *2 (D. Alaska July 3, 2019).

8 Beyond that, NSO’s factual showing does not come close to supporting an attack on
 9 jurisdiction. The Complaint alleges targeting of 1,400 separate devices, Compl. ¶ 42, and NSO does
 10 not specify who it was working for in each attack. Instead, NSO relies on a conclusory declaration
 11 from its CEO Shalev Hulio stating that “NSO markets and licenses its Pegasus technology exclusively
 12 to sovereign governments and authorized agencies,” and those sovereigns—not NSO—“operate [the]
 13 Pegasus technology.” Hulio Decl. ¶¶ 9, 14-15. But Hulio fails to identify *any* specific foreign
 14 sovereign for whom NSO worked—let alone cite a single contract or any evidence establishing NSO’s
 15 purportedly limited operational role. That factual showing is plainly insufficient.

16 Finally, before any fact-based immunity defense could be entertained, Plaintiffs would be
 17 entitled to discovery. *See Laub v. U.S. Dep’t of Interior*, 342 F.3d 1080, 1093 (9th Cir. 2003)
 18 (discovery appropriate when “jurisdictional facts are contested or more facts are needed” to determine
 19 jurisdiction). All information relating to NSO’s customers and NSO’s services is in NSO’s
 20 possession. Absent discovery on these subjects, NSO’s motion cannot be granted. *See id.* (reversing
 21 denial of jurisdictional discovery where plaintiff sought “detailed accounting of all [defendant’s]
 22 transactions”); *Salim v. Mitchell*, 183 F. Supp. 3d 1121, 1130-31 (E.D. Wash. 2016) (“*Salim I*”)
 23 (denying motion to dismiss that asserted “derivative sovereign immunity” defense because “no
 24 discovery has been conducted”); *Novoa*, 2018 WL 4057814, at *3 (same).⁶

25 _____
 26 ⁶ NSO’s passing reference to the act of state doctrine also fails. MTD at 10-11 & n.12. NSO concedes
 27 that this argument is not ripe for decision, *id.*, and it also lacks merit. NSO is alleged to have engaged
 28 in unlawful hacking and breach of contract, and proving those violations does not require the Court to
 rule on the validity of the act of any *foreign sovereign*. *W.S. Kirkpatrick & Co. v. Env’tl. Tectonics Corp., Int’l*, 493 U.S. 400, 409-10 (1990). Further, gaining unauthorized access to WhatsApp’s servers

1 **B. The Complaint Does Not Fail to Join a Required Party.**

2 NSO is wrong to contend that the Complaint must be dismissed because Plaintiffs did not join
3 NSO’s foreign-sovereign customers. MTD at 18-19. NSO’s customers are not “required part[ies]”
4 under Rule 19(a), and even if they were, considerations of “equity and good conscience” evaluated
5 under Rule 19(b) require the action to “proceed among the existing parties.” Fed. R. Civ. P. 19; *see*
6 Fed. R. Civ. P. 12(b)(7).

7 NSO argues that under Rule 19(a)(1)(A) “the court cannot accord complete relief among
8 existing parties” without NSO’s foreign-sovereign clients. But this suit seeks to enjoin wrongdoing
9 by NSO—not any other actor. An order enjoining NSO from, *inter alia*, accessing or attempting to
10 access Plaintiffs’ systems, or violating or facilitating violations of Plaintiffs’ terms of service, will
11 afford Plaintiffs “complete relief.” NSO’s allusion (MTD at 19) to hypothetical relief against
12 sovereign clients, not sought by Plaintiffs, is irrelevant—Rule 19(a)(1)(A) “is concerned only with
13 relief as between the persons already parties, not as between a party and the absent person.” *Eldredge*
14 *v. Carpenters 46 N. Cal. Ctys. Joint Apprenticeship & Training Comm.*, 662 F.2d 534, 537 (9th Cir.
15 1981) (internal quotations and citation omitted). Nor can NSO rely on “possible future conduct” by
16 third-party sovereigns that might “frustrate the remedial purposes of [a] court-order[.]” enjoining NSO
17 in order to “avoid [its] own liability for [illegal] practices.” *Id.*

18 NSO incorrectly suggests that an injunction restraining it “and all other persons acting in
19 concert with or conspiracy with” it must include foreign sovereigns. Compl. at 14. Such language is
20 “standard boilerplate drawn from Rule 65 describing the ‘persons bound’ by ‘every injunction.’”
21 *E.E.O.C. v. Peabody W. Coal Co.*, 610 F.3d 1070, 1080 (9th Cir. 2010) (quoting Fed. R. Civ. P. 65).
22 The “better reading” is that the language does not seek “injunctive relief against” an immune
23 sovereign. *Id.*; *see In re Estate of Ferdinand Marcos Human Rights Litig.*, 94 F.3d 539, 545-46 (9th
24 Cir. 1996). But even if NSO’s reading were correct, “the proper response . . . would . . . be[] simply
25

26 _____
27 located in the United States could never be considered an “act of state.” That doctrine bars
28 adjudicating only the sovereign acts of a foreign government done “within its own territory.” *Id.*
Courts are free to “judge the legality and propriety of an act that occurred within the borders of the
United States.” *Liu v. Republic of China*, 892 F.2d 1419, 1433 (9th Cir. 1989).

1 to deny [the] request for injunctive relief” against a sovereign, “shap[e] the relief” sought under Rule
 2 19(b)(2)(B), or permit Plaintiffs leave to amend under Rule 15. *Peabody*, 610 F.3d at 1077, 1080.

3 Finally, even if NSO’s sovereign clients were “required parties” under Rule 19(a), Rule 19(b)
 4 dismissal is unwarranted. NSO argues that this action would “prejudice [its] customers” by “ignoring
 5 their sovereign status.” MTD at 19 (citation omitted). But the rule for foreign sovereigns is not
 6 categorical; rather, the inquiry turns on multiple “factors varying with the different cases.” *Republic*
 7 *of Phil. v. Pimentel*, 553 U.S. 851, 863 (2008) (citation omitted). An action should continue without
 8 a required sovereign where considerations of “equity and good conscience” weigh against the severe
 9 remedy of dismissal. *Id.* at 862-63 (quoting Rule 19(b)). That is true here: If NSO is liable for the
 10 violations alleged, it cannot remain free to abuse Plaintiffs’ systems and victimize Plaintiffs’ users by
 11 hiding behind the actions of absent sovereign clients that can pursue their own interests.⁷

12 **C. The Court Has Personal Jurisdiction Over NSO.**

13 Personal jurisdiction over NSO exists for two independent reasons: NSO (1) consented to
 14 jurisdiction by accepting WhatsApp’s Terms; and (2) directed its conduct at California. Plaintiffs need
 15 only identify “facts that if true would support jurisdiction” to defeat a Rule 12(b)(2) dismissal. *Mavrix*
 16 *Photo, Inc. v. Brand Techs., Inc.*, 647 F.3d 1218, 1223 (9th Cir. 2011); *Ballard v. Savage*, 65 F.3d
 17 1495, 1498 (9th Cir. 1995).⁸ Plaintiffs have made this showing.

