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	Attorney for Plaintiff	34-2018-00230847
6	Sean Doherty	•
7	SUBERIOR COURT OF TH	HE STATE OF CALIFORNIA
8	FOR THE COUNTY OF SACRAMENTO — GORDON D. SCHABER COURTHOUSE	
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11.,	Sean Doherty,	Case No.:
12	Plaintiff,	Complaint for Damages
13		1. Termination in Violation of Public
14	vs.	Policy 2. Intentional Infliction of Emotion
15	California State Assembly;	Distress
16	Assembly Rules Committee; State of California;	3. Negligent Infliction of Emotional Distress
	Devon Mathis;	4. Breach of Contract
17	Tosha Cherry;	
18	Elizabeth Foster; and DOES 1 through 25, inclusive;	DV FAV
19		BY FAX
20	Defendants.	
21		
22	On information and belief, Plaintiff Sean Doher	ty alleges as follows:
23	1. To help cure dysfunction in his office, Assemblyman Devon Mathis lured Plaintiff Sean	
24	Doherty away from his more lucrative consulting practice with the promise of long-term	
25	employment. Doherty realized that the dysfunctions ran all the way to top. Fixing the problems in	
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27	sexual harassment, and other improper, inappropriate, and illegal behavior. Mathis pushed back	
28	against this effort, retaliated against Doherty, and broke his promise by terminating Doherty's	
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PARTIES

- 2. Plaintiff Sean Doherty is an individual residing in the County of Sacramento, State of California. At all relevant times, Doherty was employed by Assemblyman Devon Mathis and the California State Assembly, Assembly Rules Committee in Sacramento County.
- 3. Defendant California State Assembly is a legislative body of Defendant State of California and lower house of the California State Legislature. Defendant Assembly Rules Committee is an Assembly sub-committee charged with oversight and management of the Assembly as a whole. For the purpose of this Complaint, these entities are one and the same, and unless context suggests otherwise, a reference to one is a reference to the others.
- 4. Defendant **Devon Mathis** is an individual residing in Sacramento and Tulare Counties. Mathis is an elected member of the California State Assembly from the 26th District, which includes most of Tulare County, all of Inyo County, and a small portion of Kern County. Mathis is sued individually and in his official capacity as a Member of the Assembly.
- 5. Defendant **Tosha Cherry** is an individual residing in Yolo County. She is the Human Resources Director for the California State Assembly, and as such, she does business in Sacramento County. Cherry is sued in her individual and official capacities.
- 6. Defendant Elizabeth "Liz" Foster is an individual residing in Sacramento County. She is a Human Resources Consultant for the California State Assembly. Foster is sued in her individual and official capacities.
- 7. The true names of Defendant DOES 1 through 25, inclusive, are unknown to Plaintiff, who therefore brings this action against DOES 1 through 25, inclusive, by such fictitious names and will seek leave of Court to show their true names, identities, and capacities when they have been ascertained.

8. Except as otherwise alleged, Plaintiff is informed and believes that all defendants and/or their employees and agents were each other's agents and were, at all relevant times, acting in the course of their agency relationship.

JURISDICTION AND VENUE

- 9. This action arises out of Plaintiff's employment with the California State Assembly.
- 10. On November 7, 2017, Doherty filed an administrative claim with the State's Department of General Services for the claims described herein. DGS subsequently denied his claim so he could initiate legal action to resolve the complex issues he presented. The DGS rejection was dated December 21, 2017 and this action is timely filed within six months of that date.
- 11. The Sacramento County Superior Court is the proper venue because the acts complained of which are the subject of this Complaint, have all occurred or will all occur in the County of Sacramento, State of California.
- 12. The Sacramento County Superior Court is the proper venue because all Defendants are located and/or do business in the County of Sacramento.
- 13. Venue against the State of California and/or its officers is proper in the County of Sacramento.
 - 14. The relief sought is within the jurisdiction of this Court.

