Income Tax Cuts and Modernization of the Sales Tax Base Revised November 29, 2017 - Preliminary Analysis

Pam Dugdale Legislative Services Agency State Capitol Des Moines, IA 50319

Dear Pam,

This letter presents revised revenue estimates for a proposal based on the tax reform plan prepared for the Governor's Office dated on October 20, 2017 with some revisions. The revised proposal includes a delay in the reform for corporation income tax, eliminating the inheritance tax beginning in TY 2021, and various additional adjustments to the individual income tax. This analysis also eliminates the individual AMT effective in tax year 2019 which was not part of the original proposal, but has been added to later analysis as a simplification improvement. The grey regions highlight the revisions compared to the original tax plan (October 20, 2017).

Under current law, lowa income taxes have high statutory marginal tax rates.

- The statutory top marginal income tax rate on individuals is 8.98 percent, which is the fourth highest state tax rate.
- The statutory top marginal income tax rate on corporations is 12 percent, which is the highest state tax rate.

lowa tax code is uncoupled with the federal tax code, creating complexities for a large share of lowa taxpayers including teachers, low-income families, and farmers and business owners making capital investments.

In addition, the sales tax base in lowa is not aligned with the modern economy. Growth in consumption is in services and online purchases. The lowa sales tax code limits taxation to a list of services that were selected fifty years ago. Since that time, only 13 services have been added while others have been removed. Digitally-delivered goods, a growing form of product delivery, are also exempt. Finally, sales of tangible property on the internet are often made by companies without nexus who are not obligated to collect sales tax from lowa consumers. lowa taxpayer remittances of consumer's use tax are very low despite the growth in remote purchases.

Tax Cuts

This proposal introduces tax cuts for individual and corporation income taxpayers funded largely through the modernization of the sales tax base:

 Coupling the individual and corporation income tax code with a phasein of Section 179

- Individual cutting marginal tax rates 6 percent then phasing down from the current nine rates to four with a maximum rate of 6.92 percent, and eliminating the AMT
- Corporation eliminating federal deductibility, AMT, and lowering the current four rates to two with a maximum rate of 7 percent
- Phasing-out the inheritance tax over five years
- Expansion of the sales tax base and definition of nexus

This analysis incorporates the General Fund net receipts forecasts of the Revenue Estimating Conference released October 19, 2017. It should be noted that one of the REC members commented that the FY 2019 forecast is likely to be lowered in December.

The analysis remains preliminary because both the individual and corporation income tax models need additional updates before the 2018 Legislative session. Those should be complete in mid-December.

Coupling

Along with the changes to individual and corporation income taxes, the proposal would couple with federal tax legislation passed during tax year 2015 effective for tax years 2018 and later, except for bonus depreciation. This includes provisions such as an exemption for charitable donations of IRA withdrawals for taxpayers aged 70 $\frac{1}{2}$ and older, the expansion of the EITC, and annual Section 179 expensing of an indexed \$500,000.

The estimated fiscal impacts of these provisions are currently completed outside of the corporation income tax model; therefore, the distributional impacts presented below do not incorporate estimates of how taxpayers will benefit from coupling with the federal provisions. For individual income, key provisions are modeled, including the expansion of the Section 179 investment limit and cap.

Federal Tax Reform

The following estimates are based on current federal law. If the federal government enacts significant tax reform that results in a reduction in federal tax liability for lowans, revenue under current law will increase (as federal deductions fall). This would allow for larger individual income tax reductions relative to a minimum baseline growth. Regardless, the potential for major changes in federal tax law creates significant uncertainty about future income tax revenues in lowa.

Analysis

The following presents the estimated fiscal impact of coupling, cutting individual income tax rates and moving to only five rates, simplifying corporation income tax and lowering rates. These changes are funded in part

through a modernization of the lowa sales tax base to include digitally-delivered goods and services, consumer services, and nexus for online sellers. Over the next five years, estimated revenue growth above basic population and inflation is also dedicated to further lowering corporation and individual income taxes.

Net receipts for FY 2018 and FY 2019 are based on the October 2017 REC forecasts. It is assumed that under current law, General Fund receipts will grow at 3.6% per fiscal year in FY 2020 and later. Figure 1 presents forecasted growth rates under current law, the proposed tax changes, and benchmark growth, defined as the rising cost of providing State services accounting for projected State population growth and rising consumer prices. The benchmark was revised from 2.65% growth per fiscal year to 2.55% growth per fiscal year to reflect lowered inflation forecasts released November 2017.

Figure 2 presents forecasted net General Fund receipts by major tax type under current law and under the tax changes as proposed. The green diagonal line at the top represents the estimated aggregate revenues if revenue growth achieved benchmark growth each year.

1. Iowa Individual Income Tax

- Coupling in TY 2018; phase in Section 179 over five years.
- Cutting marginal tax rates 6% across the board in TY 2019.
- Eliminating the lowa alternative minimum tax in TY 2019 (this was not in the original but was included in subsequent analysis).
- In TY 2020, begin to phase in a doubling of the pension exemption over a five year period.
- Increase the standard deduction beginning in TY 2019 to \$2,100, \$5,150 and \$2,100.
- Beginning in TY 2020, reduce and/or consolidate the tax brackets and correspondingly increasing the standard deduction, with a goal of minimizing taxpayers realizing an increase in lowa tax liability while moving toward four tax brackets.
- Top tax rate is phased down to 6.92%.

Coupling

In 2015, the Congress permanently extended several tax provisions that had previously been only temporarily extended over the prior decade. The General Assembly chose to couple with those provisions for tax year 2015 only, but chose to not couple for TY 2016. This proposal includes full coupling effective TY 2018 except for bonus depreciation and Section 179 expensing. While the federal extension of bonus depreciation was a phase-out ending after TY 2019, Section 179 expensing was permanently set at

\$500,000 and indexed. In lowa, current law for TY 2016 and later includes expensing capped at only \$25,000.

For individual income tax, major provisions with conformity impacts include the extension of the higher Earned Income Tax Credit for families with three or more children and married households (provisions to which lowa is currently coupled through tax year 2017), a deduction for teacher classroom expenses, and an itemized deduction for State and local general sales taxes. All of these provisions are modeled in the individual income tax model. Other provisions that are not modeled are the tax-free IRA distribution to charities for taxpayers aged 70 ½ and older and the exclusion of 100% of gains on small business stock.

For corporation income tax, the provisions with the largest estimated coupling impacts are Section 179, 15-year depreciation for retail and restaurant improvements, and look-through treatment of payments between controlled foreign corporations. None of these provisions are modeled in the corporation income tax micro model. Note that it is assumed that lowa would not couple with the last few years of bonus depreciation under this proposal.

The provision with the largest estimated conformity cost is the higher Section 179 expensing limit. Although this is a business tax provision, most taxpayers taking advantage of this provision are small business owners or farmers who report business income on their individual income tax return. Under the proposal, the cap would be phased from the current \$25,000 in TY 2017 beginning in tax year 2018 to the \$560,000 effective cap for TY 2022.

Table A. Coupling Phase-In for Section 179 Expensing

		rrent Law		urrent Law		e Proposal
	Expensing	Investment	Expensing	Investment	Expensing	Investment
TaxYear	Сар	Limit	Сар	Limit	Cap	Limit
2018	\$25,000	\$200,000	\$520,000	\$2,070,000	\$35,000	\$140,000
2019	\$25,000	\$200,000	\$530,000	\$2,120,000	\$500,000	\$200,000
2020	\$25,000	\$200,000	\$540,000	\$2,160,000	\$100,000	\$400,000
2021	\$25,000	\$200,000	\$550,000	\$2,210,000	\$250,000	\$1,000,000
2022	\$25,000	\$200,000	\$560,000	\$2,260,000	\$560,000	\$2,260,000
2023	\$25,000	\$200,000	\$580,000	\$2,310,000	\$580,000	\$2,310,000
2024	\$25,000	\$200,000	\$590,000	\$2,360,000	\$590,000	\$2,360,000

Note: Federal amounts are estimated index amounts. The cap reflects the maximum investment that can be expensed in a tax year; the limit reflects the dollar value of investment that if exceeded, results in a reduction in the cap dollar for dollar.

Iowa Alternative Minimum Tax

The Iowa alternative minimum tax (AMT) is eliminated effective tax year 2019, simplifying the individual income tax. The Iowa AMT is an alternative tax calculation established decades ago to reduce the likelihood individuals could use large adjustments or preferences to avoid paying Iowa tax. The tax rate equals 75 percent of the top marginal rate, but is levied on a broader definition of taxable income. However, if a taxpayer becomes subject to the AMT in a single year because of a one-time occurrence of the covered adjustments or preferences, the Iowa Alternative Minimum Tax (AMT) Credit would allow that taxpayer to eventually recover all of the taxes paid because of the anomalous occurrence. On the other hand, a taxpayer who regularly receives the covered adjustments or preferences would be regularly subject to the AMT and thus not be eligible to claim the AMT Credit.

The Iowa AMT was paid by an average of 22,000 taxpayers in recent tax years (an average of \$8.5 million per year) and the Iowa AMT Credit was claimed by an average of 14,000 taxpayers (an average of \$5.2 million).

With the AMT repealed, in TY 2019 any taxpayer with an AMT Credit would be eligible to claim the full amount up to their lowa tax liability since this tax credit can be claimed only if taxpayers are not subject to AMT. After TY 2019, any remaining unused AMT Tax Credit is assumed to be expired. Although different than the lowa AMT Tax Credit, it should be noted that the federal proposal that eliminates the AMT does allow claims of the AMT Tax Credit for four years after elimination.

Marginal Tax Rates and Standard Deduction

Under current law, there are nine marginal tax rates ranging from 0.36 percent to 8.98 percent. In tax year 2019, all tax rates are reduced 6 percent. Over tax years 2020 through 2023, the number of tax rates is decreased to four with a top rate of 6.92 percent.

lowa, similar to the federal income tax calculation, allows taxpayers to deduct a set amount in the transition from adjusted gross income to taxable income referred to as the standard deduction (other taxpayers choose to itemize deductions). A 0 percent tax rate effectively applies on income equal to those deductions.

Under current law, the standard deduction for TY 2019 will be \$2,070 for a single taxpayer, a taxpayer married separately on separate returns, or a composite taxpayer or \$5,100 for married jointly, head of household, or qualified widower. This proposal increases the standard deduction to \$2,100/\$5,150 for TY 2019. For TY 2020, the current law standard deductions are estimated to be \$2,100/\$5,180; the proposed standard deductions would be \$2,750/\$5,500 (\$2,150 for composite filers). Alternatively, taxpayers can itemize their eligible deductions such as charitable contributions, local property taxes, or casualty losses. In TY 2021,

under the proposal the standard deduction would be raised to \$4,500/\$9,000 (\$2,180 for composite filers) and again in TY 2022 to \$5,000/\$10,000 (\$2,250). Beginning in TY 2023, annual indexing would again be applied.

In TY 2015, just under 50 percent of taxpayers claimed the standard deduction; however, the distribution of claimants is heavily skewed toward low-income taxpayers. While nearly 80 percent of taxpayers reporting AGI below \$20,000 claimed the standard deduction, 10 percent or less of taxpayers with AGI above \$100,000 claimed the standard deduction.