18 **1. NSO consented to this Court’s jurisdiction.**

19 By agreeing to WhatsApp’s Terms, which include a forum selection clause designating this
 20 Court, NSO “consented to personal jurisdiction.” *Automattic, Inc. v. Steiner*, 82 F. Supp. 3d 1011,
 21 1022 (N.D. Cal. 2015) (Hamilton, J.) (citation omitted); *Craigslist, Inc. v. Naturemarket, Inc.*, 694 F.
 22 Supp. 2d 1039, 1052 (N.D. Cal. 2010) (Hamilton, J.) (defendants consented to jurisdiction by
 23 “agree[ing] to the TOUs as a condition to accessing Plaintiff’s website”). Such forum selection clauses
 24 are “*prima facie* valid” and are “enforceable absent a strong showing” by the opposing party that the

25 _____
 26 ⁷ NSO’s suggestion that it will be hampered in obtaining discovery needed for its defense, MTD at 19
 n.18, is unfounded. NSO can prove its own conduct without relying on others’ evidence.

27 ⁸ Under Rule 12(b)(2), the Court takes Plaintiffs’ “uncontroverted allegations in the complaint” as
 28 true, *Mavrix*, 647 F.3d at 1223, and resolves conflicts “over statements contained in affidavits” in
 “[P]laintiff[s]’ favor,” *Schwarzenegger v. Fred Martin Motor Co.*, 374 F.3d 797, 800 (9th Cir. 2004).

1 clause is invalid or its enforcement would otherwise be “unreasonable or unjust.” *Manetti-Farrow,*
2 *Inc. v. Gucci Am., Inc.*, 858 F.2d 509, 514 (9th Cir. 1988) (citation omitted).

3 The WhatsApp Terms applicable to NSO contained a “Dispute resolution” section with the
4 following forum selection clause and choice of law provision:

5 If you are not subject to the “Special Arbitration Provision for United States or Canada
6 Users” section below, you agree that you will resolve any Claim you have with us
7 relating to, arising out of, or in any way in connection with our Terms, us, or our
8 Services (*each, a “Dispute,” and together, “Disputes”*) exclusively in the United
9 States District Court for the Northern District of California or a state court located in
10 San Mateo County in California, and you agree to submit to the personal jurisdiction
11 of such courts for the purpose of litigating *all such Disputes*.

12 Governing Law: The laws of the State of California govern our Terms, as well as any
13 Disputes, whether in court or arbitration, which might arise between WhatsApp and
14 you, without regard to conflict of law provisions.

15 Duffy Decl. ¶¶ 4, 6, Ex. 1 (emphasis added). The arbitration provision referenced in the forum
16 selection clause states that arbitration applies to “all disputes” that involve U.S. or Canadian users,
17 with the exception of a subset of actions. *Id.*

18 NSO does not deny that it accepted WhatsApp’s Terms or that the forum selection clause is
19 enforceable. *See* MTD at 11-12. Instead, NSO wrongly urges the Court to interpret the term “Dispute”
20 to apply only to users’ claims against WhatsApp, and not vice versa. *See* MTD at 11-12. That reading
21 ignores the plain meaning of the forum selection clause, as this suit involves a Dispute that NSO “ha[s]
22 with [WhatsApp]”—*i.e.*, a dispute *between* NSO and WhatsApp.

23 NSO’s one-sided reading of the term “Dispute” in the forum selection clause is likewise
24 inconsistent with the use of the same term in the choice-of-law and arbitration provisions. “[E]ach
25 clause” of the Terms “help[s] to interpret the other.” Cal. Civ. Code § 1641; *see Principal Mut. Life*
26 *Ins. Co. v. Vars, Pave, McCord & Freedman*, 65 Cal. App. 4th 1469, 1478 (1998) (“[W]ords used in
27 a certain sense in one part of a contract are deemed to have been used in the same sense elsewhere.”)
28 The choice-of-law provision makes clear that the term “Dispute” applies to all actions *between* users
and WhatsApp, providing that California law “govern[s] [WhatsApp’s] Terms, as well as any Disputes
... which might arise between WhatsApp and you.” *See* Duffy Decl. ¶¶ 4, 6, Ex. 1. And the arbitration

1 provision uses “dispute” the same way, applying to “all disputes” whether WhatsApp or the user
 2 initiates them. Based on the consistent meaning of “Dispute” as used throughout the Terms, NSO
 3 consented to this Court’s exercise of personal jurisdiction. *See Craigslist*, 649 F. Supp. 2d at 1052.

4 **2. Alternatively, NSO’s contacts with California establish specific jurisdiction.**

5 Specific jurisdiction over a defendant exists when (1) the defendant “purposefully avail[ed]”
 6 itself of the forum’s benefits regarding a contract claim or “purposefully direct[ed]” its activities at the
 7 forum with respect to a tort claim; (2) the plaintiff’s claims “arise[] out of or relate[] to” those “forum-
 8 related activities”; and (3) the exercise of jurisdiction is consistent with fair play and substantial justice.
 9 *See Dole Food Co. v. Watts*, 303 F.3d 1104, 1111 (9th Cir. 2002). Here, specific jurisdiction exists
 10 because Plaintiffs have established the first two prongs, and NSO has not “present[ed] a compelling
 11 case that the exercise of jurisdiction . . . would be unreasonable.” *Id.* at 1117 (citation omitted).

12 **a. NSO purposefully availed itself of California’s benefits.**

13 NSO contends that it did not purposefully avail itself of California’s benefits because it has not
 14 engaged in in-forum conduct. MTD at 16. To the contrary, NSO “deliberately [] engaged in
 15 significant activities” and created “continuing obligations” in California, receiving “manifold
 16 benefits.” *See Burger King Corp. v. Rudzewicz*, 471 U.S. 462, 475-76, 480 (1985). NSO: (1)
 17 contracted with California-based WhatsApp and agreed that California law governed; (2) committed
 18 to perform under WhatsApp’s Terms; and (3) benefited from business activities directed at California.