<u>SUMMARY</u>

- 15. Assemblyman Devon Mathis (R-Visalia) was elected to the State Assembly from the 26th Assembly District in November 2014. He received 53 percent of the general election vote in his campaign to replace former Assemblywoman Connie Conway, who left office due to term limits.
- 16. In the 26th Assembly District, Republican voters comprise approximately 42 percent of the registered voters, and the district is considered a "safe" Republican seat. However, under the state's top-two primary system, capitol pundits anticipated that Mathis would face a difficult reelection in 2016 due to a primary challenge and the real possibility of facing-off against another Republican in the general election.

- 17. Mathis' potential election difficulties stemmed from his growing reputation that he was disorganized, had womanizing problems, and drank too much. His office was seen as ineffective.
- 18. Doherty had previously worked for the State Assembly and has more than thirty years of government experience at the state and federal level. In or around April 2015, Mathis hired Sean Doherty to improve his operation. Mathis lured Doherty away from his more lucrative consulting practice with the promise of long-term employment and the expectation that Doherty's right to a pension and lifetime health insurance, based largely on Doherty's prior Assembly employment, would vest just a few years into his service with Assemblyman Mathis.
- 19. After joining Mathis' office, Doherty learned that Mathis' problems extended beyond his alcoholism. During his tenure with Assemblyman Mathis, Doherty observed or learned of Mathis' inappropriate relationships with staff, allegations and incidents of sexual harassment and assault, discrimination against female employees, and misuse of state resources.
- 20. On at least four separate occasions, Doherty sought assistance from the Assembly Rules Committee in his attempts to reign in Mathis' improper behavior. He specifically sought assistance from Human Resources Director Tosha Cherry and Human Resources Consultant Elizabeth "Liz" Foster. They did not help. Instead, Cherry and Foster told Doherty to solve these problems on his own and recommended that Doherty advise Mathis to seek counseling for the PTSD that resulted from his military service. Doherty was concerned that such a recommendation, coming from him, would exacerbate Mathis' problems.
- 21. As directed by Human Resources and without their assistance, Doherty attempted to reign-in Mathis' improper activities but was unsuccessful. Doherty is informed and believes that either Cherry, Foster, or Debra Gravert, the Assembly's Chief Administrative Officer informed Mathis of Doherty's complaints. This hampered Doherty's efforts to improve Mathis' behavior, created a hostile work environment, and resulted in the retaliation that ultimately led to Doherty's wrongful termination.
- 22. As a result of the retaliation, hostile work environment, and subsequent termination, Doherty has suffered economic and noneconomic damages.

23. Moreover, Defendants' conduct was despicable and done in conscious disregard of not only Doherty's rights but also the rights of every Assembly employee affected by Mathis' conduct. Cherry and Foster not only tolerated the harassment and discrimination but also served to protect the perpetrator at the victims' expense. This conduct is so contemptible that it would be looked down upon and despised by reasonable people and subjected Doherty and everyone else Mathis affected to cruel and unjust hardship. In sum, this conduct describes the type of malice, fraud, and oppression necessary to substantiate an award of punitive damages against the individually named Defendants.

EXAMPLES OF MATHIS' INAPPROPRIATE BEHAVIOR

A. Mathis behaved inappropriately and sexually harassed Assembly employees.

- 24. Mathis attempted to maintain inappropriately close relationships with his staff, treating them as friends and drinking-buddies, rather than subordinates.
- 25. One example of Mathis' inappropriate closeness was his insistence on living with Doherty and Doherty's family. Mathis moved into Doherty's basement guest room / apartment in February 2016 for what was supposed to be a two-month period. The reason was the fact that Veterans Affairs (VA) was garnishing some of Mathis' disability benefits because Mathis did not report income he received for two months' of active duty service in the California National Guard. Mathis claimed that he needed help for those two months and could not afford to maintain separate Sacramento lodging while the VA was garnishing his benefit. The two months turned into close to nine months as Mathis remained in the Doherty home until the September end of the 2016 session. Mathis was an unwelcome guest. He treated Doherty's wife like his maid, did not contribute to household expenses for food; and made Doherty's daughters uncomfortable. He was not allowed to return when the Assembly reconvened the following January, but by that time, Mathis seemed to have formed the belief that he was entitled to live with his Chief of Staff, as if it was his right, and Doherty's refusal to continue that relationship contributed to the break-down of their relationship.