Table B. Proposed Iowa Individual Income Tax Rates, Brackets, and Standard Deductions

	Current	Brackets		TY 2019		TY 2020			TY 2021			TY 2022			TY 2023	
	Over	But Not Over	Current Rates		Over	But Not Over		Over	But Not Over	Rate	Over	But Not Over	Rate	Over	But Not Over	
[1]	\$0	\$1,600	0.36%	0.34% [1]	\$0	\$3,312	0.68% [1]	\$0	\$5,000	1.00% [1]	\$0	\$5,090	1.00% [1]	\$0	\$5,192	1.00%
[2]	\$1,600	\$3,200	0.72%	0.68% [2]	\$3,312	\$6,624	2.27% [2]	\$5,000	\$10,000	4.20% [2]	\$5,090	\$20,270	4.20% [2]	\$5,192	\$20,675	4.20%
[3]	\$3,200	\$6,400	2.43%	2.28% [3]	\$6,624	\$14,904	4.21% [3]	\$10,000	\$20,000	4.70% [3]	\$20,270	\$40,720	5.70% [3]	\$20,675	\$41,534	5.65%
[4]	\$6,400	\$14,400	4.50%	4.23% [4]	\$14,904	\$33,120	5.72% [4]	\$20,000	\$40,000	6.00% [4]	\$40,720	\$76,350	6.92% [4]	\$41,534	or more	6.92%
[5]	\$14,400	\$24,000	6.12%	5.75% [5]	\$33,120	\$49,680	6.36% [5]	\$40,000	\$75,000	7.00% [5]	\$76,350	or more	7.00%			
[6]	\$24,000	\$32,000	6.48%	6.09% [6]	\$49,680	\$74,520	7.40% [6]	\$75,000	or more	7.67%						
[7]	\$32,000	\$48,000	6.80%	6.39% [7]	\$74,520	or more	8.31%									
[8]	\$48,000	\$72,000	7.92%	7.44%												
[9]	\$72,000	or more	8.98%	8.44%												
Prop	osed Stan	dard Dedu	ctions													
		arried Sep , Head of	parate	\$2,100		\$2,750			\$4,500			\$5,000			\$5,120	
Hou	sehold, a	nd Qualif	ied	\$5,150		\$5,500			\$9,000			\$10,000			\$10,240	
Com	posite Fi	lers		\$2,100		\$2,150			\$2,180			\$2,250			\$2,370	
Cum	ent Standa	rd Deducti	ons													
		arried Sep , Head of	parate	\$2,070		\$2,100			\$2,140			\$2,170			\$2,220	
Hou	sehold, a	nd Qualif	ied	\$5,100		\$5,180			\$5,260			\$5,350			\$5,460	
Com	posite Fi	lers		\$2,070		\$2,100			\$2,140			\$2,170			\$2,220	

Pension exclusion

Under current law, taxpayers are allowed to exclude from Iowa taxable income up to \$6,000 for a single taxpayer, or head of household, or qualified widower in pension income (a pension, annuity, self-employed retirement plan, deferred compensation, IRA distribution, or other retirement plan benefits, excluding Social Security benefits and military pension) or \$12,000 for a married couple. Taxpayers must meet one of the following conditions to be eligible to take this pension exclusion: (1) 55 years of age or older; (2) disabled, or (3) a surviving spouse or a survivor having an insurable interest in an individual who would have qualified for the exclusion on the basis of age or disability. Under the proposal, this pension exclusion would be increased 20% each year over current law from TY 2020 to TY 2024, resulting in a doubling after five years.

Table C. Current and Proposed Pension Exclusion

	Current Single, Head of	Law	Propose Single, Head of	ed
	Household, or Qualified		Household, or Qualified	
Tax Year	Widower	Married	Widower	Married
	Per Taxpayer	Per Household	Per Taxpayer	Per Household
2020	\$6,000	\$12,000	\$7,200	\$14,400
2021	\$6,000	\$12,000	\$8,400	\$16,800
2022	\$6,000	\$12,000	\$9,600	\$19,200
2023	\$6,000	\$12,000	\$10,800	\$21,600
2024	\$6,000	\$12,000	\$12,000	\$24,000

Individual Income Tax Model

This analysis employs the IDR individual income tax micro model using preliminary data for TY 2016 under development for the 2018 Legislative session. In order to estimate tax liability in years after 2016, individual tax return data used by the model are adjusted for anticipated growth in income and changes in the size and age distribution of the population. The income growth forecasts are based on various income projections produced by external economic models using data primarily from Moody's Analytics; however, many growth factors have not been updated from those used for the 2017 Legislative model. Economic projections do not assume any specific unusual growth or recessionary periods. Population projections are based on the REMI model for the State of Iowa. The model forecasts both federal and Iowa tax liability for each household. The forecasted changes in liability by tax year under the proposal are timed into State fiscal year changes using historical patterns of withholding, estimates, final returns, and refunds.

Because TY 2016 return data are not complete yet, roughly 80,000 taxpayers in the base year data are imputed using information from last year's late filers. The Department will update the model in mid-December with revised economic growth forecasts, new population forecasts, and actual tax return information will replace imputed late filers in the base year TY 2016 data. Therefore, proposals estimated using the model prepared for the 2018 Legislative session are subject to change when re-estimated with the 2018 model.

Individual Income Tax Fiscal Estimates

The estimated fiscal impacts of the proposal are presented in the following tables, using TY 2018 as an example (similar tables are presented for TY 2019 through TY 2023). NOTE – these model results incorporate the impact of coupling as noted above:

- <u>Table 1</u> comparing tax parameters of current law and the proposal in TY 2018;
- <u>Table 2</u> presenting estimated change in tax liability by income groups in TY 2018:

• <u>Table 3</u> describing the distribution of all taxpayers experiencing decreases or increases in tax liability estimated for TY 2018;

Table 19 presenting tax liability changes for example taxpayers under this proposal in TY 2023. The 35 modeled example households, based on average outcomes for actual taxpayers forecasted to fit the specified characteristics, differ by filing status, number of dependents, age of primary taxpayer, and income groups (the AGI ranges target groups with AGI of \$25,000, \$50,000, \$100,000, \$200,000, and \$500,000).

Finally, <u>Table 20</u> summarizes the estimated revenue impacts by tax year and by fiscal year. The table also presents the estimated reduction in school surtax collections by tax year.

2. Iowa Inheritance Tax Proposal

The lowa inheritance tax is repealed over five years. The proposal would be effective beginning with decedents dying on or after January 1, 2021 and passing property to non-lineal descendants. It is assumed that for deaths occurring in calendar year 2021 through 2025 the applicable inheritance tax rate would be reduced cumulatively by 20% each year according to the year in which the decedents died (for example, applicable tax rates on an inheritance return associated with a death date in CY 2021 would be reduced by 20%; for CY 2022, 40%, and so on).

Forecasted Net Receipts of Inheritance Tax Under Current Law

Inheritance tax receipts estimated by the Revenue Estimating Conference in October 2017 are used for FY 2018 and FY 2019; growth was assumed to equal 3.6% annually in fiscal years 2020-2027. Forecasted inheritance tax receipts are \$88.8 million in fiscal year 2018 and reaching \$159.3 million in fiscal year 2027.

Table D. Forecasted Inheritance Tax Receipts (Million \$)

FY 2018		FY 2020							
\$88.800	\$92.500	\$95.830	\$99.280	\$102.854	\$106.557	\$110. <i>3</i> 93	\$114. <i>3</i> 67	\$118.484	\$122.750

Note: The forecast presented for FY 2018 and 2019 is Offical RECOctober 2017 forecasts. Forecasts for FY 2020 assumed 3.6% annual growth. Because fiscal year inheritance tax refunds are relatively low, forecasted inheritance tax refunds under current law are zero. As a result, forecasted net inheritance tax receipts equal forecasted receipts.

Assumed Timing for Iowa Inheritance Tax Repeal

Under current law, the inheritance tax return must be filed and any tax due must be paid on or before the last day of the ninth month after the death of the decedent unless an extension is granted by the lowa Department of Revenue. Based on returns filed in 2014 through 2016, the distribution of payments by the time between death and tax filing was estimated.

Table E. Inheritance Tax Estimated Time Between Death and Tax Filing by Quarter

	Share of		
	Inheritance		Share of
	Tax by	Time Between Death	Inheritance
Quarter	Quarter	Date and Tax Filing	Tax Payments
July Quarter	35.6%	90 days or less	2.8%
		91 - 180 days	13.4%
		181 - 270 days	28.8%
		271 - 365 days	48.2%
		366 days or more	6.7%
October Quarter	31.8%	90 days or less	1.6%
•		91 - 180 days	9.3%
		181 - 270 days	31.4%
		271 - 365 days	49.4%
		366 days or more	8.3%
January Quarter	15.5%	90 days or less	0.8%
		91 - 180 days	14.8%
		181 - 270 days	31.2%
		271 - 365 days	48.9%
		366 days or more	4.3%
April Quarter	17.1%	90 days or less	0.7%
		91 - 180 days	8.2%
		181 - 270 days	26.5%
		271 - 365 days	60.0%
		366 days or more	4.6%

Note: it is assumed that the returns filed 366 days or more after date of death are all filed in the same quarter.

Estimated Revenue Impacts of Repealing Iowa Inheritance Tax

Using the estimated timing of payments within each quarter and applying the proposed tax rate reduction based on the estimated year of death of the decedent, the forecasted fiscal impacts of repealing the inheritance tax are shown in Table G.

Table F. Forecasted Revenue Impact of Repealing Iowa Inheritance Tax (Million \$)

	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027
Revenue Impact										
(Million \$)	\$0.000	\$0.000	\$0.000	-\$0.332	-\$16.347	-\$38.247	-\$61.698	-\$86.795	-\$113.220	-\$122.750
Revenue Change										
Percent (%)	0.0%	0.0%	0.0%	-0.3%	-15.9%	-35.9%	-55.9%	-75.9%	-95.6%	-100.0%

3. Iowa Corporation Income Tax Proposal

- Eliminating federal deductibility in TY 2022
- Eliminating the lowa alternative minimum tax in TY 2022
- Lower the top rate to 10% for TY 2022
- Over the next four years, lower the top tax rate to 7% and all others to 5.5%

<u>Transition Year for Federal Deductibility</u>

With the elimination of federal deductibility for corporation income tax, a transition year was modeled. That is, it is assumed that refunds would be included in lowa taxable income in tax year 2022 but neither federal payments nor refunds would be included in lowa taxable income beginning in tax year 2023. This is necessary because filers would have an incentive and ability to shift federal payments and refunds between tax years.

Marginal Tax Rates

Under current law, there are four marginal tax rates ranging from 6% to 12%. Under the proposal, the top rate would be phased down to 7% and all other rates would be reduced to 5.5%.

Table G. Corporation Income Tax Rates

				TY 2025 and
Tax Bracket	TY 2022	TY 2023	TY 2024	<u>Later</u>
\$0 - \$25,000	6.0%	6.0%	5.5%	5.5%
\$25,000 - \$100,000	8.0%	8.0%	5.5%	5.5%
\$100,000 - \$250,000	10.0%	8.0%	5.5%	5.5%
\$250,000 and Above	10.0%	10.0%	8.0%	7.0%

Iowa Alternative Minimum Tax

To further simplify the corporation income tax, the Iowa alternative minimum tax (AMT) is eliminated effective tax year 2019. The Iowa AMT is an alternative tax calculation established decades ago to reduce the likelihood corporations could use large adjustments or preferences to avoid paying Iowa tax. However, if a taxpayer becomes subject to the AMT in a single year because of a one-time occurrence of the covered adjustments or preferences, the Iowa Alternative Minimum Tax (AMT) Credit would allow that taxpayer to eventually recover all of the taxes paid because of the anomalous occurrence. On the other hand, a taxpayer who regularly receives the covered adjustments or preferences would be regularly subject to the AMT and thus not be eligible to claim the AMT Credit.

The Iowa AMT was paid by an average of 300 corporations in recent tax years (an average of \$6.4 million per year) and the Iowa AMT Credit was claimed by an average of 120 corporations (an average of \$3.2 million).

With the AMT repealed, in tax year 2019 any taxpayer with an AMT Credit would be eligible to claim the full amount up to their lowa tax liability since this tax credit can be claimed only if taxpayers are not subject to AMT. After tax year 2019, any remaining unused AMT Tax Credit is assumed to be expired.

Corporation Income Tax Model

This analysis employs the IDR corporation income tax model using tax returns filed for form years 1990 through 2014. Tax liability for each return is forecasted for future years using economic growth projections for income, adjustments, and tax credits. The growth forecasts are based on external economic models using data primarily from Moody's Analytics. Projections do not assume any specific unusual growth or recessionary periods. The model uses the historic relationships between tax liabilities and State fiscal year receipts and refunds to translate tax year liability changes into State fiscal year revenue changes.

The Department will update the model this fall with revised economic growth forecasts and the addition of tax year 2015 data. Therefore, proposals estimated using the model prepared for the 2017 Legislative session are subject to change when re-estimated with the 2018 model.

Corporation Fiscal Estimates

The estimated fiscal impacts of the corporation proposal in the following tables:

- **Table 21** summarizing the estimated revenue impacts of eliminating federal deductibility by tax year and by fiscal year.
- **Table 22** presenting estimated change in tax liability by federal and lowa income groups in TY 2022.

4. Sales and Use Modernization

- Eliminates exemptions for several consumer purchases including digitally-delivered goods, personal instruction services, and the sales tax holiday.
- Expands the definition of nexus to include two categories of online retailers, marketplaces and non-nexus retailers that use apps on devices in lowa to execute transactions.
- Extends the taxation of services to include subscriptions that give the purchaser the right to use items or receive services.

Sales and Use Tax Modeling

Based on estimates completed for the TY 2015 Tax Expenditure Study, the fiscal impact of exempting various goods and services were projected for fiscal years 2019 and later. In most cases, the retailers to which sales are attributed have nexus in lowa but the transactions are not taxed because of specific provisions in the tax code. The growth rates used for the out-years are unique to each exemption, usually based on industry GDP growth rates or CPI from the U.S. Bureau of Economic Analysis.

The estimates of use tax revenues not collected are based on data gathered from various websites. In some cases, the use tax is not collected because the item is sold in a marketplace website or other online retail that does not have nexus in lowa; this proposal would expand the definition of nexus to instead include all retailers with apps on devices in lowa that are used to facilitate transactions into the state.

