

UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF ARIZONA

*ThermoLife International, LLC*

v.

*United States Department of Health and Human Services*

Case No.

**COMPLAINT**

**Exhibit 1: May 29, 2015 FOIA Request**



**KERCSMAR  
& FELTUS** PLLC  
www.businesslawaz.com

---

7150 EAST CAMELBACK ROAD, SUITE 285  
SCOTTSDALE, AZ 85251  
(480) 421-1001 • FAX (480) 421-1002

Gregory B. Collins  
gbc@kflawaz.com

May 29, 2015

**VIA EMAIL and FIRST-CLASS MAIL**

Lauren DiPaola  
Office of Policy and Risk Management  
Food and Drug Administration  
12420 Parklawn Drive  
Element Bldg., Room 4042  
Rockville, Maryland 20857  
Lauren.DiPaola@fda.hhs.gov

Re: Freedom of Information Act Request

Dear Ms. DiPaola,

This public records request is submitted by my office, on behalf of a client of the Kercsmar & Feltus, PLLC. My contact information appears above. I have addressed this letter to your attention because you previously assisted my office in obtaining documents in response to a public records request that you responded to on May 1, 2013.

On September 15, 2014, the United States House of Representatives passed "The Designer Anabolic Steroid Control Act of 2014." The bill amended "The Controlled Substances Act" to more effectively regulate anabolic steroids and the bill is now codified as 21 U.S.C. §§ 355 & 811, 18 U.S.C. §§ 21, 811, & 825, among other code sections.

The bill was originally proposed by Representative Joseph Pitts on May 29, 2014. As introduced, the bill listed 27 compounds that were specifically identified as "Designer Anabolic Steroids." The second and third compounds on the as-introduced bill, were: (i) Androst-4-ene-3,6,17-trione and (ii) Androsta-1,4,6-triene-3,17-dione. Although Androst-4-ene-3,6,17-trione and Androsta-1,4,6-triene-3,17-dione were listed in the introduced bill, the enacted version of the bill omitted these two compounds. We have inquired regarding the omission of these two compounds from the final bill. In response to our inquiries, we were informed that these compounds were removed from the bill as a result of comments and input provided by your office, the FDA.

May 29, 2015

Page 2 of 2

We request the following public information:

1. Any and all written communications (including, but not limited to, email communications) that any FDA employee, representative, agent, or attorney had with anyone related to "The Designer Anabolic Steroid Control Act of 2014" between May 29, 2014 and September 15, 2014.

2. Any and all written communications (including, but not limited to, email communications) that any FDA employee, representative, agent or attorney had with anyone related to Androst-4-ene-3,6,17-trione between May 29, 2014 and September 15, 2014.

3. Any and all written communications (including, but not limited to, email communications) that any FDA employee, representative, agent or attorney had with anyone related to Androsta-1,4,6-triene-3,17-dione between May 29, 2014 and September 15, 2014.

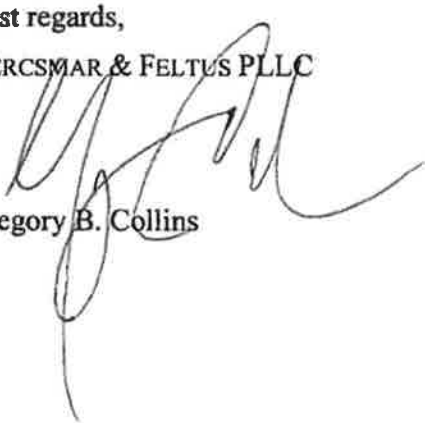
We are willing to pay fees and costs incurred gathering and providing the above documents of up to \$500.00. If you anticipate the fees and costs will exceed \$500.00, please contact me so that we can determine how to proceed.

I look forward to hearing from you and we would appreciate prompt production of these documents.

Best regards,

KERCSMAR & FELTUS PLLC

Gregory B. Collins



UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF ARIZONA

*ThermoLife International, LLC*

v.

*United States Department of Health and Human Services*

Case No.