- 26. But Doherty was not the only Mathis staffer who that did not welcome Mathis' inappropriate closeness. There were others who did not want to regularly spend evenings away from their families and extra-curricular activities drinking with their alcoholic boss, who in Doherty's case, was 15 years his junior. Over Doherty's objections, Mathis established a permanent schedule for everyone on his staff to accompany him at evening events where most attendees were drinking. There were no exceptions, even for staffers with families, who attended night school, or did not drink and did not like being around alcohol.
- 27. Early in Doherty's tenure with Assemblyman Mathis, he attended an after-work reception with Mathis and Justin Turner, Mathis' Legislative Director. At the event, Mathis was very close with a Rules Committee employee. Too close. When they left, Doherty was driving Mathis and Turner back to the Capitol, but Mathis offered to give the Rules Committee employee a ride to her apartment. Upon dropping her off, Doherty observed Mathis and the Rules Committee employee kissing. When Mathis returned to the vehicle, Doherty asked, "What are you doing?" Mathis responded that he couldn't help it because "she came onto him." Doherty reminded Mathis that he was married and that fraternization with Rules Committee employees could create problems between Mathis and his colleagues as well as Rules Committee administrators. While that contact appeared consensual, there were other incidents that were not. Further, Mathis' assertion that the Rules Committee employee "came on to him," is typical of Mathis' response to similar incidents where the contact was not welcomed.
- 28. At 2016's Cordial Caucus, the Scheduler for an Assembly Member approached Doherty and informed him that Mathis was drunk and needed to be brought under control. She said "[Mathis] needs to stop grabbing my ass; every time he's around, he's hitting on me."
- 29. Another Assembly staffer told Doherty about another incident between Mathis and another Assembly Scheduler that took place at the 2016 Legislative Softball Game. A few days after the game, Doherty asked the Scheduler if he could talk to her about what happened at the game. She said that Mathis approached her and said that they could "get busy" after Doherty left. The Scheduler did not welcome this advance and informed Doherty that if Mathis did it to

her, he must be doing it to others. Doherty is informed and believes that Mathis' belief that he could "get busy" after Doherty left is consistent with Doherty's attempts to reign-in Mathis' inappropriate conduct whenever he was present.

B. Mathis sexually assaulted an Assembly employee.

- 30. On Wednesday, April 27, 2016, Mathis insisted that Doherty accompany him for drinks after work along with Justin Turner, Mathis' Legislative Director, and Turner's wife. Another Scheduler accompanied them that evening.
- 31. At approximately 9:00 that evening, Doherty tried to leave, but Mathis insisted that he stay. By 10:00, Doherty left and encouraged everyone else to do the same because an Assembly session was scheduled for early the following morning.
 - 32. Turner later told Doherty about the events that transpired after he left.
- 33. Sometime later, Mathis, Turner, Turner's wife, and the Scheduler returned to Turner's condo where they continued drinking. The young Scheduler, under encouragement from Mathis, drank more than she could handle and vomited before passing out. Turner's wife put her to bed in their guest room.
- 34. A while later, Mathis excused himself to use the restroom. When he had not returned after approximately 15 minutes, Turner's wife checked on him and found Mathis fondling the Scheduler who he had partially undressed. The Scheduler woke up during the commotion and asked, "Was he fingering me?"
- 35. Doherty confronted Mathis about this incident, and Mathis did not deny it. Instead, Mathis told Doherty that "she wanted it."
- 36. Doherty attempted to contact the Scheduler to see if there was anything he could do. By the time he reached her, she had left Assembly employment and expressed her desire for Doherty to do nothing. She wanted to move on. Based on this discussion, Doherty is informed and believes that she wanted to remain silent out of fear that she would be blacklisted from employment opportunities relating to state government.