19 **First**, NSO concedes that it contracted with WhatsApp and agreed to WhatsApp’s Terms with
 20 a California choice-of-law clause when creating user accounts; indeed, NSO does not dispute that
 21 Plaintiffs have stated a claim for breach of those Terms. *See* Compl. ¶¶ 19, 30-31, 67-73; MTD at 7-
 22 8, 11. Contracting under California law shows that a defendant “chose[] to avail itself of the benefits
 23 and protections of California’s laws.” *Google, Inc. v. Eolas Techs. Inc.*, 2014 WL 2916621, at *3
 24 (N.D. Cal. June 24, 2014) (finding personal jurisdiction). This is particularly true where
 25 “sophisticated” entities, like NSO, agree to a choice-of-law clause. *Facebook, Inc. v. Rankwave Co.*,
 26 No. 19-3738, at *8-9 (N.D. Cal. Nov. 14, 2019) (ECF No. 34); *see Burger King*, 471 U.S. at 481-82.

27 **Second**, NSO committed to perform continuously under the Terms, including by complying
 28 with WhatsApp’s policies for ongoing use of the platform. *See* Compl. ¶¶ 20-22 (Terms require users,

1 e.g., not to “send . . . harmful computer code through or onto our Services[.]”). The “continuous course
2 of dealing” under a contract governed by California law supports a finding of “purposeful availment.”
3 *Facebook*, No. 19-3738, at *8-10 (finding jurisdiction where foreign defendant agreed to plaintiff’s
4 Terms, including a California choice-of-law clause, as a condition of accessing plaintiff’s data).

5 **Third**, NSO engaged in significant activities directed at California. NSO developed Pegasus
6 using financing from a California-based private equity firm.⁹ NSO also intentionally exploited
7 WhatsApp’s California-based infrastructure to develop its product and deliver malware to Target
8 Devices. *See* Compl. ¶¶ 5, 11, 27-29, 34-40, 60-62; *see also* Exs. 4, 10 (advertising the surveillance
9 capability of NSO’s technology); MTD at 5 (admitting use and exploitation of WhatsApp’s platform).

10 Additionally, to execute its scheme and install its spyware on WhatsApp users’ devices, NSO
11 separately entered into a contract with a California-based technology company, QuadraNet, that
12 included a California choice-of-law clause. Compl. ¶ 34; Gheorghe Decl. ¶¶ 3-5; LeBlanc Decl. ¶¶ 2-
13 3, Exs. 1, 2; Mornin Decl. ¶¶ 2-4, Exs. 1-5. NSO used QuadraNet’s California-based server more than
14 700 times during the attack to direct NSO’s malware to WhatsApp user devices in April and May
15 2019. Gheorghe Decl. ¶ 4; Mornin Decl. ¶¶ 2-4, Exs. 1-5; Compl. ¶ 34. And NSO knew or should
16 have known the QuadraNet server was in California. *Id.*; *Panavision Intl., L.P. v. Toepfen*, 141 F.3d
17 1316, 1322 (9th Cir. 1998) (purposeful availment established because defendant was “likely” to know
18 his conduct “had the effect of injuring” plaintiff “in California”). Tellingly, NSO does not deny that
19 it contracted with QuadraNet, or that the QuadraNet server was used in the attack. *See* MTD at 14.

20 NSO’s contacts with California, taken together, show that NSO purposefully availed itself of
21 the forum’s benefits. *See CompuServe, Inc. v. Patterson*, 89 F.3d 1257, 1264 (6th Cir. 1996) (specific
22 jurisdiction where defendant contracted with in-forum plaintiff, including a forum state choice-of-law
23 clause, and used plaintiff’s server infrastructure); *Panavision*, 141 F.3d at 1321 (discussing

24 _____
25 ⁹ NSO submits no evidence that this financing was not used to build Pegasus, and NSO’s conclusory
26 assertion that the financing is irrelevant (MTD at 16) fails on a Rule 12(b)(2) challenge. *Rio Props.,*
27 *Inc. v. Rio Int’l Interlink*, 284 F.3d 1007, 1019 (9th Cir. 2002); *see* Compl. ¶ 33, Ex. 4 (indicating that
28 NSO created Pegasus while funded by a California firm). NSO issued “major upgrades” to Pegasus
annually—and no evidence shows that this stopped from 2014 to February 2019, when a California
firm owned 70 percent of NSO’s business. *See* Compl., Ex. 10 at 64; [fastcompany.com/90307864/u-
s-fund-sells-israeli-hacking-firm-nso-group-amid-spy-mystery](https://www.fastcompany.com/90307864/u-s-fund-sells-israeli-hacking-firm-nso-group-amid-spy-mystery).

1 *CompuServe* with approval); *Summit Entm't, LLC v. Santia*, 2014 WL 12577430, at *3 (C.D. Cal. June
2 24, 2014) (purposeful availment met based on knowing use of California servers to commit breach).¹⁰

3 **b. NSO purposefully directed its conduct at California.**

4 A defendant purposefully directs its activities at California if it (1) commits an intentional act
5 (2) expressly aimed at California (3) that causes harm it knows will likely be suffered here. *See Axiom*
6 *Foods, Inc. v. Acerchem Int'l, Inc.*, 874 F.3d 1064, 1069 (9th Cir. 2017). Here, NSO purposefully
7 directed its conduct to California: it marketed its ability to compromise California-based WhatsApp's
8 security and used reverse-engineered WhatsApp technology and QuadraNet's California-based
9 servers to hijack WhatsApp's servers, including in California, to distribute malware. Compl. ¶¶ 34-
10 39, 60-62 & Ex. 10; Gheorghe Decl. ¶¶ 3-4; Mornin Decl. ¶¶ 2-6, Exs. 1-9. That satisfies *Axiom*.

11 The intentional-act element is beyond dispute. Plaintiffs allege that NSO violated California's
12 Computer Data Access and Fraud Act ("CDAFA") by "knowingly" and "willfully" targeting
13 WhatsApp's systems to disseminate malware. *See* Compl. ¶¶ 60-61, 64, 66; *see also* MTD at 2 & n.1;
14 *NetApp, Inc. v. Nimble Storage, Inc.*, 41 F. Supp. 3d 816, 826 (N.D. Cal. 2014) (exercising jurisdiction
15 over foreign defendant who "had reason to know" that he was accessing plaintiff's "computer systems
16 in California" through his affirmative acts directed towards the forum state). Indeed, NSO's product
17 description of Pegasus specifically mentions WhatsApp and Facebook. Compl. ¶ 24, Ex. 10 at 33.
18 NSO's willful targeting of WhatsApp's infrastructure suffices. *See Panavision*, 141 F.3d at 1321.
19 Likewise, the harm element also exists: NSO's acts caused harm NSO knew would likely be suffered
20 in California, Plaintiffs' principal place of business. *See id.*; *see also Dole*, 303 F.3d at 1113-14.