Marketplaces include websites such as Etsy or Ebay which facilitate online sales between persons. Non-nexus retailers include sellers which ship their own products into lowa but otherwise do not have a physical presence in the State. It is assumed that the latter would include only retailers with \$500,000 or more sales into lowa per year.

Sales and Use Tax Fiscal Estimates

The estimated fiscal impacts of the proposal are presented in the **Table 23**:

- The first section presents estimates of removing existing consumer sales and use tax exemptions. The entry for digitally-delivered goods includes only those retailers who already have nexus.
- The second section presents estimates of expanding the definition of nexus to include two categories of online retailers: marketplaces and nonnexus retailers. It is assumed that only 50% of retailers would comply with the nexus expansion; the others would likely dispute the legality of the claim under *Quill* and not pay until specifically ordered to do so.
- The third section presents estimates of extending the sales tax base to various new economy subscriptions for items like music, games, TV, software, accommodations, and transportation.
- The final panel presents additional base expansions that are possible but not currently recommended. The list includes consumer purchases that might be difficult to administer, undesirable to tax, or ones that no other state currently taxes.

Local Impact Estimates

Under current law, one percentage point of the sales and use tax is dedicated to the Secure an Advanced Vision for Education (SAVE) program through December 31, 2029. Therefore, one-sixth of the estimated increased tax revenues would be transferred to the schools. The estimated difference in total net receipts for the State is net of that transfer to the school districts (see Table 24).

At the same time, many of the transactions that will become subject to sales tax under the modernized sales tax base would be subject to the additional one cent Local Option Sales Tax (LOST). An estimated 78% of lowa sales tax transactions are subject to LOST; (it is less than 100% because some jurisdictions including nearly all of Polk County have not yet imposed LOST). Therefore, an expanded sales tax base would result in increased collections for local jurisdictions (see Table 24). Because lowa does not have a local option use tax, it is not clear at this point how many of the new economy and ecommerce sales would be subject to LOST; the legal team is considering this issue. Therefore the LOST estimate is very preliminary and likely to be increased with further discussion.

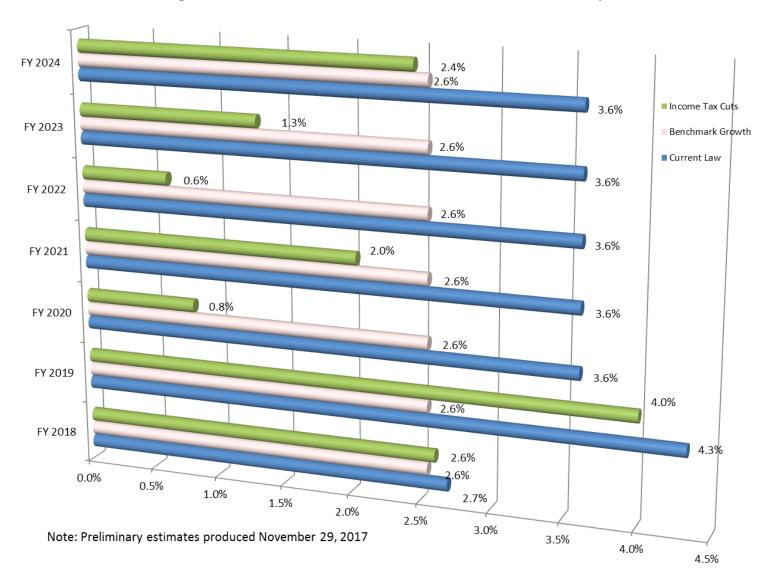


Figure 1. Forecasted Growth Rates in Net General Fund Receipts

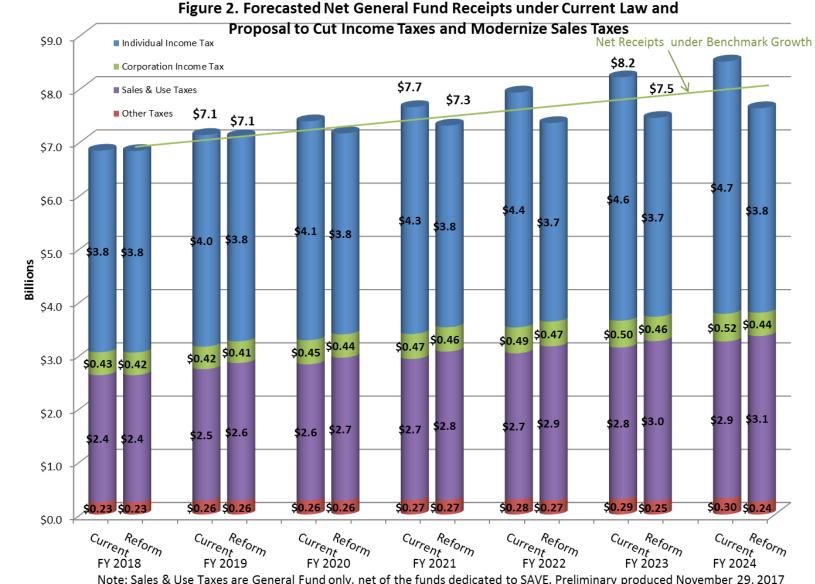


Figure 2. Forecasted Net General Fund Receipts under Current Law and

Note: Sales & Use Taxes are General Fund only, net of the funds dedicated to SAVE. Preliminary produced November 29, 2017

Table 1. Tax Year 2018 Current Law and Proposed Law Tax Parameters

	Current Law	Proposed Law				
Federal Tax Deduction	Unlimited	No change				
Personal/Dependent/Aged Credits	\$40/40/20	No change				
Minimum Filing Thresholds	\$9.0/\$13.5 K	No change				
Elderly Minimum Filing Thresholds	\$24/\$32 K	No change				
Itemized/Standard Deduction	\$2,030/\$5,000	No change				
Social Security Income	100% exclusion	No change				
Pension/Other Retirement Exclusion	\$6/\$12 K	No change				
owa Capital Gains Deduction	Unlimited	No change				
Alternate Tax Threshold	\$13.5 K/\$32 K	No change				
Alternate Tax Rate	8.98%	No change				
owa Earned Income Tax Credit	Refundable 15%	No change				
Nonresident/Part-Year Resident Tax Credit	Allowed	No change				
Out-of-State Tax Credit	Allowed	No change				
Section 179 Expensing Cap and Phase-out	\$25K/\$200K	\$35K/\$140K		Tax Brackets and I	Rates	
EITC, Educator Expense, State Sales Tax Itemized	Not couple	Couple	Over	But Not Over	Current Rates	Proposed Rates
AMT and AMT Tax Credit	Allowed	No change	\$0	\$1,600	0.36%	0.36%
			\$1,600	\$3,200	0.72%	0.72%
			\$3,200	\$6,400	2.43%	2.43%
			\$6,400	\$14,400	4.50%	4.50%
			\$14,400	\$24,000	6.12%	6.12%
			\$24,000	\$32,000	6.48%	6.48%
			\$32,000	\$48,000	6.80%	6.80%
			\$48,000	\$72,000	7.92%	7.92%
			\$72,000		8.98%	8.98%

Table 2. Estimated Change in Tax Liability By Adjusted Gross Income Level Under

Coupling All Provisions Except Bonus, Phasing in Coupling Section 179, Lowering Tax Rates, and Eliminating AMT

Estimates for Tax Year 2018

Adiusted Gross Income	Returns Number	Total AGI	Total Tax	Liability	Chan	ge in Tax Liability	
Current Law	Current	Current	Current	Proposed	Total	Average ^a	Percentage
\$10,000 or less	257.824	-\$5.028.994.763	-\$9.333.669	-\$9.516.367	-\$182.698	-\$1	-2.0%
\$10.001 to 20.000	200.164	2.966,280,286	8.429.776	8.031.223	-398.553	-2	-4.7%
\$20,001 to 30,000	179,887	4,478,462,894	82,511,105	81,945,405	-565,700	-3	-0.7%
\$30,001 to 40,000	162,634	5,651,619,153	157,574,824	156,662,592	-912,232	-6	-0.6%
\$40.001 to 50.000	134.549	5.998.121.335	195.884.205	194.965.017	-919.188	-7	-0.5%
\$50.001 to 60.000	104.760	5.703.842.684	195,666,548	195.207.873	-458.675	-4	-0.2%
\$60,001 to 70,000	85,428	5,495,456,846	187.539.476	187,207,984	-331,492	-4	-0.2%
\$70,001 to 80,000	72,108	5,352,821,678	191,797,999	191,450,594	-347.405	-5	-0.2%
\$80.001 to 90.000	63.488	5.343.889.684	196.010.911	195.666.042	-344.869	-5	-0.2%
\$90.001 to 100.000	53.758	5.063.209.372	190.270.768	189.901.917	-368.851	-7	-0.2%
\$100,001 to 125,000	101.610	11.272.380.265	434,482,295	433.588.709	-893.586	-9	-0.2%
\$125,001 to 150,000	61,840	8,402,529,822	327,061,887	326,204,934	-856,953	-14	-0.3%
\$150.001 to 175.000	36.723	5.915.510.090	231.727.183	231.007.794	-719.389	-20	-0.3%
\$175.001 to 200.000	23.508	4.369.634.903	171.697.486	171.124.405	-573.081	-24	-0.3%
\$200,001 to 250,000	26.187	5.800.554.644	224,977,136	224,179,525	-797.611	-30	-0.4%
\$250.001 to 500.000	34.807	11.690.733.981	417.113.500	415.594.097	-1.519.403	-44	-0.4%
\$500.001 to 1.000.000	12.310	8.359.372.543	240.424.144	239.656.670	-767.474	-62	-0.3%
\$1,000,001 or more	8,650	43.593,367,106	320,549,566	319,952,976	-596.590	-69	-0.2%
Composite Returns	2.751	619.951.320	41.676.690	41.676.690	0	0	0.0%
Totals	1.622.987	\$141.048.743.845	\$3,806,061,830	\$3,794,508,080	-\$11.553.750	-\$7	-0.3%

a. The average change in tax liability is computed over all households, not just those experiencing a change under this proposal.

Table 3. Estimated Distribution of Taxpayers Experiencing Decreases and Increases in Total Tax Liability Under Coupling All Provisions Except Bonus, Phasing in Coupling Section 179, Lowering Tax Rates, Higher Standard Deduction, and Eliminating AMT

Estimates for Tax Year 2018 Share of Returns by Estimated Change All Filers Estimated Change in State Income Tax and School Surtax Liability in Tax Liability **Adjusted Gross Income Taxpavers with Tax Liability Decrease Taxpavers with Tax Liability Increase** Taxpayers with Taxpayers with **Current Law** No Change **Decrease** Increase Total **Average** Total **Average** \$420 \$10,000 or less 98.4% 1.6% 0.0% -\$190,765 -\$46 \$8,390 96.0% \$10,001 to 20,000 4.0% 0.0% -412.572 -52 12,401 653 \$20,001 to 30,000 93.7% 6.3% 0.0% -584,521 -51 11,129 742 \$30,001 to 40,000 90.6% 9.4% 0.0% -937,169 -61 13,468 673 \$40,001 to 50,000 88.9% 11.1% 0.0% -949,723 -64 16,881 767 \$50,001 to 60,000 93.3% 6.7% 0.0% -487,500 -70 14,256 950 \$60,001 to 70,000 4.7% 0.0% -366,099 -91 20,396 887 95.3% \$70,001 to 80,000 94.8% 5.2% 0.0% -380,517 -102 16,762 798 \$80,001 to 90,000 94.2% 5.7% 0.0% -377,755 -104 16,552 828 0.0% \$90,001 to 100,000 93.4% 6.6% -401,950 -113 15,054 1,075 0.1% -993,859 -112 57,125 985 \$100,001 to 125,000 91.2% 8.7% \$125,001 to 150,000 89.4% 10.5% 0.1% -946,427 -145 48,406 1,052 88.7% 11.2% 0.1% -811,514 -198 56,764 1,320 \$150,001 to 175,000 \$175,001 to 200,000 88.9% 10.9% 0.2% -647,484 -252 46,564 1,012 \$200,001 to 250,000 88.7% 10.9% 0.5% -976,886 -343 142,538 1,198 \$250,001 to 500,000 86.6% 12.5% 0.9% -1,944,888 -446 364,651 1,192 \$500,001 to 1,000,000 84.9% 14.5% 0.6% -877,415 -493 84,072 1,152 \$1,000,001 or more 84.7% 15.0% 0.3% -625.024 -483 14,061 469 100.0% 0.0% 0.0% \$0 0 \$0 \$0 **Composite Returns Totals** 93.3% 6.6% 0.1% -\$12,912,068 -\$120 \$959.470 \$1,054

a. Share of Returns by Estimated Change in Tax Liability may not equal 100% due to rounding.