**COMPLAINT**

**Exhibit 2:** June 4, 2015 Confirmation of Receiving FOIA Request

Page: 2 of 3 06/3/2015 10:23 AM TO:13018279267 FROM: Greg Collins #4804211001

PHO:



**KERCSMAR  
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SCOTTSDALE, AZ 85251  
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JUN 04 2015

Gregory B. Collins  
gbc@kflawaz.com

May 29, 2015

VIA EMAIL and FIRST-CLASS MAIL

Lauren DiPaola  
Office of Policy and Risk Management  
Food and Drug Administration  
12420 Parklawn Drive  
Element Bldg., Room 4042  
Rockville, Maryland 20857  
Lauren.DiPaola@fda.hhs.gov

Commercial   
Nonprofit/Media   
Other

2015-4445

Re: Freedom of Information Act Request

Dear Ms. DiPaola,

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The bill was originally proposed by Representative Joseph Pitts on May 29, 2014. As introduced, the bill listed 27 compounds that were specifically identified as "Designer Anabolic Steroids." The second and third compounds on the as-introduced bill, were: (i) Androst-4-ene-3,6,17-trione and (ii) Androsta-1,4,6-triene-3,17-dione. Although Androst-4-ene-3,6,17-trione and Androsta-1,4,6-triene-3,17-dione were listed in the introduced bill, the enacted version of the bill omitted these two compounds. We have inquired regarding the omission of these two compounds from the final bill. In response to our inquiries, we were informed that these compounds were removed from the bill as a result of comments and input provided by your office, the FDA.

ofs  
OL  
CDER

Page: 3 of 3  
#4804211001

06/3/2015

10:23 AM

TO: 13018279267

FROM: Greg Collins

PHO:

May 29, 2015

Page 2 of 2

We request the following public information:

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2. Any and all written communications (including, but not limited to, email communications) that any FDA employee, representative, agent or attorney had with anyone related to Androst-4-ene-3,6,17-trione between May 29, 2014 and September 15, 2014.

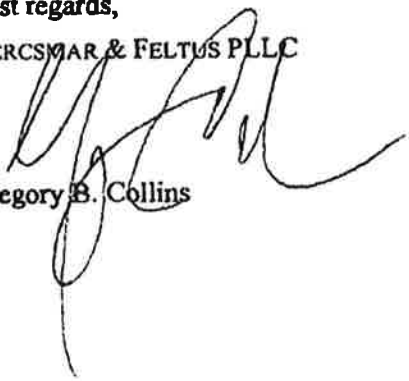
3. Any and all written communications (including, but not limited to, email communications) that any FDA employee, representative, agent or attorney had with anyone related to Androsta-1,4,6-triene-3,17-dione between May 29, 2014 and September 15, 2014.

We are willing to pay fees and costs incurred gathering and providing the above documents of up to \$500.00. If you anticipate the fees and costs will exceed \$500.00, please contact me so that we can determine how to proceed.

I look forward to hearing from you and we would appreciate prompt production of these documents.

Best regards,

KERCSMAR & FELTUS PLLC

  
Gregory B. Collins

Page: 1 of 3  
#4804211001

06/3/2015

10:23 AM

TO:13018279267

FROM: Greg Collins

PHO:

**Recipient Information**

**To: FOIA Request**  
Company: FDA  
Fax #: 3018279267

**faxZERO.com**  
*send a fax for free*

**Sender Information**

**From: Greg Collins**  
Company: Kercksmar & Feltus PLLC  
Email address: [bjb@kflawaz.com](mailto:bjb@kflawaz.com) (from 67.51.195.178)  
Phone #: 4804211001  
Sent on: Wednesday, June 3 2015 at 1:22 PM EDT

This fax was sent using the FaxZero.com free fax service. FaxZero.com has a zero tolerance policy for abuse and junk faxes. If this fax is spam or abusive, please e-mail [support@faxzero.com](mailto:support@faxzero.com) or send a fax to 855-330-1238, or phone 707-400-6360. Specify fax #14750950. We will add your fax number to the block list.

UNITED STATES DISTRICT COURT

FOR THE DISTRICT OF ARIZONA

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Case No.

**COMPLAINT**

**Exhibit 3:** December 11, 2015 Letter from Food and Drug Administration





**DEPARTMENT OF HEALTH & HUMAN SERVICES**

---

Food and Drug Administration  
Rockville, MD 20857

December 11, 2015

In Reply Refer To: 2015-4445

Kercsmar & Feltus PLLC  
Gregory B. Collins  
7150 East Camelback Rd., Suite 285  
Scottsdale, AZ 85251

Dear Requester:

This is in response to your Freedom of Information Act request (attached) regarding DESIGNER ANABOLIC STERIOD CONTROL ACT OF 2014 - COMM, EMAILS. Your request has been assigned tracking number FOIA 2015-4445.