37. Turner eventually recanted the allegation. Around the same time, he received a raise and promotion in Mathis' office. Mathis later justified the fact that Turner was paid more than a female employee with comparable duties because Turner "had his back" with respect to the April 27, 2016 incident.

C. Mathis misused state resources.

- 38. During his tenure as Mathis' Chief of Staff, Doherty reported one of Mathis' part-time employees to the Rules Committee for taking an unauthorized vacation. The employee was one of Mathis' college buddies and posted on social media reports about his cruise to Mexico and the Caribbean. The Rules Committee docked the employee's pay for the time spent away from work.
- 39. Mathis intervened and informed the Rules Committee that the employee had been working in the Visalia District Office even though Mathis knew that this assertion was false. The Rules Committee, despite possessing evidence of the vacation, restored the employee's pay. The employee in question was paid wages as if he was working and did not use accrued vacation time for the trip.

D. Mathis discriminated against female employees.

- 40. Mathis' response to his college buddy's unauthorized vacation contrasts with his treatment of a female Field Representative Doherty promoted to District Director.
- 41. Mathis had agreed to the promotion, but he did not want to give the employee the accompanying raise because she was female, and according to Mathis, didn't need the money because she had a rich boyfriend.
- 42. Doherty expected that the Rules Committee would give her the raise regardless, but one problem was that Mathis was on pace to exceed his annual budget. When Doherty told Mathis that Rules might give her the raise and cut his budget accordingly, Mathis responded, "Yeah right!"

RETALIATION AGAINST DOHERTY

43. Doherty regularly tried to control Mathis' behavior by confronting Mathis about it directly. Before Mathis' 2016 reelection, Doherty had some success because Mathis was afraid of

his reelection prospects. However, after Mathis was reelected with 63 percent of the vote, he decided he was invincible and bullet-proof. At that point, Doherty's ability to reign-in Mathis' behavior was limited.

- 44. During his tenure, Doherty sought assistance from the Assembly Rules Committee on several occasions. He met with Tosha Cherry and Elizabeth "Liz" Foster, and both refused to help.
- 45. In the earliest meetings, Cherry gave Doherty the option of proceeding formally or informally. When he was told that he would probably be terminated if he filed a formal complaint, Doherty tried the informal option. At this time, it became apparent to Doherty that his continued employment in the Assembly was contingent upon his remaining silent about Mathis' misconduct. In hindsight, Doherty is informed and believes that the Rules Committee's informal option was a do-nothing option.
- 46. This belief and the Rules Committee's response to Doherty's complaint is consistent with the Assembly's unwritten policy of punishing those who might bring to light behavior that would tarnish the Assembly's reputation rather than punishing those who actually engage in inappropriate behavior.
- 47. In the end, the behavior that Doherty hoped would improve working conditions for himself and other Assembly employees affected by Mathis' conduct was counter-productive. Doherty's termination and Defendants' conduct preceded the #metoo movement by 6-18 months after which the unwritten policy itself attracted more negative attention than the policy's intended protections.
- 48. Furthermore, while Doherty's confrontations with Mathis had a negative effect on their relationship, their relationship started to deteriorate more rapidly after Doherty talked to Rules about Mathis' behavior. Based on this, Doherty is informed and believes that Mathis knew about his complaints to the Rules Committee. Doherty is informed and believes that Tosha Cherry, Elizabeth "Liz" Foster, and/or Debra Gravert, the Assembly's Chief Administrative Officer, notified Mathis about Doherty's complaints.

49. Compounding Doherty's harm was the Assembly's release of two un-founded sexual			
harassment complaints against Doherty on February 2, 2018 even though the Assembly neither			
investigated nor acted on the complaints. Doherty denied and continues to deny the complaints,			
one of which he first learned of with the February 2nd release. Doherty is informed and believes			
that the complaints were made by a Mathis ally or someone under Mathis' control for the			
purpose of inoculating Mathis against the claims raised in this action.			

50. Doherty is further informed and believes that the Assembly has not released all complaints and selectively released only those that serve the political objectives of legislative leadership. By way of example, Doherty is aware of at least one formal complaint against Mathis that was omitted from the Assembly's media release.