Table 4. Tax Year 2019 Current Law a	and Proposed Lav	v Tax Parameter:	S			
Federal Tax Deduction Personal/Dependent/Aged Credits	Current Law Unlimited \$40/40/20					
Minimum Filing Thresholds Elderly Minimum Filing Thresholds Itemized/Standard Deduction	\$9.0/\$13.5 K \$24/\$32 K	No change	for composite filers)			
Social Security Income Pension/Other Retirement Exclusion Iowa Capital Gains Deduction Alternate Tax Threshold Alternate Tax Rate Iowa Earned Income Tax Credit Nonresident/Part-Year Resident Tax Credit Out-of-State Tax Credit Section 179 Expensing Maximum and Phase-out EITC, Educator Expense, State Sales Tax Itemized	100% exclusion \$6/\$12 K Unlimited \$13.5 K/\$32 K elderlv 8.98% Refundable 15% Allowed Allowed \$25K/\$200K Not couple	No change				
AMT and AMT Tax Credit		Eliminated; Tax credit in transition	Over	But Not Over	Current Rates	Proposed Rates
			\$0 \$1,630 \$3,260 \$6,520 \$14,670 \$24,450 \$32,600 \$48,900 \$73,350	\$1,630 \$3,260 \$6,520 \$14,670 \$24,450 \$32,600 \$48,900 \$73,350 or more	0.36% 0.72% 2.43% 4.50% 6.12% 6.48% 6.80% 7.92%	0.34% 0.68% 2.28% 4.23% 5.75% 6.09% 6.39% 7.44% 8.44%

Table 5. Estimated Change in Tax Liability By Adjusted Gross Income Level Under

Coupling All Provisions Except Bonus, Phasing in Coupling Section 179, Lowering Tax Rates, Higher Standard Deduction, and Eliminating AMT

Estimates for Tax Year 2019

Adjusted Gross Income	Returns Number	Total AGI	Total Tax Lia	ability	Cha	ange in Tax Liabilit	v
Current Law	Current	Current	Current	Proposed	Total	Average ^a	Percentage
\$10,000 or less	252,446	-\$5,184,645,408	-\$9,264,468	-\$10,377,242	-\$1,112,774	-\$4	-12.0%
\$10,001 to 20,000	196,316	2,905,487,567	7,697,509	4,545,385	-3,152,124	-16	-40.9%
\$20,001 to 30,000	176,136	4,378,464,307	77,886,844	70,087,087	-7,799,757	-44	-10.0%
\$30,001 to 40,000	161,182	5,590,835,503	152,846,022	140,579,557	-12,266,465	-76	-8.0%
\$40,001 to 50,000	136,174	6.055.727.983	196,231,150	181,871,366	-14,359,784	-105	-7.3%
\$50,001 to 60,000	107,078	5,811,725,993	198,747,926	184,846,736	-13,901,190	-130	-7.0%
\$60,001 to 70,000	87,271	5,595,122,542	189,818,773	176,277,644	-13,541,129	-155	-7.1%
\$70,001 to 80,000	73,182	5,411,168,964	193,145,693	179,752,974	-13,392,719	-183	-6.9%
\$80,001 to 90,000	64,031	5,364,792,411	195,130,504	181,416,167	-13,714,337	-214	-7.0%
\$90,001 to 100,000	55,314	5,182,290,273	193,130,075	179,685,243	-13,444,832	-243	-7.0%
\$100,001 to 125,000	105,755	11,685,471,202	447,800,951	416,381,101	-31,419,850	-297	-7.0%
\$125,001 to 150,000	65,802	8,912,496,102	344,600,559	320,141,940	-24,458,619	-372	-7.1%
\$150,001 to 175,000	39,904	6,412,667,632	249,579,441	231,484,831	-18,094,610	-453	-7.3%
\$175,001 to 200,000	25,204	4,676,974,760	182,677,818	169,297,751	-13,380,067	-531	-7.3%
\$200,001 to 250,000	28,103	6,207,618,836	239,867,858	222,090,113	-17,777,745	-633	-7.4%
\$250,001 to 500,000	36,963	12,374,715,562	440,991,583	407,510,756	-33,480,827	-906	-7.6%
\$500,001 to 1,000,000	12,800	8,692,329,706	249,732,292	230,454,816	-19,277,476	-1,506	-7.7%
\$1,000,001 or more	9,005	46,441,460,880	340,694,044	311,740,880	-28,953,164	-3,215	-8.5%
Composite Returns	2,751	634,968,233	42,713,531	40.050.403	-2,663,128	-968	-6.2%
Totals	1,635,419	\$147,149,673,049	\$3,934,028,105	\$3,637,837,508	-\$296,190,597	-\$181	-7.5%

a. The average change in tax liability is computed over all households, not just those experiencing a change under this proposal.

Table 6. Estimated Distribution of Taxpayers Experiencing Decreases and Increases in Total Tax Liability
Coupling All Provisions Except Bonus, Phasing in Coupling Section 179, Lowering Tax Rates, Higher Standard Deduction, and Eliminating AMT

Estimates for Tax Year 2019 Share of Returns by Estimated Change All Filers Estimated Change in State Income Tax and School Surtax Liability **Adjusted Gross Income** in Tax Liability^a **Taxpayers with Tax Liability Decrease** Taxpayers with Tax Liability Increase Taxpayers with Taxpayers with **Current Law Total** Total Average No Change **Decrease** Increase **Average** -\$33 \$0 \$0 \$10,000 or less 86.2% 13.8% 0.0% -\$1,146,622 \$10,001 to 20,000 31.9% 68.1% 0.0% -3,244,612 -24 0 0 \$20,001 to 30,000 10.1% 89.9% 0.0% -8.047.646 -51 0 0 \$30,001 to 40,000 5.4% 94.6% 0.0% -12,657,051 -83 0 0 \$40,001 to 50,000 4.7% 95.3% 0 0 0.0% -14,830,623 -114 \$50,001 to 60,000 4.5% 95.5% 0.0% 0 0 -14,376,171 -141 \$60,001 to 70,000 4.6% 95.4% 0.0% -14,013,686 -168 0 0 0 \$70,001 to 80,000 4.5% 95.5% 0.0% -13,863,167 -198 0 0 0 \$80,001 to 90,000 4.2% 95.8% -232 0.0% -14,203,137 0 \$90,001 to 100,000 4.1% 95.9% 0.0% -13,922,554 -262 0 0 \$100,001 to 125,000 4.1% 95.9% 0.0% -32,515,852 -321 0 0 0 \$125,001 to 150,000 4.5% 95.5% 0.0% -25,272,319 -402 \$150,001 to 175,000 5.2% 94.8% 0.0% -18,668,211 -493 0 0 \$175,001 to 200,000 6.3% 93.7% 0.0% -13,792,778 -584 0 0 \$200,001 to 250,000 7.6% 92.4% 0.0% -18,315,576 -706 0 0 \$250,001 to 500,000 11.7% 88.3% 0.0% -34,462,335 -1,056 0 0 81.2% 0 0 \$500,001 to 1,000,000 18.8% 0.0% -19,774,433 -1,903 0 0 \$1,000,001 or more 28.4% 71.6% 0.0% -29,513,730 -4,581 **Composite Returns** 23.4% 76.6% 0.0% -2,663,128 -\$1,264 0 0 **Totals** 21.6% 78.4% 0.0% -\$305,283,631 -\$238 \$0 \$0

a. Share of Returns by Estimated Change in Tax Liability may not equal 100% due to rounding.

	Current Law	Proposed Law						
ederal Tax Deduction	Unlimited	No change						
Personal/Dependent/Aged Credits	\$40/40/20	No change						
linimum Filing Thresholds	\$9.0/\$13.5 K	No change						
lderly Minimum Filing Thresholds	\$24/\$32 K	No change						
emized/Standard Deduction	\$2,100/\$5,180	\$2,750/\$5,500 (\$2,1	.50 for composite file	ers)				
ocial Security Income	100% exclusion	No change						
ension/Other Retirement Exclusion	\$6/\$12 K	\$7,200/\$14,400						
owa Capital Gains Deduction	Unlimited	No change						
lternate Tax Threshold	\$13.5 K/\$32 K elderly	No change						
lternate Tax Rate	8.98%	0.00%						
owa Earned Income Tax Credit	Refundable 15%	No change						
onresident/Part-Year Resident Tax Credit	Allowed	No change						
Out-of-State Tax Credit	Allowed	No change						
ection 179 Expensing Maximum and Phase-	οι \$25K/\$200K	\$100K/\$400K						
ITC, Educator Expense, tate Sales Tax Itemized	Not couple	Couple		Tax Brackets and F	Rates			
MT and AMT Tax Credit	Allowed	Eliminated	Over	But Not Over	Current Rates	Over	But Not Over	Propos Rate
			\$0	\$1,656	0.36%	\$0	\$3,312	0.689
			\$1,656	\$3,312	0.72%	\$3,312	\$6,624	2.279
			\$3,312	\$6,624	2.43%	\$6,624	\$14,904	4.21%
			\$6,624	\$14,904	4.50%	\$14,904	\$33,120	5.729
			\$14,904	\$24,840	6.12%	\$33,120	\$49,680	6.369
			\$24,840	\$33,120	6.48%	\$49,680	\$74,520	7.409
			\$33,120	\$49,680	6.80%	\$74,520 (or more	8.319
			\$49,680	\$74,520	7.92%			
			Ψ+3,000	Ψ1-1,020	110270			

Table 8. Estimated Change in Tax Liability By Adjusted Gross Income Level Under

Coupling All Provisions Except Bonus, Phasing in Coupling Section 179, Lowering Tax Rates, Higher Standard Deduction, and Eliminating AMT

Estimates for Tax Year 2020

Adiusted Gross Income	Returns Number	Total AGI	Total Tax	Liability	Cha	ınge in Tax Liabilit	V
Current Law	Current	Current	Current	Proposed	Total	Average ^a	Percentage
\$10,000 or less	247.916	-\$5,248,788,590	-\$9,169,896	-\$10,626,626	-\$1,456,730	-\$6	-15.9%
\$10,001 to 20,000	194,130	2,872,352,131	7,194,985	1,100,972	-6,094,013	-31	-84.7%
\$20,001 to 30,000	173,001	4,295,579,657	74,084,267	61,950,603	-12,133,664	-70	-16.4%
\$30,001 to 40,000	160,138	5.546.186.607	149,313,546	130,935,570	-18,377,976	-115	-12.3%
\$40,001 to 50,000	136.978	6.081.122.684	195,714,205	174.390.620	-21,323,585	-156	-10.9%
\$50,001 to 60,000	108,939	5,895,839,020	201,400,623	181,422,281	-19,978,342	-183	-9.9%
\$60,001 to 70,000	88,630	5,662,963,446	197,966,148	179,227,090	-18,739,058	-211	-9.5%
\$70,001 to 80,000	74,272	5,470,581,623	188,564,237	170,491,771	-18,072,466	-243	-9.6%
\$80,001 to 90,000	64,993	5,423,333,442	196,216,545	178,283,494	-17,933,051	-276	-9.1%
\$90,001 to 100,000	56,637	5,281,087,460	196,195,319	178,630,077	-17,565,242	-310	-9.0%
\$100,001 to 125,000	109,078	11,997,036,067	458,746,165	418,359,228	-40,386,937	-370	-8.8%
\$125,001 to 150,000	69,879	9,428,369,014	363,791,957	331,933,285	-31,858,672	-456	-8.8%
\$150,001 to 175,000	42,415	6,795,464,458	264,178,793	240,561,762	-23,617,031	-557	-8.9%
\$175,001 to 200,000	26,940	4,985,459,650	194,879,337	177,311,833	-17,567,504	-652	-9.0%
\$200,001 to 250,000	30,129	6,639,639,050	256,504,007	232,408,242	-24,095,765	-800	-9.4%
\$250,001 to 500,000	39.005	13,007,764,482	465,087,747	419.076.150	-46,011,597	-1,180	-9.9%
\$500,001 to 1,000,000	13,320	9,025,958,802	260,686,442	234,870,346	-25,816,096	-1,938	-9.9%
\$1,000,001 or more	9,393	49,138,101,483	357,056,500	321,073,542	-35,982,958	-3,831	-10.1%
Composite Returns	2,751	645,414,103	43,428,704	40,083,718	-3,344,986	-1,216	-7.7%
Totals	1,648,545	\$152,943,464,587	\$4,061,839,631	\$3,661,483,958	-\$400,355,673	-\$243	-9.9%

a. The average change in tax liability is computed over all households, not just those experiencing a change under this proposal.