After a diligent search of our files, the Office of the Executive Secretariat (OES) was unable to locate any records responsive to your request. Your request is still being handled by Center for Drug Evaluation and Research (CDER) and Office of Legislation (OL).

If you wish to appeal this determination, please submit your appeal within 30 days to:

Director, News Division  
Office of the Assistant Secretary for Public Affairs  
U.S. Department of Health and Human Services  
Parklawn Building, Room 19-01  
5600 Fishers Lane  
Rockville, MD 20857

Please mark your envelope FDA FOIA Appeal and please include your control number FOIA 2015-4445.

Sincerely,

Sarah B. Kotler, JD  
Director, Division of Freedom of Information  
U.S. Food & Drug Administration

Page: 2 of 3  
#4804211001

06/3/2015

10:23 AM

TO: 13018279267

FROM: Greg Collins

PHO:



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JUN 04 2015

Gregory B. Collins  
gbc@kflawaz.com

May 29, 2015

VIA EMAIL and FIRST-CLASS MAIL

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12420 Parklawn Drive  
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Lauren.DiPaola@fda.hhs.gov

Commercial   
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2015-4445

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The bill was original proposed by Representative Joseph Pitts on May 29, 2014. As introduced, the bill listed 27 compounds that were specifically identified as "Designer Anabolic Steroids." The second and third compounds on the as-introduced bill, were: (i) Androst-4-ene-3,6,17-trione and (ii) Androsta-1,4,6-triene-3,17-dione. Although Androst-4-ene-3,6,17-trione and Androsta-1,4,6-triene-3,17-dione were listed in the introduced bill, the enacted version of the bill omitted these two compounds. We have inquired regarding the omission of these two compounds from the final bill. In response to our inquiries, we were informed that these compounds were removed from the bill as a result of comments and input provided by your office, the FDA.

ofc  
OL  
CDER

Page: 3 of 3 06/3/2015 10:23 AM TO:13018279267 FROM: Greg Collins  
#4804211001

PHO

May 29, 2015  
Page 2 of 2

We request the following public information:

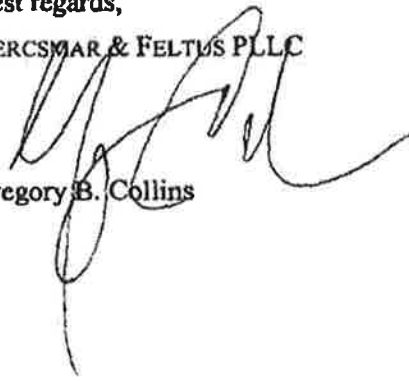
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Best regards,

KERCSMAR & FELTUS PLLC

  
Gregory B. Collins

Page: 1 of 3 06/3/2015 10:23 AM TO:13018279267 FROM: Greg Collins PHO:  
#4804211001

**Recipient Information**

**To: FOIA Request**  
**Company: FDA**  
**Fax #: 3018279267**



**Sender Information**

**From: Greg Collins**  
**Company: Kercksmar & Feltus PLLC**  
**Email address: bjb@kflawaz.com (from 67.51.195.178)**  
**Phone #: 4804211001**  
**Sent on: Wednesday, June 3 2015 at 1:22 PM EDT**

This fax was sent using the FaxZero.com free fax service. FaxZero.com has a zero tolerance policy for abuse and junk faxes. If this fax is spam or abusive, please e-mail support@faxzero.com or send a fax to 855-330-1238, or phone 707-400-6360. Specify fax #14750950. We will add your fax number to the block list.

UNITED STATES DISTRICT COURT  
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**COMPLAINT**

**Exhibit 4:** April 7, 2016 and subsequent emails  
between S. Kotler, G. Collins and J. Wagner

**Julia Wagner**

---

**From:** Kotler, Sarah <Sarah.Kotler@fda.hhs.gov>  
**Sent:** Tuesday, June 28, 2016 3:06 PM  
**To:** Julia Wagner  
**Cc:** Gregory Collins; Russ, Wilson  
**Subject:** RE: FDA FOIA Request Nos. 2015-4445 and 2016-4047

Dear Ms. Wagner,

In response to your email below, I have asked the Office of Legislation to contact you regarding the status of your request 2016-4047, and I have asked the Center for Drugs to contact you regarding 2015-4445.