FIRST CAUSE OF ACTION

Wrongful Termination in Violation of Public Policy (Against State & Mathis)

- 51. Petitioner realleges and incorporates by reference each preceding paragraph except for paragraphs 49 and 50.
- 52. From approximately April 2016 until May 10, 2017, Doherty was employed by Assemblyman Devon Mathis and the California State Assembly. Doherty's employment ended with his wrongful termination.
 - 53. Substantial motivating reasons for Doherty's discharge include:
 - a. Doherty's complaints to the Rules Committee about Mathis' sexual harassment;
 - b. Doherty's refusal to allow Mathis to live in his basement;
 - c. Doherty's confrontations with Mathis about his sexual harassment;
 - d. Doherty's attempts to restrain Mathis' sexual harassment, misuse of state resources, and other improper behavior;
 - e. Doherty's report to the Rules Committee that one of Mathis' part-time employees one of his college buddies took an unauthorized vacation to Mexico and the Caribbean; and

- f. Doherty's attempts to prevent Mathis from discriminating against a female employee by, among other things, paying her less than she was entitled to.
- 54. Public policy prohibits sexual harassment in the work place and encourages employees, especially those in supervisory positions, to speak out and take action to end such practices.
- 55. Public policy prohibits the payment of wages to state employees unless they are working. Indeed, receiving wages without doing work is a criminal act.
- 56. Public policy prohibits retaliation against employees who report the type of behavior that is the subject of this Complaint.
- 57. As a result of his termination, Doherty has suffered economic and noneconomic damages. His economic damages include lost wages and benefits, including the loss of the pension and lifetime medical benefits Doherty would have received had his Assembly employment continued for just three more years.

SECOND CAUSE OF ACTION Intentional Infliction of Emotional Distress (Against all Defendants)

- 58. Petitioner realleges and incorporates by reference each preceding paragraph except for paragraphs 49 and 50.
- 59. Together, Defendants' conduct, as described in this Complaint, is outrageous, exceeding all possible bounds of decency.
- 60. As to Mathis, his outrageous conduct includes not only the instances of sexual harassment and assault but also his misuse of state resources and, most importantly, his retaliation against the Chief of Staff who tried to correct his behavior. Mathis' underlying conduct is intolerable in a civilized community, and his retaliatory conduct directed at Doherty is doubly so.
- 61. For their part, Tosha Cherry and Elizabeth "Liz" Foster, as Assembly Human Resources administrators, knew or should have known that Mathis' conduct violated Assembly rules and procedures. Moreover, they knew or should have known that Doherty, in his role as Chief of

Staff, was (at least in the context of Assembly rules) a mandatory reporter of Mathis' misconduct. Their outrageous conduct included telling Doherty that he would be terminated if he filed a formal complaint and otherwise failing to even try and help him reign-in Mathis' misconduct. If Cherry and/or Foster could not help Doherty control Mathis, no one could. Since they were the last line of defense, their conduct is similarly intolerable in a civilized community.

- 62. While Cherry and Foster acted in accordance with their own personal interests, they also acted in their capacity as agents of the Assembly as a whole. While their personal conduct was despicable, it was not so far outside the bounds of the reasonable scope of their employment as to absolve the Assembly of liability for their actions. As such, the Assembly is liable for their conduct as well.
- 63. Since Cherry and Foster's actions served to protect Mathis from harassment claims and Assembly policies punish accusers rather than bad actors, it could be deemed that the Assembly approves of Mathis' conduct. To this end, the Assembly is liable for Mathis' conduct as well.
- 64. Common experience suggests that any employee in Doherty's situation would have been particularly vulnerable to the distress Defendants' caused. Doherty was forced to balance compliance with the law and applicable rules, protection of state resources and employees, and simply ensuring that Assemblyman Mathis acted within reasonable bounds of decency against his personal need to provide for his family and seven children and his reasonable belief that if he left Mathis' office, Mathis' conduct would only get worse. Doherty felt a duty to protect not only his family, but also targeted employees in the Assembly who, if he left, would no longer have him as a buffer to deflect Mathis' harassment.
- 65. Cherry and Foster acted with reckless disregard for the potential emotional distress