21 NSO appears to challenge only the express-aiming element, arguing that it did not target its
22 conduct at California.¹¹ *See* MTD at 14-15. But NSO's actions aimed at, and caused effects in,

23 _____
24 ¹⁰ Contrary to NSO's assertion (MTD at 16), *Boschetto v. Hansing*, 539 F.3d 1011 (9th Cir. 2008) and
25 *Picot v. Weston*, 780 F.3d 1206 (9th Cir. 2015), are consistent with finding specific jurisdiction here.
26 *See Boschetto*, 539 F.3d at 1019 (specific jurisdiction appropriate where (as here) a non-forum
27 defendant contracts with forum plaintiff, then uses plaintiff's platform as "vehicle for commercial
28 activity"); *Picot*, 780 F.3d at 1212 (no purposeful availment where, unlike here, parties contracted
wholly in non-forum state and only plaintiff took significant in-forum actions under contract).

¹¹ NSO renews its improper contention that foreign governments (not NSO) committed the attacks.
See MTD at 14. The Court cannot accept that contention at the pleading stage. *See* Section III.A.1,

1 California: its attacks targeted a California-based company and used WhatsApp’s and QuadraNet’s
 2 California-based servers. *See* Section II, *supra*. Such allegations satisfy the purposeful direction test.
 3 *See, e.g., Synopsys, Inc. v. Ubiquiti Networks, Inc.*, 2017 WL 3485881, at *24-25 (N.D. Cal. Aug. 15,
 4 2017) (test met where defendant contracted with California company to access files via California
 5 servers to harm California-based company); *Craigslist*, 694 F. Supp. 2d at 1053 (same, where
 6 defendants knowingly used California plaintiff’s website to sell services to enable users to bypass
 7 plaintiff’s website’s security measures, in violation of plaintiff’s terms of service); *Seattle Sperm Bank,*
 8 *LLC v. Cryobank Am., LLC*, 2018 WL 3769803, at *2 (W.D. Wash. Aug. 9, 2018) (same, where
 9 defendant used in-forum server to misappropriate information belonging to in-forum company).

10 NSO errs in suggesting that it is irrelevant that Plaintiffs’ servers are located in California.
 11 MTD at 14. NSO’s cases hold only that purposeful direction is not shown *solely* by a defendant’s
 12 *incidental* access to *third-party* servers in the forum state. *Rosen v. Terapeak, Inc.*, 2015 WL
 13 12724071, at *9 (C.D. Cal. Apr. 28, 2015); *Hungerstation LLC v. Fast Choice LLC*, 2020 WL 137160,
 14 at *4-5 (N.D. Cal. Jan. 13, 2020). Here, in contrast, NSO intentionally targeted and exploited
 15 WhatsApp’s California-based infrastructure; heavily marketed its ability to do so through a U.S.-based
 16 advertising arm, knowing this would damage WhatsApp; and contracted with California-based
 17 QuadraNet to lease and knowingly use its California servers to carry out the attack on WhatsApp and
 18 its users. Compl. ¶¶ 11, 60-62; *see* MTD at 2 n.1. Taken together, these actions underscore that
 19 California is “the focal point” of both the conduct and the harm suffered. *Axiom Foods, Inc.*, 874 F.3d
 20 at 1071; *see DEX Sys., Inc. v. Deutsche Post AG*, 727 F. App’x 276, 278 (9th Cir. 2018) (specific
 21 jurisdiction is often proper where defendants improperly exploit a plaintiff’s in-forum servers).

22 Indeed, while NSO relies on *Axiom* and *Walden v. Fiore*, 571 U.S. 277 (2014), MTD at 13-14,
 23 those cases demonstrate that a defendant’s international targeting of the forum state is relevant and,
 24 when *coupled with* injuries that the defendant knows are likely to be felt within the forum, will suffice
 25 to establish purposeful direction. *Axiom*, 874 F.3d at 1070-71; *Walden*, 571 U.S. at 287-88. That is

26 _____
 27 *supra*. That is particularly true where NSO’s own description of its Pegasus software shows that it is
 28 NSO’s software that accomplishes the attack: customers need “only insert the target phone number”
 and “[t]he rest is done automatically by [NSO’s] system.” Compl., Ex. 10 at 13. NSO does not dispute
 that Exhibit 10 is accurate; indeed, NSO invokes that exhibit itself. *See* MTD at 2 n.1.

1 the situation here. *See, e.g., Panavision*, 141 F.3d at 1322; *Facebook, Inc. v. ConnectU LLC*, 2007
 2 WL 2326090, at *2, *5-6 (N.D. Cal. Aug. 13, 2007) (purposeful direction where defendant’s software
 3 used falsified login information to access Facebook and improperly export other users’ information).

4 **c. This suit arises from NSO’s contacts with California.**

5 All of Plaintiffs’ claims and related injuries—including their CDAFA and breach of contract
 6 claims, which NSO does not move to dismiss—arise from NSO’s creation of WhatsApp accounts,
 7 related agreement to the WhatsApp Terms, and misuse of WhatsApp’s and QuadraNet’s California-
 8 based infrastructure. *See* Compl. ¶¶ 11, 35-39, 60-62. That is sufficient. *In re W. States Wholesale*
 9 *Nat. Gas Antitrust Litig.*, 715 F.3d 716, 742 (9th Cir. 2013) (direct nexus satisfies test).

10 **d. Exercising jurisdiction here is reasonable.**

11 NSO has not made a “compelling case” that the exercise of jurisdiction would be unreasonable.
 12 *CollegeSource v. AcademyOne*, 653 F.3d 1066, 1079 (9th Cir. 2011). The reasonableness factors, far
 13 from tipping “sharply” towards NSO, *id.*, weigh strongly in favor of personal jurisdiction.

14 **First**, Defendants are wrong that their “purposeful interjection” into California’s affairs is
 15 “negligible at best.” *See* MTD at 17. Instead, this factor favors Plaintiffs based on the purposeful
 16 availment showing. *See* Section III.C.2.a, *supra*; *Roth v. Garcia Marquez*, 942 F.2d 617, 623 (9th Cir.
 17 1991) (purposeful interjection redundant of purposeful availment test).

18 **Second**, the supposed burden an Israeli company faces litigating in California (MTD at 17-18)
 19 is not dispositive. *Dole*, 303 F.3d at 1115. NSO ignores its U.S. ties,¹² and that “the Supreme Court
 20 has preferred nonjurisdictional methods of lessening the inconvenience faced by defendants.” *Sinatra*
 21 *v. Nat’l Enquirer, Inc.*, 854 F.2d 1191, 1199 (9th Cir. 1988) (citing, *inter alia*, *Burger King*, 471 U.S.
 22 at 477-78). Plaintiffs would be burdened if forced to litigate in Israel, when their witnesses and
 23 evidence are concentrated in California. And it is most efficient to litigate in California, given that
 24 California is both the place where Plaintiffs’ injury occurred and the forum whose law will be applied.
 25 *Raffaele v. Compagnie Generale Mar.*, 707 F.2d 395, 399 (9th Cir. 1983).