Table 9. Estimated Distribution of Taxpayers Experiencing Decreases and Increases in Total Tax Liability
Coupling All Provisions Except Bonus, Phasing in Coupling Section 179, Lowering Tax Rates, Higher Standard Deduction, and Eliminating AMT

Estimates for Tax Year 2020 All Filers Share of Returns by Estimated Change in Tax Estimated Change in State Income Tax and School Surtax Liability Liability^a **Adjusted Gross Income** Taxpayers with Tax Liability Decrease Taxpayers with Tax Liability Increase Taxpayers with Taxpayers with **Current Law Total** Total Average No Change **Decrease** Increase Average -\$1,502,911 \$10,000 or less 86.4% 13.6% 0.0% -\$45 \$264 \$6 \$10,001 to 20,000 31.8% 68.0% 0.2% -6,302,793 -48 17,893 40 \$20,001 to 30,000 10.3% 89.5% 0.2% -12,619,233 -82 89,487 269 493 \$30,001 to 40,000 5.5% 94.3% 0.2% -19,110,920 -127 140.636 4.7% 95.1% 190.339 622 \$40,001 to 50,000 0.2% -22.219.736 -171 95.3% 0.2% -20.834.403 -201 173,188 644 \$50,001 to 60,000 4.5% \$60,001 to 70,000 4.6% 95.1% 0.3% -19,578,583 -232 185,254 747 \$70,001 to 80,000 649 4.5% 95.2% 0.3% -267 159.111 -18,867,165 \$80,001 to 90,000 4.3% 95.4% 0.3% -18,717,298 -302 144,187 644 95.6% -18,354,572 -339 793 \$90.001 to 100.000 4.1% 0.4% 163.380 \$100.001 to 125.000 4.0% 95.5% 0.5% -42.198.311 -405 376,707 744 4.5% 95.0% 0.5% -33,223,274 -500 278,726 747 \$125,001 to 150,000 5.1% 94.3% 0.6% -24,571,981 -614 176,184 675 \$150,001 to 175,000 \$175,001 to 200,000 6.0% 93.2% 0.8% -18,371,248 -732 245,416 1,163 \$200,001 to 250,000 7.4% 91.9% 0.8% -25,111,759 -907 241,828 1,065 \$250.001 to 500.000 11.1% 87.8% 1.1% -48,236,321 -1.409 763.236 1.826 \$500,001 to 1,000,000 18.1% 79.9% 2.0% -26.966.783 -2.534442.943 1.671 \$1,000,001 or more 27.7% 69.3% 3.0% -37,870,774 -5.823 1,180,135 4,141 **Composite Returns** 23.8% 75.0% 1.3% -3,345,030 -1,622 44 1 21.2% 78.5% 0.3% -\$323 \$4,968,958 \$959 **Totals** -\$418,003,095

a. Share of Returns by Estimated Change in Tax Liability may not equal 100% due to rounding.

	Current Law	Proposed Law						
Federal Tax Deduction	Unlimited	No change						
Personal/Dependent/Aged Credits	\$40/40/20	No change						
Minimum Filing Thresholds	\$9.0/\$13.5 K	No change						
Elderly Minimum Filing Thresholds	\$24/\$32 K	No change						
temized/Standard Deduction	\$2,140/\$5,260	\$4,500/\$9,000 (\$2,	180 for composite filers)					
Social Security Income	100% exclusion	No change						
Pension/Other Retirement Exclusion	\$6/\$12 K	\$8,400/\$16,800						
owa Capital Gains Deduction	Unlimited	No change						
Alternate Tax Threshold	\$13.5 K/\$32 K elderly	No change						
Alternate Tax Rate	8.98%	7.67%						
owa Earned Income Tax Credit	Refundable 15%	No change						
Nonresident/Part-Year Resident Tax Credit		No change						
Out-of-State Tax Credit		No change		Tax Brackets and F	Rates			
Section 179 Expensing Maximum and Phase-o	ut \$25K/\$200K	\$250K/\$1.000K						
EITC, Educator Expense, State Sales Tax Itemized	Not couple	Couple	Over	But Not Over	Current Rates	Over	But Not Over	Propos Rates
AMT and AMT Tax Credit	Allowed	Eliminated	\$0	\$1,682	0.36%	\$0	\$5,000	1.00%
			\$1,682	\$3,364	0.72%	\$5,000	\$10,000	4.20%
			\$3,364	\$6,728	2.43%	\$10,000	\$20,000	4.70%
			\$6,728	\$15,138	4.50%	\$20,000	\$40,000	6.00%
			\$15,138	\$25,230	6.12%	\$40,000	\$75,000	7.00%
			\$25,230	\$33,640	6.48%	\$75,000	or more	7.67%
			\$33,640	\$50,460	6.80%			
			\$50,460	\$75,690	7.92%			
			\$75,690	or more	8.98%			

Table 11. Estimated Change in Tax Liability By Adjusted Gross Income Levels Under

Coupling All Provisions Except Bonus, Phasing in Coupling Section 179, Lowering Tax Rates, Higher Standard Deduction, and Eliminating AMT

Estimates for Tax Year 2021

All Filers

Adjusted Gross Income	Returns Number	Total AGI	Total Tax	Liability	Change	in Tax Liabilitv	
Current Law	Current	Current	Current	Proposed	Total	Average ^a	Percenta
\$10,000 or less	244.146	-\$5,368,980,889	-\$9.090.111	-\$11.273.248	-\$2.183.137	-\$9	-24.0%
\$10,001 to 20,000	191,616	2,834,175,682	6,882,164	-5,550,434	-12,432,598	-65	-180.6%
\$20,001 to 30,000	170,084	4,216,893,665	70,527,356	45,445,583	-25,081,773	-147	-35.6%
\$30,001 to 40,000	158,980	5,496,988,067	145,586,423	113,956,540	-31,629,883	-199	-21.7%
\$40,001 to 50,000	137,470	6,092,180,369	194,470,800	162,361,189	-32,109,611	-234	-16.5%
\$50,001 to 60,000	110,629	5,970,822,617	203,940,638	176,422,715	-27,517,923	-249	-13.5%
\$60,001 to 70,000	89,728	5,716,923,629	199,701,716	176,474,276	-23,227,440	-259	-11.6%
\$70,001 to 80,000	75,335	5,528,051,930	189,781,296	167,831,880	-21,949,416	-291	-11.6%
\$80,001 to 90,000	65,953	5,479,984,129	198,012,134	176,759,839	-21,252,295	-322	-10.7%
\$90,001 to 100,000	57,761	5,362,443,373	198,536,519	177,947,818	-20,588,701	-356	-10.4%
\$100,001 to 125,000	112.273	12,293,653,800	468,638,063	422,479,483	-46,158,580	-411	-9.8%
\$125,001 to 150,000	73,816	9,915,510,803	382,142,700	344,754,534	-37,388,166	-507	-9.8%
\$150,001 to 175,000	44,958	7,174,392,527	278,563,353	249,514,279	-29,049,074	-646	-10.4%
\$175,001 to 200,000	28,679	5,284,477,555	206,072,473	183,166,975	-22,905,498	-799	-11.1%
\$200,001 to 250,000	32,207	7,073,833,717	273,870,926	239,732,197	-34,138,729	-1,060	-12.5%
\$250,001 to 500,000	41.102	13,646,910,922	489.140.830	414,550,681	-74.590.149	-1,815	-15.2%
\$500,001 to 1,000,000	13.798	9.318.670.224	269.862.615	221,939,476	-47.923.139	-3,473	-17.8%
\$1,000,001 or more	9,728	51,077,283,140	376,477,746	305,373,884	-71,103,862	-7,309	-18.9%
Composite Returns	2,751	692,851,924	46.912.460	40,337,536	-6.574.924	-2,390	-14.0%
Totals	1.661.013	\$157,807,067,184	\$4,190,030,101	\$3,602,225,203	-\$587,804,898	-\$354	-14.0%

a. The average change in tax liability is computed over all households, not just those experiencing a change under this proposal.

Table 12. Estimated Distribution of Taxpayers Experiencing Decreases and Increases in Total Tax Liability

Coupling All Provisions Except Bonus, Phasing in Coupling Section 179, Lowering Tax Rates, Higher Standard Deduction, and Eliminating AMT

l Filers	Count of Re	eturns by Estimat	ed Change	Estimated Change in State Income Tax and School Surtax Liab						
Adjusted Gross Income		in Tax Liability		Taxpayers with Tax Lial	oility Decrease	Taxpayers with Tax Liabi	lity Increase			
Current Law	Taxpayers with No Change	Taxpayers with Decrease	Taxpayers with Increase	Total	Average	Total	Averaç			
\$10,000 or less	86.4%	13.6%	0.0%	-\$2,255,427	-\$68	\$41	\$			
\$10,001 to 20,000	31.6%	67.4%	1.0%	-12,871,481	-100	39,412	2			
\$20,001 to 30,000	10.6%	86.7%	2.7%	-26,042,597	-177	134,517	2			
\$30,001 to 40,000	5.7%	92.7%	1.6%	-32,837,002	-223	166,738	6			
\$40,001 to 50,000	4.7%	94.3%	1.0%	-33,370,056	-257	186,294	13			
\$50,001 to 60,000	4.6%	94.7%	0.7%	-28,657,052	-273	183,352	23			
\$60,001 to 70,000	4.7%	94.8%	0.5%	-24,237,787	-285	187,066	39			
\$70,001 to 80,000	4.6%	94.8%	0.6%	-22,894,041	-320	155,730	34			
\$80,001 to 90,000	4.4%	95.1%	0.6%	-22,187,812	-354	173,404	47			
\$90,001 to 100,000	4.1%	95.4%	0.5%	-21,490,246	-390	155,242	54			
\$100,001 to 125,000	4.0%	95.4%	0.6%	-48,188,417	-450	377,785	53			
\$125,001 to 150,000	4.4%	95.0%	0.6%	-38,941,376	-556	272,943	60			
\$150,001 to 175,000	5.0%	94.3%	0.6%	-30,180,052	-712	171,299	60			
\$175,001 to 200,000	5.9%	93.4%	0.8%	-23,843,864	-891	215,357	95			
\$200,001 to 250,000	7.1%	92.2%	0.7%	-35,451,636	-1,194	229,335	1,02			
\$250,001 to 500,000	10.9%	88.2%	0.9%	-77,560,735	-2,140	627,068	1,64			
\$500,001 to 1,000,000	18.1%	80.2%	1.7%	-49,613,966	-4,485	348,075	1,46			
\$1,000,001 or more	27.5%	70.0%	2.5%	-73,452,803	-10,791	929,296	3,79			
Composite Returns	22.3%	62.2%	15.5%	-6,580,633	-\$3,846	5,709	\$1			
Totals	20.9%	78.1%	1.0%	-\$610,656,983	-\$471	\$4,558,663	\$28			

Analysis Using Preliminary Individual Return Data from Tax Year 2016 (Estimations are subject to change when model is finalized). Tax Research and Program Analysis Section, Iowa Department of Revenue

a. Share of Returns by Estimated Change in Tax Liability may not equal 100% due to rounding.

Note that for taxpayers with AGI between \$20,001 and \$30,000 the share with increased tax liability is estimated to be a 2.7 percent, which is nearly 46,000 households with an averaged \$29 increase per household.