 Doherty might suffer because they disregarded their training as well as Assembly rules and
 procedures to further their own interests without any thought or concern about the consequences
 of their actions.
- 66. However, suggesting that Mathis acted with reckless disregard for this possibility puts his conduct into the best possible light. Doherty is informed and believes that Mathis engaged in this

conduct with the *intent* of causing Doherty to suffer emotional distress. Mathis believes he is invincible and can do whatever he wants without consequence. Cherry and Foster's approving conduct helped reinforce this belief. To this end, Mathis resented Doherty's attempts to control his behavior. On this point, Mathis engaged in the described activities with the specific intent of causing harm knowing not only that emotional distress would probably result from his actions, but also hoping for that result.

67. As a result of Defendants' conduct, Doherty suffered severe emotional distress that started in 2016 and continues to this day. Defendants' conduct has triggered a range of long-lasting emotions including anguish, nervousness, grief, anxiety, worry, shock, humiliation, and more. Defendant's conduct has affected not only his livelihood during his Assembly employment, but also his ongoing ability to support his family. This has caused Doherty to suffer economic damages, including but not limited to loss of wages and other employment benefits, as well as noneconomic damages.

THIRD CAUSE OF ACTION

Negligent Infliction of Emotional Distress (Against all Defendants)

- 68. Petitioner realleges and incorporates by reference each preceding paragraph expect paragraphs 47 and 48.
- 69. As his immediate supervisor, if not his employer, Mathis owed Doherty several duties that are best summarized as including but not being limited to the duty not to sexually harass employees and not retaliate against Doherty for his attempts to stop the harassment. As his employer's human resources agents, Cherry and Foster's duties generally required that they act on Doherty's complaints and help him deal with the problems he faced rather than help Mathis continue his inappropriate conduct.
- 70. Defendants breached these duties when they retaliated against Doherty for (A) attempting to correct Mathis' illegal and/or improper conduct and (B) attempting to follow Assembly rules and polices to report illegal and/or improper conduct. Moreover, Mathis

breached his duty by engaging and continuing to engage in the conduct described in this Complaint, and Cherry and Foster breached the duty by allowing the behavior to continue after Doherty's reports.

71. Defendants' breach of their duties caused Doherty to suffer the severe emotional distress and damages described in paragraph 67, above.

FOURTH CAUSE OF ACTION

Breach of Contract (Against State & Mathis)

- 72. Petitioner realleges and incorporates by reference each preceding paragraph except for paragraphs 49 and 50.
- 73. Consistent with Labor Code section 2922, Assembly employees are generally at-will employees.
- 74. However, Mathis was able to induce Doherty to leave a more lucrative consulting practice in exchange for the promise of long-term employment whereby Mathis would not arbitrarily, unreasonably, or otherwise without cause terminate Doherty's employment.
- 75. Doherty specifically bargained for this promise because he was just a few years away from vesting with a pension and lifetime medical benefits. More than his salary, this is the benefit Doherty sought when he accepted employment in Mathis' office. To this end, Doherty's acceptance of Mathis' employment offer was conditioned upon this promise. But for Mathis' promise of long-term employment, Doherty would not have accepted the position.
- 76. As a former Assembly employee, Doherty knew that Mathis had the authority to enter into this agreement on behalf of the Assembly, at least as long as Mathis served in the Assembly because even though all employees are Rules Committee employees, the Rules Committee does not arbitrarily terminate employees. Whenever an Assembly employee is terminated arbitrarily, the termination is done at the request of the supervising Member.

77. Those were the circumstances of Doherty's termination, which came not as a result of disciplinary action by the Rules Committee, but upon Devon Mathis' request. In this regard, Mathis breached the contract he created when he hired Doherty as his Chief of Staff in 2016.

DATE: April 13, 2018

By:

Chad D. Morgan Esq.

Attorney for Plaintiff, Sean Doherty

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