26 _____
 27 ¹² NSO fails to acknowledge that it owns a U.S.-based marketing and sales arm that engaged in lengthy
 28 sales discussions with the U.S. Drug Enforcement Administration, Compl. ¶ 5, Exs. 2, 3; that its co-
 founder, who is a member of its board, lives in the United States, ECF No. 20-3 ¶ 14, Ex. 12; and that
 it was funded by a San Francisco-based equity firm until February 2019, Comp. ¶ 5 & Ex. 4.

1 **Third**, NSO asserts that exercising jurisdiction over it would “conflict[] with Israel’s
2 sovereignty” due to NSO’s claimed lack of California operations. *See* MTD at 17. But NSO is neither
3 a sovereign nor immune from the Court’s exercise of jurisdiction. Nor is NSO’s nationality
4 dispositive: “if given controlling weight, it would always prevent suit against a foreign national in a
5 United States court.” *See Sinatra*, 854 F.2d at 1199 (discounting defendant’s attempt to invoke this
6 factor where defendant had benefited from engagement with the U.S. market).

7 **Fourth**, NSO does not seriously dispute California’s and Plaintiffs’ interests in a California-
8 based resolution of Plaintiffs’ claims. *See* MTD at 17-18. California has a “strong interest” in
9 providing residents with “effective means of redress.” *Sinatra*, 854 F.2d at 1200. And Plaintiffs’
10 claims are concededly governed by federal and California law. Compl. ¶¶ 49-78; MTD at 20-25. A
11 California-based court is better positioned to apply these laws than an Israeli court.

12 **Finally**, NSO is incorrect (MTD at 18) that Plaintiffs bear the burden to show that Israel is
13 inadequate as an alternative forum. *See, e.g., Ballard*, 65 F.3d at 1502 (construing factor against
14 defendant who “present[ed] absolutely no evidence on this issue, erroneously assuming that the burden
15 [was] on [plaintiff]” to show no alternate forum). NSO has offered no evidence on this point, arguing
16 only that Plaintiffs were sued by NSO’s employees in Israel. *See* MTD at 18. NSO does not explain
17 how this makes Israel an adequate forum to litigate Plaintiffs’ U.S.-law based claims. And of course,
18 NSO does not (and cannot) assert that California is an inadequate forum to hear Plaintiffs’ claims.

19 Thus, the balance of the reasonableness factors favors Plaintiffs. And since Plaintiffs have
20 satisfied each prong of the analysis, the Court has specific jurisdiction over NSO.

21 **3. This Court has jurisdiction under Rule 4(k)(2).**

22 Even if specific jurisdiction were lacking, NSO would still be subject to personal jurisdiction
23 under Federal Rule of Civil Procedure 4(k)(2) because (1) Plaintiffs’ CFAA claim arises under federal
24 law; (2) NSO would not be subject to jurisdiction in any state; and (3) exercising jurisdiction comports
25 with due process. *See Hydentra HLP Int’l v. Sagan Ltd.*, 783 F. App’x 663, 665 (9th Cir. 2019).

26 Here, Plaintiffs assert claims under federal law. And NSO, in resisting jurisdiction in
27 California, has not “alleged that it is subject to the courts of general jurisdiction in any state.” *Holland*
28 *Am. Line Inc. v. Wartsila N. Am., Inc.*, 485 F.3d 450, 461 (9th Cir. 2007) (a court may exercise

1 jurisdiction over Rule 4(k)(2) if “the defendant contends that [it] cannot be sued in the forum state and
2 refuses to identify any other where suit is possible”) (citation omitted). Indeed, the logic of NSO’s
3 argument is that *no* state would have personal jurisdiction if California does not. *See* MTD at 17-18.

4 Critically, NSO’s contacts with the U.S. make it fair for NSO to litigate here. *See Axiom*, 874
5 F.3d at 1072 (Rule 4(k)(2) analysis “is nearly identical to traditional personal jurisdiction analysis”);
6 *Hydentra*, 783 F. App’x at 665 (applying specific jurisdiction analysis to hold that Rule 4(k)(2) was
7 met). NSO’s contacts with the United States were substantial, intentional, and essential to the success
8 of the violations that the Complaint alleges.

9 Numerous facts support that conclusion. NSO extensively used U.S.-based computer servers
10 in the challenged attacks. *See* Compl. ¶ 34; *see also* Gheorghe Decl. ¶¶ 3-5; Mornin Decl. ¶¶ 2-6, Exs.
11 1-9; *Micron Tech., Inc. v. United Microelectronics Corp.*, 2019 WL 1959487, at *3 (N.D. Cal. May
12 2, 2019) (finding Rule 4(k)(2) jurisdiction where defendant used U.S.-based servers). NSO
13 “knowingly and with intent to defraud” accessed Plaintiffs’ computers and infrastructure in the United
14 States to distribute its malware. *See* Compl. ¶ 54; *see generally Facebook*, 2007 WL 2326090 at *2,
15 *5-6. NSO exploited U.S. financial and commercial markets by relying on a subsidiary marketing
16 arm based and incorporated in the United States and by financing its product via U.S. backers. *See*
17 Compl. ¶ 5, Exs. 2, 3. One of NSO’s board members lives in the United States. ECF No. 20-3 ¶ 14,
18 Ex. 12. And NSO’s conduct foreseeably caused harm in the United States: WhatsApp, a U.S.
19 company, expended significant engineering resources in the United States to investigate and remediate
20 the attack, including updating the WhatsApp app so that approximately 56.6 million users could
21 download an update to protect the app from NSO’s attack. Gheorge Decl. ¶ 2; Nguyen Decl. ¶ 3;
22 Compl. ¶ 44. The totality of NSO’s U.S.-directed conduct establishes that, “but for [its] forum-related
23 conduct, the injury would not have occurred.” *Craigslist*, 694 F. Supp. 2d at 1053 (citation omitted).

24 Lastly, NSO has made *no* showing (let alone a compelling one) that requiring it to litigate in
25 the U.S. is unfair. *See* Section III.C.2.d. Thus, personal jurisdiction is appropriate under Rule 4(k)(2).