	Current Law	Proposed Law						
Federal Tax Deduction	Unlimited	No change						
Personal/Dependent/Aged Credits	\$40/40/20	No change						
Minimum Filing Thresholds	\$9.0/\$13.5 K	No change						
Elderly Minimum Filing Thresholds	\$24/\$32 K	No change						
temized/Standard Deduction			2,250 for composite filers)					
Social Security Income	100% exclusion	No change						
Pension/Other Retirement Exclusion	\$6/\$12 K	\$9,600/\$19,200						
owa Capital Gains Deduction	Unlimited	No change						
Alternate Tax Threshold	\$13.5 K/\$32 K elderly	No change						
Alternate Tax Rate	8.98%	7.00%						
owa Earned Income Tax Credit	Refundable 15%	No change						
Nonresident/Part-Year Resident Tax Credit	Allowed	No change						
Out-of-State Tax Credit	Allowed	No change						
Section 179 Expensing Maximum and Phase-out	\$25K/\$200K	\$560K/\$2,260K		Tax Brackets and F	Rates			
EITC, Educator Expense,	Not couple	Couple	Over	But Not Over	Current Rates	Over	But Not	Propose
State Sales Tax Itemized	Not couple	Couple					Over	Rate
AMT and AMT Tax Credit	Allowed	Eliminated	\$0	\$1,712	0.36%	\$0	\$5,090	1.00
			\$1,712	\$3,424	0.72%	\$5,090	\$20,270	4.20
			\$3,424	\$6,848	2.43%	\$20,270	\$40,720	5.70
			\$6,848	\$15,408	4.50%	\$40,720	\$76,350	6.92
			\$15,408	\$25,680	6.12%	\$76,350	or more	7.00
			\$25,680	\$34,240	6.48%			
			\$34,240	\$51,360	6.80%			
			\$51,360	\$77,040	7.92%			
			\$77,040	or more	8.98%			

Table 14. Estimated Change in Tax Liability By Adjusted Gross Income Level Under

Coupling All Provisions Except Bonus, Phasing in Coupling Section 179, Lowering Tax Rates, Higher Standard Deduction, and Eliminating AMT

Estimates for Tax Year 2022

All Filers

Adiusted Gross Income	Returns Number	Total AGI	Total Tax	Liability	Change ir	n Tax Liability	
Current Law	Current	Current	Current	Proposed	Total	Average ^a	Percentag
\$10,000 or less	247,699	-\$7,302,912,525	-\$9,862,119	-\$12,086,454	-\$2,224,335	-\$9	-22.6%
\$10,001 to 20,000	189,118	2,794,759,441	6,598,616	-8,512,441	-15,111,057	-80	-229.0%
\$20,001 to 30,000	166,933	4,131,573,586	66,636,945	34,097,633	-32,539,312	-195	-48.8%
\$30.001 to 40.000	157,189	5,427,523,898	141,189,476	96.788.470	-44,401,006	-282	-31.4%
\$40,001 to 50,000	137,095	6,066,248,486	191,904,618	145,409,802	-46,494,816	-339	-24.2%
\$50.001 to 60.000	112,109	6,041,265,433	205,948,966	164,151,801	-41,797,165	-373	-20.3%
\$60,001 to 70,000	90,264	5,738,219,431	199,955,900	164,937,438	-35,018,462	-388	-17.5%
\$70.001 to 80.000	76,200	5,579,546,275	190,544,556	158,018,454	-32,526,102	-427	-17.1%
\$80,001 to 90,000	65,913	5,458,877,753	196,693,952	165,716,415	-30,977,537	-470	-15.7%
\$90,001 to 100,000	58,456	5,408,792,990	198,938,870	168,728,097	-30,210,773	-517	-15.2%
\$100,001 to 125,000	114,608	12,499,103,549	473,172,124	405,544,311	-67,627,813	-590	-14.3%
\$125,001 to 150,000	77,061	10,303,299,894	396,850,861	342,310,912	-54,539,949	-708	-13.7%
\$150,001 to 175,000	47,632	7,566,519,176	291,728,690	251,019,890	-40,708,800	-855	-14.0%
\$175,001 to 200,000	30,154	5,534,746,660	215,301,331	184,193,807	-31,107,524	-1,032	-14.4%
\$200,001 to 250,000	34,008	7,433,467,441	284,387,484	239,892,528	-44,494,956	-1,308	-15.6%
\$250,001 to 500,000	42,175	13,918,602,538	492,049,023	402,416,836	-89,632,187	-2,125	-18.2%
\$500,001 to 1,000,000	13,869	9,343,156,608	262,578,262	205,704,099	-56,874,163	-4,101	-21.7%
\$1,000,001 or more	9,688	51,617,741,491	371,459,933	274,790,772	-96,669,161	-9,978	-26.0%
Composite Returns	2,751	745,173,249	50,772,714	39,990,407	-10,782,307	-3,919	-21.2%
Totals	1.672.923	\$158,305,705,373	\$4,226,850,202	\$3,423,112,777	-803,737,425	-480	-19.0%

a. The average change in tax liability is computed over all households, not just those experiencing a change under this proposal.

Table 15. Estimated Distribution of Taxpayers Experiencing Decreases and Increases in Total Tax Liability
Coupling All Provisions Except Bonus, Phasing in Coupling Section 179, Lowering Tax Rates, Higher Standard Deduction, and Eliminating AMT

Estimates for Tax Year 2022 Count of Returns by Estimated Change All Filers Estimated Change in State Income Tax and School Surtax Liability **Adjusted Gross Income** in Tax Liability Taxpayers with Tax Liability Decrease Taxpayers with Tax Liability Increase Taxpayers with Taxpayers with **Current Law Total** Total Average No Change **Decrease** Increase Average \$10,000 or less 86.7% 13.2% 0.0% -\$2,333,624 -\$71 \$37,338 \$316 \$10,001 to 20,000 31.6% 67.6% 0.9% -15,702,386 -123 106,405 64 -232 \$20,001 to 30,000 10.9% 87.2% 1.8% -33,788,835 180,304 59 \$30,001 to 40,000 6.0% 92.8% 1.2% -46.108.975 -316 251.598 133 4.8% 94.3% 0.9% -48,320,571 -374 274,727 234 \$40,001 to 50,000 \$50,001 to 60,000 4.7% 94.6% 0.7% -43,570,255 -411 344,264 418 \$60,001 to 70,000 4.8% 94.5% 0.7% -36,602,287 -429 365,927 545 520 \$70,001 to 80,000 4.6% 94.5% 0.8% -33.997.273 -472 327.827 \$80,001 to 90,000 4.5% 94.7% 0.8% -32,413,426 -519 344,529 643 \$90,001 to 100,000 4.1% 95.1% 0.8% -31.561.012 -568 271.202 578 94.9% -70,739,009 -650 755,433 676 \$100,001 to 125,000 4.1% 1.0% \$125,001 to 150,000 4.4% 94.5% 1.1% -56,883,547 -781 551,046 651 \$150,001 to 175,000 5.0% 93.8% 1.2% -42,349,386 -948 385,892 666 \$175,001 to 200,000 5.6% 93.1% 1.3% -32,333,094 -1,152324,671 810 \$200.001 to 250.000 7.3% 91.4% 1.4% -46,078,842 -1,483 352,391 763 \$250,001 to 500,000 10.9% 88.0% 1.1% -92,650,372 -2.498645,419 1.353 \$500,001 to 1,000,000 18.6% 80.0% 1.4% -58,544,794 -5,275 315,890 1,612 \$1,000,001 or more 27.8% 70.1% 2.2% -99,231,182 -14,621 779,852 3,731 2,233 9 **Composite Returns** 22.2% 69.1% 8.7% -10,784,540 -5,676 **Totals** 21.1% 78.0% 0.9% -\$833,993,410 -\$639 \$6,616,948 \$426

	Current Law	Proposed Law						
Federal Tax Deduction	Unlimited	No change						
Personal/Dependent/Aged Credits	\$40/40/20	No change						
Minimum Filing Thresholds	\$9.0/\$13.5 K	No change						
Elderly Minimum Filing Thresholds	\$24/\$32 K	No change						
temized/Standard Deduction	\$2,220/\$5,460	\$5,120/\$10,240 (\$2,37)	O for composite filers)					
Social Security Income	100% exclusion	No change						
Pension/Other Retirement Exclusion	\$6/\$12 K	\$10,800/\$21,600						
owa Capital Gains Deduction	Unlimited	No change						
Alternate Tax Threshold	\$13.5 K/\$32 K elderly	No change						
Alternate Tax Rate	8.98%	0.00%						
owa Earned Income Tax Credit	Refundable 15%	No change						
Nonresident/Part-Year Resident Tax Credit	Allowed	No change						
Out-of-State Tax Credit	Allowed	No change						
Section 179 Expensing Maximium and Phaseout	\$25K/\$200K	\$580K/\$2,310K			Tax Brackets and Rat	es		
EITC, Educator Expense,		Couple	Over	But Not Over	Current Rates	Over	But Not Over	Proposed
State Sales Tax Itemized		Couple						Rates
		Eliminated	\$0	\$1,745	0.36%	\$0	\$5,192	1.009
AMT and AMT Tax Credit				\$3,490	0.72%	\$5,192	\$20,675	4.209
AMT and AMT Tax Credit			\$1,745	Ф 3,490				F 0F0
AMT and AMT Tax Credit			\$1,745 \$3,490	\$6,980	2.43%	\$20,675	\$41,534	5.659
AMT and AMT Tax Credit					2.43% 4.50%	\$20,675 \$41,534 o		6.929
AMT and AMT Tax Credit			\$3,490	\$6,980				
AMT and AMT Tax Credit			\$3,490 \$6,980	\$6,980 \$15,705	4.50%			
AMT and AMT Tax Credit			\$3,490 \$6,980 \$15,705	\$6,980 \$15,705 \$26,175	4.50% 6.12%			
AMT and AMT Tax Credit			\$3,490 \$6,980 \$15,705 \$26,175	\$6,980 \$15,705 \$26,175 \$34,900	4.50% 6.12% 6.48%			

Table 17. Estimated Change in Tax Liability by Adjusted Gross Income Level Under

Coupling All Provisions Except Bonus, Phasing in Coupling Section 179, Lowering Tax Rates, Higher Standard Deduction, and Eliminating AMT

Estimates for Tax Year 2023

Composite Returns

Totals

All Filers **Total AGI Adjusted Gross Income Returns Number Total Tax Liability** Change in Tax Liability **Average**^a Current Current Current Proposed Total Percentage **Current Law** \$10,000 or less 243,028 -\$6,967,024,771 -\$9,813,279 -\$11,948,425 -\$2,135,146 -\$9 -21.8% \$10,001 to 20,000 186,731 2,758,561,810 6,367,129 -9,078,790 -15,445,919 -83 -242.6% 4,042,389,305 -32,371,743 -198 -51.5% \$20,001 to 30,000 163,590 62,832,786 30,461,043 \$30,001 to 40,000 154,829 5,337,278,846 135,922,377 90,463,335 -45,459,042 -294 -33.4% \$40,001 to 50,000 137,006 6,051,449,107 189,567,021 140,766,094 -48,800,927 -356 -25.7% 113,587 6,110,056,966 207,705,709 -45,227,275 -398 -21.8% \$50,001 to 60,000 162,478,434 \$60,001 to 70,000 91,717 5,819,174,275 202,338,715 164,476,231 -37,862,484 -413 -18.7% \$70,001 to 80,000 77,140 5,638,256,110 192,291,625 -34,953,174 -453 -18.2% 157,338,451 \$80,001 to 90,000 66,396 5,490,298,502 197.826.092 164,825,176 -33,000,916 -497 -16.7% 58,926 199,180,099 -32,058,583 -544 -16.1% \$90,001 to 100,000 5,435,827,318 167,121,516 -15.2% \$100.001 to 125.000 117,706 12,795,802,254 483,887,178 410,523,913 -73.363.265 -623 \$125,001 to 150,000 81,113 10,799,066,869 415,556,148 355,331,009 -60,225,139 -742 -14.5% \$150,001 to 175,000 51,157 8,085,018,042 311,950,615 266,368,494 -45,582,121 -891 -14.6% 197,331,866 -15.1% \$175,001 to 200,000 32,641 5,972,710,006 232,475,951 -35,144,085 -1.077 \$200,001 to 250,000 36,573 7,963,060,236 306,182,191 256,337,562 -49,844,629 -1,363 -16.3% -19.0% \$250,001 to 500,000 45.151 14.819.282.818 526.995.017 426,909,703 -100.085.314 -2.217 \$500,001 to 1,000,000 -22.6% 14,493 9,734,874,118 276,347,771 213,861,791 -62,485,980 -4,311 -26.9% \$1,000,001 or more 10,059 53,295,904,224 389,555,608 284,739,766 -104,815,842 -10,420

53,496,516

\$4,380,665,269

41,615,356

\$3,509,922,525

-11,881,160

-\$870,742,744

-4,319

-\$517

-22.2%

-19.9%

Analysis Using Preliminary Individual Return Data from Tax Year 2016 (Estimations are subject to change when model is finalized). Tax Research and Program Analysis Section, Iowa Department of Revenue

782,736,751

\$163,964,722,786

2,751

1,684,593

a. The average change in tax liability is computed over all households, not just those experiencing a change under this proposal.

