A denial must detail the specific basis for withholding the requested materials. The denial must include a citation to one of the statutory exemptions upon which the records custodian relies, and must explain why the exemption applies. A denial must also advise the requester of his right to seek redress through the administrative process provided by the Supervisor. Appeals are opened at the discretion of the Supervisor.

The mandatory disclosure provision of the Public Records Law only applies to information that is in the custody of the governmental entity at the time the request is received. <sup>18</sup> Consequently, there is no obligation to create a record for a requester or to honor prospective requests. It should be noted, however, that the Public Records Access Regulations (Regulations) do not prohibit a records custodian from responding to such requests.

The records custodian has discretion to produce a record in the manner in which it was requested, and may charge a reasonable fee for creation of such a record. In creating a new record, the records custodian may charge a fee for the creation of this record on a one-time basis. Any costs due to subsequent requests for this record can be assessed only for production of copies.

With the exception of situations in which a records custodian is withholding records pursuant to Exemption (n), inquiries into a requester's status or motivation for seeking information are expressly prohibited. <sup>19</sup> Consequently, all requests for public records, even if made for a commercial purpose or to assist the requester in a lawsuit against the holder of the records, must be honored in accordance with the Public Records Law.

## Fees

A records custodian may charge a reasonable fee to recover the costs of complying with a public records request. A records custodian is encouraged, but not required, to waive fees where disclosure is in the public interest. Please be advised that the Supervisor does not have the authority to order a waiver of fees. Records custodians assessing a fee must do so in

<sup>14 950</sup> CMR 32.08(1).

<sup>15</sup> Id.

<sup>16 &</sup>lt;u>Id</u>.

<sup>17 950</sup> CMR 32.08(2).

<sup>&</sup>lt;sup>18</sup> G. L. c. 4, § 7(26) (defining "public records" as materials which have already been "made or received" by a public entity); see also 32 Op. Att'y Gen. 157, 165 (May 18, 1977)