26 **4. This Court should exercise pendent jurisdiction.**

27 If the Court finds jurisdiction over some, but not all, of Plaintiffs’ claims, it should exercise
28 pendent jurisdiction over the remaining claims, which arise “out of a common nucleus of operative

1 facts.” *See Action Embroidery Corp. v. Atl. Embroidery, Inc.*, 368 F.3d 1174, 1180 (9th Cir. 2004).
 2 Because NSO’s unauthorized use of WhatsApp’s computer infrastructure to send malicious code to
 3 WhatsApp users in violation of WhatsApp’s Terms underpins each of Plaintiffs’ claims, this Court
 4 should exercise pendent jurisdiction over the remaining claims. *See, e.g.*, Compl. ¶¶ 49-78; *CE*
 5 *Distribution, LLC v. New Sensor Corp.*, 380 F.3d 1107, 1113 (9th Cir. 2004) (exercising pendent
 6 jurisdiction over contract claims where personal jurisdiction existed for related tort claims).¹³

7 **D. The Complaint Validly Alleges Violations Of Federal And State Law.**

8 **1. Plaintiffs state a claim for a violation of the CFAA.**

9 The Complaint alleges that NSO violated Sections 1030(a)(2), (a)(4), and (b) of the CFAA
 10 because it accessed and conspired to access, without authorization, Plaintiffs’ servers and WhatsApp
 11 users’ devices. Compl. ¶¶ 49-57. As detailed below, NSO circumvented WhatsApp technical
 12 restrictions in order to access and use the servers, which constitutes unauthorized access under the
 13 CFAA. *Id.* ¶¶ 32, 35-39. Because NSO’s actions caused Plaintiffs to incur a loss as defined by Section
 14 1030(e)(11), the CFAA authorizes Plaintiffs to pursue civil remedies. *See Theofel v. Farey-Jones*, 359
 15 F.3d 1066, 1078 (9th Cir. 2003) (“The civil remedy extends to ‘[a]ny person who suffers damage or
 16 loss by reason of a violation of this section.’”) (quoting 18 U.S.C. 1030(g)).

17 **a. NSO lacked authorization to access the servers and devices.**

18 NSO does not dispute that its conduct resulted in unauthorized access to victims’ devices in
 19 violation of the CFAA. Compl. ¶¶ 53–54. In addition, NSO lacked authorization to access Plaintiffs’
 20 servers, through which it carried out its malicious hacking activity. NSO argues it is immune from
 21 liability under the CFAA because the WhatsApp Terms of Service “authorized” its conduct. MTD at
 22 20-21. But NSO mischaracterizes its conduct and the nature of its unauthorized access.

23 _____
 24 ¹³ If this Court is not prepared to exercise jurisdiction, Plaintiffs request jurisdictional discovery before
 25 the MTD is resolved. *See Gillespie v. Prestige Royal Liquors Corp.*, 183 F. Supp. 3d 996, 1003 (N.D.
 26 Cal. 2016) (broad discretion to permit jurisdictional discovery); *Mitan v. Feeney*, 497 F. Supp. 2d
 27 1113, 1119 (C.D. Cal. 2007) (“some evidence” tending to show personal jurisdiction suffices). Here,
 28 Plaintiffs have indisputably proffered evidence tending to show personal jurisdiction. While Plaintiffs
 respectfully submit that their jurisdictional showing is adequate, if this Court disagrees, further
 discovery would allow Plaintiffs to present additional evidence bearing on, *e.g.*: Defendants’
 communications showing they knowingly exploited California-based technology from WhatsApp;
 evidence that Defendants used funding from California entities to develop Pegasus; and evidence that
 Defendants used California-based computer systems, including QuadraNet servers, in their attacks.

1 More specifically, and as alleged in the Complaint (Compl. ¶¶ 32-42): *First*, NSO reverse-
2 engineered the WhatsApp app to create an unauthorized program designed to evade technical
3 restrictions on the access and use of the WhatsApp service. *Second*, using its own program (as opposed
4 to the legitimate WhatsApp app) NSO gained unauthorized access to WhatsApp servers. *Third*, NSO
5 circumvented security measures built into WhatsApp’s servers by formatting messages to conceal
6 malicious code and appear like legitimate calls. *Fourth*, NSO further used WhatsApp servers to gain
7 unauthorized access to users’ devices. In short, Plaintiffs’ CFAA claims are not based on a terms-of-
8 service violation but on NSO’s conduct in circumventing Plaintiffs’ technological restrictions.

9 Under the CFAA, whether access is “authorized” depends on actions by the computer owner
10 to grant or deny permission to the system. *United States v. Nosal*, 844 F.3d 1024, 1035–36 (9th Cir.
11 2016) (*Nosal II*) (observing that all circuits agree on this definition); *see also LVRC Holdings LLC v.*
12 *Brekka*, 581 F.3d 1127, 1133, 1135 (9th Cir. 2009). Courts have “typically analyzed the scope of a
13 user’s authorization to access a protected computer on the basis of the expected norms of intended use
14 or the nature of the relationship established between the computer owner and the user.” *United States*
15 *v. Phillips*, 477 F.3d 215, 219 (5th Cir. 2007). Relevant considerations include whether the defendant
16 engaged in “technological gamesmanship” to “aid in access,” *Facebook, Inc. v. Power Ventures, Inc.*,
17 844 F.3d 1058, 1067 (9th Cir. 2016), and “whether the conduct at issue is analogous to ‘breaking and
18 entering,’” *hiQ Labs Inc. v. LinkedIn Corp.*, 938 F.3d 985, 1001 (9th Cir. 2019) (citation omitted).

19 For example, in *United States v. Morris*, 928 F.2d 504 (2d Cir. 1991), the court concluded that
20 a defendant who “exploit[ed] [a] security defect[]” to transmit a virus infecting other computers on his
21 network gained “unauthorized access” to those computers because his use of email and network
22 programs was not “in any way related to their intended function” and instead exploited “holes in both
23 programs that permitted him a special and unauthorized access route into other computers.” *Id.* at 505,
24 510; *see Nosal II*, 844 F.3d at 1037 (citing *Morris* with approval). And in *Phillips*, the court concluded
25 that a user’s “‘brute-force attack’ program” that provided “a ‘back door’ into [his university’s] main
26 server” was “not an intended use” of the network “within the understanding of any reasonable
27 computer user and constitute[d] a method of obtaining unauthorized access to computerized data that
28 he was not permitted to view or use.” 477 F.3d at 218, 220.

1 So too here, NSO gained unauthorized access to WhatsApp’s servers by reverse-engineering
2 the app and using that program to evade WhatsApp security features that prevent access to and
3 manipulation of technical call settings. *See United States v. Nosal*, 676 F.3d 854, 863 (9th Cir. 2012)
4 (*Nosal I*) (observing that the “general purpose” of the CFAA “is to punish hacking—the circumvention
5 of technological access barriers”). WhatsApp has never granted any user permission to access server-
6 side call settings and alter the technical architecture routing calls through its servers. Instead, it
7 employs security measures to protect its servers from abuse and prevent attacks on users. NSO built
8 sophisticated software to circumvent those security measures, engaging in “technological
9 gamesmanship” to access and alter network protocols to transmit malicious code to victims and hack
10 into their devices. *Power Ventures, Inc.*, 844 F.3d at 1067. This abuse lies at the core of the hacking
11 activity the CFAA prohibits. *See, e.g.*, H.R. Rep. 98-894 at 10 (1984), *reprinted in* 1984 U.S.C.C.A.N.
12 3689, 3694–95 (CFAA addresses concern about serious harm caused by “‘hackers’ who have been
13 able to access (trespass into) both private and public computer systems.”). Plaintiffs thus sufficiently
14 allege that NSO accessed protected computers without authorization in violation of the CFAA.