Sincerely,

Sarah B. Kotler, JD  
Director, Division of Freedom of Information  
U.S. Food & Drug Administration  
5630 Fishers Lane, Room 1033  
Rockville, MD 20857  
(301)796-8976

---

**From:** Julia Wagner [<mailto:jaw@kflawaz.com>]  
**Sent:** Tuesday, June 28, 2016 5:25 PM  
**To:** Kotler, Sarah  
**Cc:** Gregory Collins  
**Subject:** FDA FOIA Request Nos. 2015-4445 and 2016-4047

Ms. Kotler,

I am following up on the status of Request No. 2016-4047. Please advise if there is someone else I need to contact to get a response. We have been waiting for nearly two months for responsive documents.

In addition, we are still awaiting documents responsive to Request No. 2015-4445. While we have received some documents, you indicated there are other departments looking for responsive documents (see email below). That request has been pending for over a year.

HHS/FDA is well beyond the statutorily mandated FOIA response time. Accordingly, we have exhausted our administrative remedies. Please provide documents by July 12, 2016.

If we fail to receive documents by July 12, 2016, we will file a lawsuit against HHS/FDA to compel you to provide responsive documents. We will also seek our fees due to HHS/FDA bad faith in failing to respond in a timely manner. Your attention is appreciated.

Thank you.

Julia A. Wagner

**Kercsmar & Feltus PLLC**

7150 E. Camelback Road, Suite 285

Scottsdale, Arizona 85251

480.990.6223 (direct)

480.421.1001 (main)

480.421.1002 (facsimile)

[jaw@kflawaz.com](mailto:jaw@kflawaz.com)

[www.kflawaz.com](http://www.kflawaz.com)

[www.businesslawaz.com](http://www.businesslawaz.com)



**KERCSMAR**

**& FELTUS** PLLC

[www.businesslawaz.com](http://www.businesslawaz.com)

---

**From:** Kotler, Sarah [<mailto:Sarah.Kotler@fda.hhs.gov>]

**Sent:** Thursday, April 07, 2016 8:50 AM

**To:** Gregory Collins

**Cc:** Russ, Wilson

**Subject:** FDA FOIA Response 2015-4445

Dear Mr. Collins,

Please find attached a partial response to your request. These are records from the FDA's Office of Legislation. Your request remains open and pending with the FDA's Center for Drug Evaluation and Research. Please note that information has been withheld under Exemption 6 of the FOIA on two pages of this response, as indicated on the pages. You will receive appeal rights with your final response from the agency.

Sincerely,

Sarah B. Kotler, JD

Director, Division of Freedom of Information

U.S. Food & Drug Administration

5630 Fishers Lane, Room 1033

Rockville, MD 20857

(301)796-8976

UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF ARIZONA

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**COMPLAINT**

**Exhibit 5:** December 20, 2016 email between J. Wagner to S. Kotler



## Julia Wagner

---

**From:** Kotler, Sarah <Sarah.Kotler@fda.hhs.gov>  
**Sent:** Tuesday, December 20, 2016 1:26 PM  
**To:** Julia Wagner  
**Cc:** Gregory Collins; Russ, Wilson  
**Subject:** RE: FDA FOIA Request Nos. 2015-4445 and 2016-4047

Hi, Ms. Wagner. Your request is assigned to Gary Jackson at CDER. I asking him to contact you.

Thanks,

**Sarah B. Kotler, J.D.**

*Director*

**Office of the Executive Secretariat  
Division of Freedom of Information  
U.S. Food and Drug Administration**

Tel: 301-796-8976

[Sarah.Kotler@fda.hhs.gov](mailto:Sarah.Kotler@fda.hhs.gov)



**U.S. FOOD & DRUG  
ADMINISTRATION**



---

**From:** Julia Wagner [mailto:[jaw@kflawaz.com](mailto:jaw@kflawaz.com)]  
**Sent:** Tuesday, December 20, 2016 3:21 PM  
**To:** Kotler, Sarah  
**Cc:** Gregory Collins; Russ, Wilson  
**Subject:** RE: FDA FOIA Request Nos. 2015-4445 and 2016-4047

Ms. Kotler,

In follow up to your email below, I have not heard from the Center for Drugs regarding request 2015-4445. Who do I need to contact to get a response? Thanks.