Table 18. Estimated Distribution of Taxpayers Experiencing Decreases and Increases in Total Tax Liability
Coupling All Provisions Except Bonus, Phasing in Coupling Section 179, Lowering Tax Rates, Higher Standard Deduction, and Eliminating AMT

ll Filers	Count of Re	eturns by Estimat	ted Change	Estimated Chang	je in State Incon	ne Tax and School Surtax	Liability
Adjusted Gross Income		in Tax Liability		Taxpavers with Tax Liab	oility Decrease	Taxpavers with Tax Liab	ility Increase
Current Law	Taxpayers with No Change	Taxpayers with Decrease	Taxpayers with Increase	Total	Average	Total	Averag
\$10,000 or less	87.0%	13.0%	0.0%	-\$2,226,622	-\$71	\$21,219	\$326
\$10,001 to 20,000	31.4%	67.8%	0.8%	-15,990,471	-126	48,004	34
\$20,001 to 30,000	11.3%	87.0%	1.7%	-33,551,222	-236	109,961	39
\$30,001 to 40,000	6.2%	92.7%	1.2%	-47,117,428	-328	163,728	93
\$40,001 to 50,000	4.9%	94.3%	0.8%	-50,616,591	-392	187,761	165
\$50,001 to 60,000	4.7%	94.7%	0.6%	-46,983,920	-437	213,694	31:
\$60,001 to 70,000	4.8%	94.6%	0.6%	-39,400,640	-454	221,495	40:
\$70,001 to 80,000	4.7%	94.7%	0.6%	-36,382,710	-498	201,456	43
\$80,001 to 90,000	4.5%	94.9%	0.6%	-34,380,545	-546	215,136	529
\$90,001 to 100,000	4.3%	95.1%	0.6%	-33,367,014	-595	164,999	46
\$100,001 to 125,000	4.1%	95.2%	0.7%	-76,380,764	-682	443,664	51
\$125,001 to 150,000	4.4%	94.9%	0.7%	-62,561,184	-813	325,520	55
\$150,001 to 175,000	4.8%	94.4%	0.7%	-47,208,593	-977	200,148	538
\$175,001 to 200,000	5.4%	93.9%	0.7%	-36,338,252	-1,186	149,448	682
\$200,001 to 250,000	7.0%	92.3%	0.7%	-51,492,294	-1,525	245,034	1,02
\$250,001 to 500,000	10.7%	88.5%	0.8%	-103,345,657	-2,586	589,426	1,68
\$500,001 to 1,000,000	18.1%	80.5%	1.4%	-64,295,120	-5,513	308,399	1,534
\$1,000,001 or more	27.5%	70.4%	2.1%	-107,550,104	-15,191	781,254	3,634
Composite Returns	20.9%	72.3%	6.8%	-11,882,612	-5,974	1,452	\$
Totals	20.8%	78.5%	0.8%	-\$901,071,743	-\$682	\$4,591,798	\$35

Table 19. Average Change in Iowa Tax Liability for Example Taxpayers
Coupling All Provisions Except Bonus, Phasing in Coupling Section 179, Lowering Tax Rates, and Eliminating AMT
TY 2023

			Exa	ample Taxpayer Chara	acteristics			Final Iowa Tax	Final Iowa Tax	
				Iowa Current AGI						
	lowa Filing Status Depend	dents	Age	Group	Wages	Social Security ¹	Other Income ²	Current Law	Proposed Law	Difference
1)	Single 0		26-64	\$24,000-\$26,000	\$23,105	\$986	\$3,053	\$700	\$496	-\$204
2)	Single 0		26-64	\$48,000-\$52,000	\$48,890	\$256	\$2,826	\$1,917	\$1,545	-\$372
3)	Single 0		26-64	\$93,000-\$107,000	\$90,446	\$259	\$10,466	\$4,248	\$3,705	-\$543
4)	Single 0		26-64	\$185,000-\$215,000	\$136,252	\$456	\$60,977	\$9,384	\$7,659	-\$1,725
5)	Single 0		26-64	\$480,000-\$520,000	\$249,603	\$768	\$244,975	\$25,672	\$19,999	-\$5,673
i)	Head of Household 1		26-64	\$24,000-\$26,000	\$24,516	\$318	\$2,040	\$106	-\$156	-\$262
)	Head of Household 1		26-64	\$48,000-\$52,000	\$50,687	\$51	\$1,917	\$1,933	\$1,443	-\$490
3)	Head of Household 1		26-64	\$93,000-\$107,000	\$93,449	\$78	\$7,542	\$4,296	\$3,687	-\$609
9)	Head of Household 1		26-64	\$185,000-\$215,000	\$154,223	\$3	\$43,259	\$9,321	\$7,660	-\$1,661
.0)	Head of Household 2		26-64	\$24,000-\$26,000	\$24,784	\$234	\$2,086	-\$266	-\$523	-\$257
1)	Head of Household 2		26-64	\$48,000-\$52,000	\$51,292	\$46	\$1,782	\$1,967	\$1,452	-\$515
.2)	Head of Household 2		26-64	\$93,000-\$107,000	\$94,215	\$92	\$7,753	\$4,410	\$3,759	-\$651
.3)	Head of Household 2		26-64	\$185,000-\$215,000	\$158,254	\$39	\$37,987	\$9,020	\$7,355	-\$1,665
4)	Married 1		26-64	\$24,000-\$26,000	\$29,441	\$3,748	-\$3,606	\$60	-\$164	-\$224
5)	Married 1		26-64	\$48,000-\$52,000	\$49,232	\$2,098	\$1,946	\$1,744	\$1,298	-\$446
6)	Married 1		26-64	\$93,000-\$107,000	\$97,515	\$427	\$5,467	\$4,120	\$3,496	-\$624
7)	Married 1		26-64	\$185,000-\$215,000	\$171,945	\$250	\$24,442	\$9,057	\$7,770	-\$1,287
.8)	Married 1		26-64	\$480,000-\$520,000	\$344,792	\$0	\$132,913	\$24,486	\$19,489	-\$4,997
.9)	Married 2		26-64	\$24,000-\$26,000	\$29,098	\$1,667	-\$2,369	-\$245	-\$458	-\$213
0)	Married 2		26-64	\$48,000-\$52,000	\$52,455	\$1,248	\$736	\$1,591	\$1,137	-\$454
1)	Married 2		26-64	\$93,000-\$107,000	\$100,665	\$224	\$5,200	\$4,223	\$3,606	-\$617
2)	Married 2		26-64	\$185,000-\$215,000	\$183,198	\$73	\$19,703	\$9,074	\$7,817	-\$1,257
3)	Married 2		26-64	\$480,000-\$520,000	\$359,438	\$59	\$137,432	\$24,282	\$19,360	-\$4,922
4)	Single 0		<=25	less than \$35,000	\$16,002	\$29	-\$265	\$466	\$324	-\$142
5)	Married 0		<=25	less than \$35,000	\$26,629	\$47	-\$14,270	\$374	\$215	-\$159
(6)	Single 0		>=65	\$24,000-\$26,000	\$6,798	\$20,481	\$23,994	\$425	\$208	-\$217
(7)	Single 0		>=65	\$48,000-\$52,000	\$16,032	\$20,505	\$40,999	\$1,311	\$931	-\$380
8)	Single 0		>=65	\$93,000-\$107,000	\$26,481	\$21,859	\$81,976	\$3,501	\$2,859	-\$642
9)	Single 0		>=65	\$185,000-\$215,000	\$46,751	\$23,480	\$164,952	\$8,771	\$7,059	-\$1,712
0)	Single 0		>=65	\$480,000-\$520,000	\$75,311	\$24,484	\$438,178	\$22,560	\$17,377	-\$5,183
1)	Married 0		>=65	\$24,000-\$26,000	\$10,148	\$35,672	\$26,004	\$179	\$32	-\$147
32)	Married 0		>=65	\$48,000-\$52,000	\$22,404	\$35,561	\$40,387	\$1,080	\$586	-\$494
33)	Married 0		>=65	\$93,000-\$107,000	\$47,375	\$31,946	\$67,358	\$3,409	\$2,527	-\$882
34)	Married 0		>=65	\$185,000-\$215,000	\$88,563	\$31,233	\$131,317	\$8,297	\$6,618	-\$1,679
35)	Married 0		>=65	\$480,000-\$520,000	\$186,951	\$35,667	\$357,837	\$21,981	\$17,232	-\$4,749

Analysis Using Preliminary Individual Return Data from Tax Year 2016 (Estimations are subject to change when model is finalized). Tax Research and Program Analysis Section, Iowa Department of Revenue

Results based on average outcomes for taxpayers forecasted to meet the characteristics of the various examples listed.

^{1.} Social Security benefits includes all benefits reported by the taxpayer, not just those subject to income tax.

^{2.} Other income includes any pension income excluded from Iowa AGI.

Table 20. Translation of Tax Year Estimated Impact to Fiscal Year Estimated Impact Coupling All Provisions Except Bonus, Phasing in Coupling Section 179, Lowering Tax Rates, and Eliminating AMT

Millions of Dollars	Year 1	Year 2	Year 3	Year 4	Year 5	Ye
Tax Year Estimates	TY 2018	TY 2019	TY 2020	TY 2021	TY 2022	TY 2
Tax Component Shares						
Withholding	-\$0.324	-\$226.389	-\$302.206	-\$424.439	-\$603.815	-\$652.
Estimate Payments	-0.870	-14.235	-17.434	-28.579	-37.494	-40.
Final Payments	-5.805	-30.795	-47.702	-79.038	-80.069	-88.
Refunds	-4.555	-24.772	-33.013	-55.750	-82.358	-89.
Totals	-\$11.554	-\$296.191	-\$400.356	-\$587.805	-\$803.737	-\$870.
Year-Over-Year Change	NA	-\$284.637	-\$104.165	-\$187.449	-\$215.933	-\$67.0
School Surtax Change Share of Taxpayers with	-\$0.399	-\$9.093	-\$12.678	-\$18.293	-\$23.639	-\$25.
Increased Tax Liability	0.1%	0.0%	0.3%	1.0%	0.9%	0
Fiscal Year Estimates	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2
Withholding	-\$0.019	-\$109.424	-\$262.933	-\$361.122	-\$510.898	-\$627.
Estimate Payments	-0.110	-6.155	-15.448	-21.658	-31.958	-38.
Final Payments	0.000	-5.711	-30.392	-47.430	-78.533	-80.
Refunds	0.000	-4.490	-24.483	-32.895	-55.425	-81
Totals	-\$0.129	-\$125.780	-\$333.256	-\$463.105	-\$676.814	-\$827
Year-Over-Year Change	NA	-\$125.651	-\$207.475	-\$129.849	-\$213.708	-\$151.

Analysis Using Preliminary Individual Return Data from Tax Year 2016 (Estimations are subject to change when model is finalized Tax Research and Program Analysis Section, Iowa Department of Revenue

Translation to fiscal year based on observed payment streams of taxpayers affected by the proposed policy change.

Table 21. Estimated Change in Corporation Tax Revenues Under the Elimination of Federal Deductibility, the Alternative Minimum Tax, and Lower Tax Rates

Tax Liability Compared to Current Law Percentage Form Year Change Change 2022 -\$32,139,044 -8.35% 2023 -\$38,404,547 -9.90% 2024 -\$134,990,654 -34.81% 2025 -\$178,740,578 -46.11%

Changes from Current Law

				Percentage	
State Fiscal			Net Cash	Net Cash	Change to Credits
Year	Payments	Refunds	Change	Change	Carried Forward
2021	\$0	\$0	\$0	0.00%	\$0
2022	-\$8,273,945	-\$4,595	-\$6,669,589	-1.65%	-\$1,599,761
2023	-\$33,983,060	-\$128,467	-\$27,272,796	-6.67%	-\$6,581,797
2024	-\$72,062,718	-\$613,034	-\$57,397,936	-14.12%	-\$14,051,748
2025	-\$159,575,686	-\$1,745,205	-\$126,636,426	-32.12%	-\$31,194,055
2026	-\$170,057,993	-\$4,164,427	-\$132,698,656	-46.13%	-\$33,194,909

Analysis using data from form years 1990-2014, available as of December, 2016.

The model uses relationships between tax liability and State fiscal year receipts and refunds to translate form year liability changes into State fiscal revenue changes.

Tax Research and Program Analysis Section, Iowa Department of Revenue

Note: These esitmates do not incorporate the coupling impacts

Table 22. Distribution of Estimated Change in Corporation Income Tax Liability Under Elimination of Federal Deductibility, the Alternative Minimum Tax, and Lower Tax Rates, TY 2022

		Change in	Average Change in	Share of T	ax Liability
Federal Net Income	Number of Returns	Tax Liability	Tax Liability	Old Policy	New Policy
Zero or Unknown	9,899	-\$291,508	-\$29	-0.93%	-1.10%
\$1 to \$2.5M	13,331	\$1,020,408	\$77	3.57%	4.19%
\$2.5M to \$5M	593	\$53,512	\$90	1.90%	2.09%
\$5M to \$7.5M	347	-\$66,502	-\$192	1.28%	1.38%
\$7.5M to \$10M	202	-\$59,451	-\$294	1.24%	1.33%
\$10M to \$20M	575	-\$1,991	-\$3	3.46%	3.78%
\$20M to \$30M	327	-\$689,920	-\$2,110	3.60%	3.73%
\$30M to \$40M	199	-\$829,207	-\$4,167	2.66%	2.66%
\$40M to \$50M	130	-\$58,985	-\$454	0.84%	0.90%
\$50M to \$100M	398	-\$1,385,285	-\$3,481	7.78%	8.09%
\$100M to \$150M	144	-\$651,629	-\$4,525	4.75%	5.00%
\$150M to \$200M	108	\$1,216,864	\$11,267	3.98%	4.69%
over \$200M	368	-\$30,395,351	-\$104,901	65.88%	63.27%
All Returns	26,621	-\$32,139,044	-\$1,207	100.00%	100.00%

2022	

		Change in	Average Change in	Share of Tax Liabil	
Iowa Pre-NOL Income	Number of Returns	Tax Liability	Tax Liability	Old Policy	New Policy
Zero or Unknown	15,079	\$637,024	\$42	-1.64%	-1.60%
\$1 to \$250K	10,128	\$384,438	\$38	3.96%	4.43%
\$250K to \$500K	514	\$947,893	\$1,844	3.75%	4.36%
\$500K to \$750K	231	-\$1,926,551	-\$8,340	3.55%	3.33%
\$750K to \$1M	145	-\$1,649,020	-\$11,373	2.45%	2.21%
\$1M to \$2M	237	-\$3,426,396	-\$14,457	8.89%	8.73%
\$2M to \$3M	82	\$1,200,759	\$14,643	4.80%	5.58%
\$3M to \$4M	57	\$15,695,250	\$275,355	-0.47%	3.94%
\$4M to \$5M	34	-\$23,314,564	-\$685,722	3.35%	-2.95%
\$5M to \$10M	65	\$1,231,900	\$18,952	11.20%	12.57%
\$10M to \$20M	26	-\$490,148	-\$18,852	8.04%	8.63%
over \$20M	23	-\$21,429,629	-\$1,487,536	52.11%	50.78%
All Returns	26,621	-\$32,139,044	-\$1,207	100.00%	100.00%

Analysis using data from form years 1990-2014, available as of December, 2016.