15 In arguing that this abuse was “authorized,” NSO observes that it signed up for WhatsApp
16 accounts and so obtained a license to use WhatsApp’s services. MTD at 21. But users are licensed to
17 access WhatsApp services only through the WhatsApp app, which has integrated security measures
18 preventing users from accessing server-side call settings. Compl. ¶ 17; *see also id.* ¶¶ 19–23
19 (WhatsApp Terms of Service prohibit users from gaining “unauthorized access to [WhatsApp’s]
20 Services or systems” and “exploiting [WhatsApp’s] Services in impermissible or unauthorized
21 manners”). NSO bypassed those restrictions by using its own program to gain unauthorized entry to
22 the servers and manipulate settings not accessible to any user. NSO did not use WhatsApp’s servers
23 “in any way related to their intended function” but instead built sophisticated software that provided
24 “a special and unauthorized access route into other computers.” *Morris*, 928 F.2d at 510.

25 Untenable consequences would flow from accepting NSO’s argument that creating an account
26 for a service extinguishes CFAA liability even when the user gains unauthorized access through other
27 means. For example, websites like the New York Times authorize users to sign up for accounts and
28 access servers when reading and commenting on articles. But such access surely would not permit a

1 user to hack into the New York Times’s servers, manipulate normally inaccessible settings, and gain
 2 control of other readers’ comments. NSO’s claim that its access was authorized merely because it
 3 created a WhatsApp account would sharply circumscribe the CFAA’s scope and has no statutory basis.

4 NSO’s reliance on *Brekka*—the only case it cites to support its “authorization” argument—is
 5 misplaced. In *Brekka*, an employee who indisputably had been granted access to his work computer
 6 and company materials was alleged to have violated the CFAA by accessing those materials for an
 7 improper purpose. 581 F.3d at 1129–30. The Ninth Circuit held that “when an employer authorizes
 8 an employee to use a company computer subject to certain limitations, the employee remains
 9 authorized to use the computer even if the employee violates those limitations.” *Id.* at 1133. Here,
 10 unauthorized access occurred not because WhatsApp messages were sent for an improper purpose but
 11 because NSO accessed the servers using its own program, evaded technical restrictions, and then
 12 commandeered the network infrastructure to deliver malware to victims.¹⁴ The analysis in *Brekka*—
 13 which involved a classic employer-employee dispute and implicated concerns about transforming
 14 “arguably innocuous conduct” into federal crimes, *Nosal II*, 844 F.3d at 1038—has never been and
 15 should not be applied to malicious hacking activity like NSO’s conduct here.¹⁵

16 **b. NSO’s conduct harmed Plaintiffs.**

17 The CFAA provides a private right of action to “[a]ny person who suffers damage or loss by
 18 reason of a violation” 18 U.S.C. § 1030(g), *see also Theofel*, 359 F.3d at 1078. The CFAA
 19 defines “loss” as “any reasonable cost to any victim, including the cost of responding to an offense,
 20 conducting a damage assessment, and restoring the data, program, system, or information to its
 21

22 ¹⁴ A pending Supreme Court case raises the question whether an employee who is authorized to view
 23 information on a computer for particular purposes violates the CFAA by accessing that information
 24 for an improper purpose. *Van Buren v. United States*, No. 19-783 (U.S.). The resolution of that issue
 will not affect Plaintiffs’ CFAA claim because NSO had no authorization to access Plaintiffs’ servers
 through a reverse-engineered program or manipulate server-side settings for *any* purpose.

25 ¹⁵ Even if NSO’s creation of WhatsApp accounts sufficed to authorize access to WhatsApp’s servers,
 26 NSO exceeded any such authorized access by using an illicit, reverse-engineered program to evade
 27 security restrictions and gain access to call settings that users are not permitted to view or alter. *Nosal*
 28 *I*, 676 F.3d at 858 (CFAA’s prohibition on “exceed[ing] authorized access” applies to “individuals
 whose initial access to a computer is authorized but who access unauthorized information or files”).
 If the Court determines that unauthorized access did not occur, Plaintiffs request leave to amend their
 CFAA claim to allege that NSO exceeded authorized access.

1 condition prior to the offense.” 18 U.S.C. § 1030(e)(11). NSO does not (and cannot) dispute that the
2 Complaint adequately alleges loss based on the costs associated with investigating and remediating
3 NSO’s unauthorized access to WhatsApp’s servers. Compl. ¶¶ 44, 57. On that basis alone, Plaintiffs’
4 CFAA claim should proceed. *See Flextronics Int’l, Ltd. v. Parametric Tech. Corp.*, 2014 WL
5 2213910, at *3 (N.D. Cal. May 28, 2014) (denying motion to dismiss where plaintiff alleged costs
6 related to investigating and remediating defendant’s conduct).

7 In addition, contrary to NSO’s contentions (MTD at 22), the Complaint further alleges loss
8 based on NSO’s unauthorized access to users’ devices. The Ninth Circuit has held that plaintiffs can
9 be injured under the CFAA by a defendant’s access to a third party’s device, specifically rejecting any
10 requirement of control or ownership of the device. *Theofel*, 359 F.3d at 1072, 1078. Here, under
11 WhatsApp’s Terms of Service, WhatsApp owns “all intellectual property rights” associated with the
12 WhatsApp app and grants users a license “to use” the service when they download the app on their
13 devices. *See id.* ¶ 19 (incorporating terms of service). And the Complaint alleges that NSO accessed
14 WhatsApp computers without authorization to further their unauthorized access of Target Devices.
15 *Id.* ¶¶ 53-54. NSO’s conduct impaired the integrity and security of the WhatsApp app on those devices
16 and caused a loss to Plaintiffs within the meaning of Section 1030(e)(11), which included responding
17 to the offense and conducting a damage assessment. *Multiven, Inc. v. Cisco Sys., Inc.*, 725 F. Supp.
18 2d 887, 894–95 (N.D.Cal.2010) (“Costs associated with investigating intrusions into a computer
19 network and taking subsequent remedial measures are losses within the meaning of the statute.”).