Julia A. Wagner

**Kercsmar & Feltus PLLC**

7150 E. Camelback Road, Suite 285

Scottsdale, Arizona 85251

480.990.6223 (direct)

480.421.1001 (main)

480.421.1002 (facsimile)

[jaw@kflawaz.com](mailto:jaw@kflawaz.com)

[www.kflawaz.com](http://www.kflawaz.com)

[www.businesslawaz.com](http://www.businesslawaz.com)



**KERCSMAR  
& FELTUS** PLLC  
www.businesslawaz.com

---

**From:** Kotler, Sarah [<mailto:Sarah.Kotler@fda.hhs.gov>]  
**Sent:** Tuesday, June 28, 2016 3:06 PM  
**To:** Julia Wagner  
**Cc:** Gregory Collins; Russ, Wilson  
**Subject:** RE: FDA FOIA Request Nos. 2015-4445 and 2016-4047

Dear Ms. Wagner,

In response to your email below, I have asked the Office of Legislation to contact you regarding the status of your request 2016-4047, and I have asked the Center for Drugs to contact you regarding 2015-4445.

Sincerely,

Sarah B. Kotler, JD  
Director, Division of Freedom of Information  
U.S. Food & Drug Administration  
5630 Fishers Lane, Room 1033  
Rockville, MD 20857  
(301)796-8976

---

**From:** Julia Wagner [<mailto:jaw@kflawaz.com>]  
**Sent:** Tuesday, June 28, 2016 5:25 PM  
**To:** Kotler, Sarah  
**Cc:** Gregory Collins  
**Subject:** FDA FOIA Request Nos. 2015-4445 and 2016-4047

Ms. Kotler,

I am following up on the status of Request No. 2016-4047. Please advise if there is someone else I need to contact to get a response. We have been waiting for nearly two months for responsive documents.

In addition, we are still awaiting documents responsive to Request No. 2015-4445. While we have received some documents, you indicated there are other departments looking for responsive documents (see email below). That request has been pending for over a year.

HHS/FDA is well beyond the statutorily mandated FOIA response time. Accordingly, we have exhausted our administrative remedies. Please provide documents by July 12, 2016.

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Thank you.

Julia A. Wagner  
**Kercsmar & Feltus PLLC**  
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480.421.1001 (main)  
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[jaw@kflawaz.com](mailto:jaw@kflawaz.com)  
[www.kflawaz.com](http://www.kflawaz.com)  
[www.businesslawaz.com](http://www.businesslawaz.com)



---

**From:** Kotler, Sarah [<mailto:Sarah.Kotler@fda.hhs.gov>]  
**Sent:** Thursday, April 07, 2016 8:50 AM  
**To:** Gregory Collins  
**Cc:** Russ, Wilson  
**Subject:** FDA FOIA Response 2015-4445

Dear Mr. Collins,

Please find attached a partial response to your request. These are records from the FDA's Office of Legislation. Your request remains open and pending with the FDA's Center for Drug Evaluation and Research. Please note that information has been withheld under Exemption 6 of the FOIA on two pages of this response, as indicated on the pages. You will receive appeal rights with your final response from the agency.

Sincerely,

Sarah B. Kotler, JD  
Director, Division of Freedom of Information  
U.S. Food & Drug Administration  
5630 Fishers Lane, Room 1033  
Rockville, MD 20857  
(301)796-8976

UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF ARIZONA

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v.

*United States Department of Health and Human Services*

Case No.

**COMPLAINT**

**Exhibit 6:** December 21, 2016 email between G. Jackson and J. Wagner

**Julia Wagner**

---

**From:** Jackson, Gary (CDER) <Gary.Jackson1@fda.hhs.gov>  
**Sent:** Wednesday, December 21, 2016 8:22 AM  
**To:** Julia Wagner  
**Cc:** Landy, Eli  
**Subject:** RE: FOIA 2014-4445

Ms. Wagner,

The correct case number is 2015-4445. Your correct place in the queue is 272. My apologies for any confusion.