The model uses relationships between tax liability and State fiscal year receipts and refunds to translate form year liability changes into State fiscal revenue changes.

Tax Research and Program Analysis Section, Iowa Department of Revenue

Note: Zero or Unknown includes companies reporting zero federal net income or Iowa pre-NOL income and companies where the data for fedreal net income or Iowa pre-NOL income was missing on returns.

Table 23. Forecasted Sales and Use Tax Revenue from the Elimination of Exemptions and Expansion of Ecommerce Nexus

Removal of Consumer Sales Tax Exemption	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025
Architectural and Engineering Services - Consumer	3,500,000	3,800,000	4,100,000	4,500,000	4,900,000	5,300,000	5,700,000
ATM Surcharges	1,100,000	1,100,000	1,100,000	1,200,000	1,200,000	1,200,000	1,200,000
Bullion, Coins and Currency	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000
Clothing Sales Tax Holiday	3,700,000	3,800,000	3,800,000	3,900,000	4,000,000	4,100,000	4,200,000
Delivery Charges - Consumer Purchases	7,900,000	8,100,000	8,200,000	8,400,000	8,600,000	8,700,000	8,900,000
Digitally-Delivered Goods (books, games, apps)	23,800,000	26,200,000	28,800,000	31,100,000	33,600,000	35,600,000	37,700,000
Long-Term Motor Vehide Rental	200,000	200,000	200,000	200,000	200,000	200,000	200,000
Marina Services (e.g. pleasure craft docking and storage)	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000
Massage Therapy*	8,600,000	8,800,000	9,100,000	9,300,000	9,500,000	9,800,000	10,000,000
Optional Residential Warranty Contracts	1,300,000	1,300,000	1,400,000	1,400,000	1,400,000	1,400,000	1,500,000
Personal Instruction Services (e.g. karate lessons,							
swimming lessons, voice lessons, etc.)	2,900,000	3,100,000	3,300,000	3,400,000	3,600,000	3,900,000	4,100,000
Registration Fees for Contests (e.g. golf tournaments,							
bridge tournaments, animal shows, etc.)	300,000	300,000	300,000	300,000	300,000	300,000	300,000
Shopping Clubs	2,300,000	2,300,000	2,400,000	2,400,000	2,500,000	2,500,000	2,600,000
Software Maintenance or Support Contract	2,000,000	2,100,000	2,200,000	2,300,000	2,500,000	2,600,000	2,700,000
Taxi Services	200,000	200,000	200,000	200,000	200,000	200,000	200,000
Travel Agencies - Leisure**	2,300,000	2,400,000	2,400,000	2,500,000	2,500,000	2,600,000	2,600,000
	63,100,000	66,700,000	70,500,000	74,100,000	78,000,000	81,400,000	84,900,000
Ecommerce Base Expansions	FY 2019	FY 2020	FY 2021.	FY 2022	FY 2023	FY 2024	FY 2025
Non-nexus Retailers - \$500,000 or more in sales	21,200,000	24,200,000	27,600,000	30,000,000	32,700,000	34,000,000	35,400,000
Online Marketplaces (assumes 50% compliance)	27,500,000	28,700,000	30,000,000	31,100,000	32,200,000	33,100,000	34,100,000
	48,700,000	52,900,000	57,600,000	61,100,000	64,900,000	67,100,000	69,500,000

Source: Iowa Department of Revenue

^{*}An unknown share of massage therapy is through physician referral and would constitute medical care; this share is still included but is presumed not taxable unless medical care is taxed.

^{**}Of travel agent revenue from the Census, 20% was assumed to be booking flights and was removed from this estimate as this would be a business input for travel agents

Table 23 (cont). Forecasted Sales and Use Tax Revenue from the Elimination of Exemptions and Expansion of Ecommerce Nexus

New Economy	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025
Ancestry (Information)	600,000	700,000	700,000	800,000	900,000	900,000	1,000,000
Apple Music (Music)	1,800,000	2,300,000	2,800,000	3,200,000	3,700,000	3,900,000	4,100,000
Audible (Audiobooks)	200,000	200,000	200,000	200,000	200,000	300,000	300,000
Creative Cloud (Software)	800,000	800,000	900,000	900,000	1,000,000	1,000,000	1,100,000
CrunchyRoll (TV)	100,000	100,000	100,000	100,000	100,000	200,000	200,000
DirecTV Now (TV)	200,000	200,000	300,000	300,000	300,000	300,000	400,000
Hulu (TV)	600,000	700,000	900,000	1,000,000	1,000,000	1,100,000	1,200,000
Linkedin Premium (Networking)	200,000	200,000	200,000	200,000	200,000	300,000	300,000
Lyft (Rides)	1,000,000	1,300,000	1,600,000	1,800,000	2,100,000	2,200,000	2,300,000
Netflix (TV)	4,600,000	5,300,000	6,100,000	6,700,000	7,400,000	7,700,000	8,100,000
Office 365 (Software)	300,000	300,000	300,000	300,000	400,000	400,000	400,000
Pandora (Music)	300,000	300,000	400,000	400,000	400,000	400,000	400,000
Playstation Vue (TV)	200,000	200,000	300,000	300,000	300,000	300,000	400,000
Sirius XM (Radio)	3,100,000	3,300,000	3,400,000	3,600,000	3,800,000	4,000,000	4,200,000
Spotify (Music)	2,800,000	3,500,000	4,400,000	5,000,000	5,800,000	6,100,000	6,400,000
TiVo (TV)	600,000	600,000	700,000	700,000	700,000	800,000	800,000
Uber (Rides)	7,200,000	9,000,000	11,300,000	12,900,000	14,900,000	15,600,000	16,400,000
Xbox Live / Playstation Plus (Games)	2,600,000	2,900,000	3,100,000	3,400,000	3,600,000	3,700,000	3,900,000
Youtube RED/ Google Play Music (TV/ Music)	100,000	100,000	100,000	100,000	100,000	100,000	100,000
	27,300,000	32,000,000	37,800,000	41,900,000	46,900,000	49,300,000	52,000,000
Total Estimated Fiscal Impact	139,100,000	151,600,000	165,900,000	177,100,000	189,800,000	197,800,000	206,400,000
Additional Base Expansions	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025
Accounting Services***	16,600,000	17,400,000	18,300,000	19,200,000	20,200,000	21,200,000	22,200,000
Event Admissions at Schools***	900,000	900,000	900,000	1,000,000	1,000,000	1,000,000	1,000,000
Fishing and Hunting Guide Services	600,000	600,000	700,000	700,000	800,000	800,000	900,000
Funeral Home Services****	8,800,000	9,200,000	9,700,000	10,200,000	10,700,000	11,200,000	11,800,000
Gasoline (taxation at a different rate is possible)	362,300,000	369,500,000	376,900,000	384,500,000	392,200,000	400,000,000	408,000,000
Lottery Tickets***	21,300,000	21,700,000	22,200,000	22,600,000	23,100,000	23,500,000	24,000,000
Newspapers	6,300,000	6,100,000	6,000,000	5,800,000	5,600,000	5,500,000	5,300,000
Sales by a City or County (e.g. repair service, equipment							
or facilities rental, merchandise sales, etc.)	7,500,000	7,700,000	7,800,000	8,000,000	8,100,000	8,300,000	8,400,000
Sales by State, County and District Fairs	6,700,000	6,800,000	7,000,000	7,100,000	7,300,000	7,400,000	7,500,000
Self-Pay Washers and Dryers	300,000	300,000	300,000	300,000	300,000	300,000	300,000
Tax Return Preparation Services***	3,400,000	3,600,000	3,700,000	3,900,000	4,100,000	4,300,000	4,600,000
Veterinary Products and Services - Small Animal	16,900,000	17,400,000	17,900,000	18,400,000	18,900,000	19,500,000	20,100,000

Source: Iowa Department of Revenue

^{***}No other state taxes these items/services

^{*****}South Dakota, Ohio, (formerly) North Carolina, Washington, and Louisiana tax or partially tax funeral services

Table 24. Forecasted Net General Fund Receipts under Current Law and Proposal

			Curre	ent Law (Million	ns)				
Tax Type	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024		
Individual Income	\$3,786.2	\$3,977.2	\$4,113.1	\$4,261.1	\$4,414.5	\$4,573.5	\$4,738.1		
Corporation Income	\$430.3	\$424.1	\$452.9	\$469.2	\$486.1	\$503.6	\$521.7		
Sales and Use (General Fund Only)	\$2,387.4	\$2,471.7	\$2,558.6	\$2,650.7	\$2,746.1	\$2,845.0	\$2,947.4		
Other _	\$230.7	\$257.4	\$262.5	\$272.0	\$281.8	\$291.9	\$302.4		
Total Net Receipts	\$6,834.6	\$7,130.4	\$7,387.1	\$7,653.0	\$7,928.5	\$8,214.0	\$8,509.7		
		Income Tax Cuts (Millions)							
Тах Туре	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024		
Individual Income	\$3,785.7	\$3,848.0	\$3,775.5	\$3,789.2	\$3,728.4	\$3,735.6	\$3,840.6		
Corporation Income	\$424.7	\$408.7	\$437.4	\$456.5	\$465.9	\$458.4	\$439.7		
Sales and Use (General Fund Only)	\$2,387.4	\$2,587.6	\$2,684.9	\$2,788.9	\$2,893.7	\$3,003.1	\$3,112.2		
Other	\$230.7	\$257.4	\$262.5	\$271.7	\$265.4	\$253.7	\$240.7		
Total Net Receipts	\$6,828.5	\$7,101.7	\$7,160.3	\$7,306.4	\$7,353.4	\$7,450.8	\$7,633.2		
				Difference					
Tax Type	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024		
Individual Income	-\$0.5	-\$129.2	-\$337.6	-\$471.9	-\$686.2	-\$837.9	-\$897.5		
Corporation Income	-\$5.6	-\$15.4	-\$15.5	-\$12.6	-\$20.2	-\$45.2	-\$82.0		
Sales and Use (General Fund Only)	\$0.0	\$115.9	\$126.3	\$138.3	\$147.6	\$158.2	\$164.8		
Other	\$0.0	\$0.0	\$0.0	-\$0.3	-\$16.3	-\$38.2	-\$61.7		
School Surtax Change	\$0.0	-\$0.4	-\$9.1	-\$12.7	-\$18.3	-\$23.6	-\$25.7		
LOST Change	\$0.0	\$8.2	\$8.7	\$9.2	\$9.6	\$10.1	\$10.6		
SAVETransfer Change	\$0.0	\$23.2	\$25.3	\$27.7	\$29.5	\$31.6	\$33.0		
Total Net Receipts	-\$6.1	-\$28.7	-\$226.8	-\$346.7	-\$575.1	-\$763.2	-\$876.4		
Estimated Excess Growth	\$0.0	\$114.3	\$192.0	\$274.5	\$361.9	\$454.3	\$552.2		
Difference	-\$6.1	\$85.5	-\$34.7	-\$72.2	-\$213.2	-\$308.8	-\$324.3		

Source: Iowa Department of Revenue, November 29, 2017

Note: Current law forecast for FY 2018 and FY 2019 are based on the REC October 2017 forecasts by tax type; FY 2020 and later years assume 3.6% across-the-board growth.

Total Net Receipts do not match the final REC estimate of Net Receipts plus Transfers. These numbers do not incorporate other receipts tracked by DOM and lottery transfers.