20 Indeed, to prevent NSO’s further unauthorized access to users’ devices, Plaintiffs needed to
21 update the WhatsApp app. Compl. ¶¶ 44-45; Gheorge Decl. ¶ 2. Costs incurred when “upgrading a
22 system’s defenses to prevent future unauthorized access” constitute a cognizable “loss” under the
23 CFAA. *Ticketmaster L.L.C. v. Prestige Entm’t W., Inc.*, 315 F. Supp. 3d 1147, 1174 (C.D. Cal. 2018);
24 *Kimberlite Corp. v. John Does 1–20*, 2008 WL 2264485, at *2 (N.D. Cal. June 2, 2008) (plaintiff “set
25 forth a CFAA violation “where it alleged costs associated with “securing” its email system). Thus,
26 the Complaint additionally pleads a valid CFAA claim based on NSO’s access to users’ devices.

27
28

1 **c. Plaintiffs’ conspiracy claim is sufficient.**

2 Because Plaintiffs have stated claims for violations of 18 U.S.C. § 1030(a)(2) and (a)(4), the
3 Complaint states a conspiracy claim under § 1030(b) as well (as NSO seems to concede, MTD at 23).

4 **2. Plaintiffs state a claim for trespass to chattels.**

5 **a. NSO interfered with the intended operation of Plaintiffs’ servers and app.**

6 To state a claim for trespass to chattels, a complaint must allege “some injury to the chattel or
7 to the plaintiff’s rights in it,” such as impairment of the property’s “condition, quality, or value.” *Intel*
8 *Corp. v. Hamidi*, 30 Cal. 4th 1342, 1350, 1357 (2003). In the cyber context, such injury occurs if the
9 defendant interfered with the “intended functioning of the system.” *Id.* at 1356.

10 Here, NSO interfered with the intended functioning of Plaintiffs’ servers and the WhatsApp
11 app. Compl. ¶ 46. Plaintiffs’ servers are programmed to route encrypted communications between
12 users using established network protocols. *Id.* ¶¶ 17-18. NSO’s use of Plaintiffs’ servers to covertly
13 transmit malware and fraudulently emulate network protocols plainly interfered with the intended
14 functioning and integrity of the WhatsApp computer system. Compl. ¶¶ 17, 35. Indeed, NSO designed
15 its malware to conceal that it was evading WhatsApp’s technical restrictions and interfering with the
16 WhatsApp service by making it appear as if the malicious code originated from WhatsApp’s servers
17 and not from NSO. Compl. ¶¶ 32, 36-37. Because the value of Plaintiffs’ servers and app derives
18 from their ability to securely and accurately transmit communications between users, NSO’s actions
19 impaired the quality and value of Plaintiffs’ system. *See CompuServe Inc. v. Cyber Promotions, Inc.*,
20 962 F. Supp. 1015, 1022 (S.D. Ohio 1997) (holding that computer system’s value was “wholly derived
21 from the extent to which that equipment can serve its subscriber base.”).¹⁶

22
23 ¹⁶ Courts routinely find cognizable injury to support a trespass-to-chattels claim when the defendant
24 impaired the ability of a plaintiff’s equipment to serve customers as intended. *See, e.g., Coupons, Inc.*
25 *v. Stottlemire*, 2008 WL 3245006, at *6 (N.D. Cal. July 2, 2008) (defendant circumvented server’s
26 technical restriction and impaired plaintiff’s ability to provide coupons to other customers); *Craigslis*
27 *Inc. v. 3Taps Inc.*, 942 F. Supp. 2d 962, 980 (N.D. Cal. 2013) (unauthorized access reduced website’s
28 “capacity to service its users”); *Thrifty-Tel, Inc. v. Bezenek*, 46 Cal. App. 4th 1559, 1564, 1566 (1996)
(hacking of network denied “some subscribers access”); *Jedson Eng’g, Inc. v. Spirit Const. Servs.,*
Inc., 720 F. Supp. 2d 904, 926 (S.D. Ohio 2010) (unauthorized access harmed value of “servers as a
safe, secure location for project files”); *Skapinetz v. CoesterVMS.com, Inc.*, 2019 WL 2579120, at *5
(D. Md. June 24, 2019) (defendant “damaged the value of [plaintiff’s] accounts by breaching the
security and privacy” of email accounts).

1 NSO misses the point in focusing on whether the transmission of its messages embedded with
2 malicious code burdened Plaintiffs’ services as a quantitative matter. MTD at 24-25 (citing cases in
3 which plaintiffs failed to explain how defendant’s use of system interfered with system’s operation).
4 The Complaint alleged cognizable harm based not on the *number* of messages sent, but on *the effect*
5 of those transmissions in impairing the integrity, quality, and value of WhatsApp’s services. That
6 suffices to allege cognizable injury for a trespass-to-chattels claim. *See Hamidi*, 30 Cal. 4th at 1353.

7 **b. Plaintiffs’ loss of goodwill and remediation expenditures are cognizable.**

8 Contrary to NSO’s contention, *Hamidi* does not categorically foreclose the loss of goodwill
9 and remediation expenditures as cognizable harms. 30 Cal. 4th at 1357–58. Rather, *Hamidi*
10 acknowledged that courts have found such losses actionable where the harm has a sufficient
11 “connection” to the property at issue, such as when the loss of goodwill stems from the “functioning
12 of the company’s [computer system].” *Id.* at 1358 (describing loss of reputation and goodwill in
13 *CompuServe*, 962 F. Supp. at 1023).

14 Here, Plaintiffs’ loss of goodwill resulted directly from NSO’s interference with the proper
15 functioning and integrity of the WhatsApp system. *See CompuServe*, 962 F. Supp. at 1023; *Microsoft*
16 *Corp. v. Does 1–18*, 2014 WL 1338677, at *10 (E.D. Va. Apr. 2, 2014) (defendants’ manipulation of
17 Microsoft’s search engines caused injury to goodwill). Moreover, Plaintiffs had to expend resources
18 to combat and remediate the attacks. *Twitch Interactive, Inc. v. Does 1 Through 100*, 2019 WL
19 3718582, at *4 (N.D. Cal. Aug. 7, 2019) (harm where plaintiff “expend[ed] resources to combat
20 [defendant’s] attack”); *Hotmail Corp. v. Van\$ Money Pie Inc.*, 1998 WL 388389, at *7 (N.D. Cal.
21 Apr. 16, 1998) (harm from “added costs for personnel to sort through and respond to the misdirected
22 emails”); *Summit Entm’t, LLC v. Santia*, 2014 WL 12577430, at *5 (C.D. Cal. June 24, 2014) (harm
23 from “expend[ing] time and resources investigating and stopping a breach in the servers’ security”).
24 NSO’s attack on the trespass-to-chattels claim accordingly lacks merit.

25 **IV. CONCLUSION**

26 Plaintiffs respectfully request that the Court deny NSO’s motion to dismiss.
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Respectfully submitted,

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