Gary

---

**From:** Jackson, Gary (CDER)  
**Sent:** Wednesday, December 21, 2016 10:17 AM  
**To:** 'jaw@kflawaz.com'  
**Cc:** Landy, Eli  
**Subject:** FOIA 2014-4445

Good morning Ms. Wagner,

Regarding your FOIA processing status inquiry to the Center for Drug Evaluation and Research (CDER), please be advised that your request is currently number Two Hundred and Seventy Two (272) out of approximately Six Hundred and Twenty Five (625) requests. The FDA CDER processes FOI requests in a two track system. That system operates on a first in first out basis. Your request has been assigned to the complex queue and will be processed in turn.

Regards,  
Gary W. Jackson  
Consumer Safety Officer

Division of Information Disclosure Policy  
Center for Drug Evaluation and Research

\*\*\*\*\*  
\*\*\*\*\*

**From:** Julia Wagner [<mailto:jaw@kflawaz.com>]  
**Sent:** Tuesday, December 20, 2016 3:21 PM  
**To:** Kotler, Sarah  
**Cc:** Gregory Collins; Russ, Wilson  
**Subject:** RE: FDA FOIA Request Nos. 2015-4445 and 2016-4047

Ms. Kotler,

In follow up to your email below, I have not heard from the Center for Drugs regarding request 2015-4445. Who do I need to contact to get a response? Thanks.

Julia A. Wagner  
**Kercsmar & Feltus PLLC**  
7150 E. Camelback Road, Suite 285  
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& FELTUS<sup>PLLC</sup>**  
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UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF ARIZONA

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Case No.

**COMPLAINT**

**Exhibit 7:** October 23, 2107 Letter to S. Kotler from J. Wagner



**KERCSMAR  
& FELTUS** PLLC  
www.businesslawaz.com

---

7150 EAST CAMELBACK ROAD, SUITE 285  
SCOTTSDALE, AZ 85251  
(480) 421-1001 • FAX (480) 421-1002

Julia A. Wagner  
jaw@kflawaz.com

October 23, 2017

**VIA EMAIL and FIRST-CLASS MAIL**

Sarah Kotler  
Director, Division of Freedom of Information  
U.S. Food & Drug Administration  
12420 Parklawn Drive  
5630 Fishers Lane, Room 1033  
Rockville, Maryland 20857  
*Sarah.Kotler@fda.hhs.gov*

Re: *Freedom of Information Act Request*; Request No. 2015-4445

Dear Ms. Kotler:

Our office submitted a public records request on behalf of our client, Thermolife International, Inc., on May 29, 2015, request number 2015-4445. Your office provided a partial response on April 7, 2016. That same day, you indicated that the request remained open and pending with the FDA's Center for Drug Evaluation and Research. It has been over a year and we have heard nothing. Please provide a response no later than November 6, 2017.

Should your agency fail to comply, Thermolife International, Inc. has authorized this firm to file a complaint on its behalf to compel production of the records in response to the FOIA request. The nearly two and a half year delay warrants a finding of bad faith, and we will seek our fees and costs in bringing the lawsuit.

I look forward to hearing from you.

Best regards,

KERCSMAR & FELTUS PLLC

Julia A. Wagner

JAW/mlg



UNITED STATES DISTRICT COURT

FOR THE DISTRICT OF ARIZONA

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**COMPLAINT**

**Exhibit 8:** October 24, 2107 email from G. Jackson to J. Wagner

**Julia Wagner**

---

**From:** Jackson, Gary (CDER) <Gary.Jackson1@fda.hhs.gov>  
**Sent:** Tuesday, October 24, 2017 7:42 AM  
**To:** Julia Wagner  
**Subject:** FOIA 2015-4445

Good morning Ms. Wagner,

Regarding your FOIA processing status inquiry to the Center for Drug Evaluation and Research (CDER), please be advised that your request is approximately number One Hundred Sixty-Eight in the queue. The FDA CDER processes FOI requests in a two-track system. That system operates on a first in first out basis. Your request has been assigned to the complex queue and will be processed in turn.

Regards,  
Gary W. Jackson  
Consumer Safety Officer

Division of Information Disclosure Policy  
Center for Drug Evaluation and Research