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**UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA**

UNITED STATES OF AMERICA,

Plaintiff,

v.

ADOBE INC., a corporation,
MANINDER SAWHNEY, individually, and
DAVID WADHWANI, individually,

Defendants.

Case No. _____

**COMPLAINT FOR PERMANENT
INJUNCTION, MONETARY
JUDGMENT, CIVIL PENALTY
JUDGMENT, AND OTHER RELIEF**

DEMAND FOR JURY TRIAL

1 Plaintiff, the United States of America (“the United States”), acting upon notification and referral
2 from the Federal Trade Commission (“FTC”), for its Complaint alleges:

3 **NATURE OF THE CASE**

4 1. Adobe Inc. (“Adobe”) is one of the world’s largest software companies, known for
5 developing popular design and productivity software applications, such as Acrobat, Photoshop, and
6 Illustrator. Adobe offers subscription plans to these and dozens of other products and services on its
7 website, *Adobe.com*.

8 2. For years, Adobe has harmed consumers by enrolling them in its default, most lucrative
9 subscription plan without clearly disclosing important plan terms. Adobe fails to adequately disclose to
10 consumers that by signing up for the “Annual, Paid Monthly” subscription plan (“APM plan”), they are
11 agreeing to a year-long commitment and a hefty early termination fee (“ETF”) that can amount to hundreds
12 of dollars. Adobe clearly discloses the ETF only when subscribers attempt to cancel, turning the stealth
13 ETF into a powerful retention tool that [REDACTED] by trapping consumers in
14 subscriptions they no longer want.

15 3. During enrollment, Adobe hides material terms of its APM plan in fine print and behind
16 optional textboxes and hyperlinks, providing disclosures that are designed to go unnoticed and that most
17 consumers never see. Adobe then deters cancellations by employing an onerous and complicated
18 cancellation process. As part of this convoluted process, Adobe ambushes subscribers with the previously
19 obscured ETF when they attempt to cancel. Through these practices, Adobe has violated federal laws
20 designed to protect consumers.

21 4. [REDACTED]
22 [REDACTED]
23 [REDACTED]
24 [REDACTED]
25 [REDACTED]

26 5. [REDACTED]
27 [REDACTED]
28 [REDACTED]

1 [REDACTED]
2 [REDACTED]
3 [REDACTED]
4 [REDACTED]
5 [REDACTED]
6 [REDACTED]

7 6. To put an end to Adobe’s unlawful conduct, the United States brings this lawsuit, seeking
8 injunctive relief, civil penalties, equitable monetary relief, as well as other relief.

9 **JURISDICTION, VENUE, AND DIVISIONAL ASSIGNMENT**

10 7. This Court has subject matter jurisdiction pursuant to 28 U.S.C. §§ 1331, 1337(a), 1345,
11 and 1355, as well as 15 U.S.C. §§ 45(m)(1)(A), 53(b), and 56(a), because this case involves claims arising
12 under federal laws regulating commerce and is commenced by the United States.

13 8. Venue is proper in this District under 28 U.S.C. §§ 1391(b)(1), (b)(2), (c)(2), (d), and
14 1395(a), as well as 15 U.S.C. § 53(b), because Defendants transact business in this District and a
15 substantial part of the events or omissions giving rise to the claims occurred in this District.

16 9. Divisional assignment to the San Jose Division is proper under Civil Local Rule 3-2(e)
17 because Adobe has its principal place of business in San Jose and because a substantial part of the events
18 or omissions giving rise to the claims occurred there.

19 **PLAINTIFF**

20 10. The United States brings this action under Sections 5(a), 5(m)(1)(A), 13(b), 16(a), and 19,
21 of the Federal Trade Commission Act (“FTC Act”), 15 U.S.C. §§ 45(a), 45(m)(1)(A), 53(b), 56(a), and
22 57b, as well as Section 5 of the Restore Online Shoppers’ Confidence Act (“ROSCA”), 15 U.S.C. § 8404,
23 which authorize the United States to seek, and this Court to order, permanent injunctive relief, rescission
24 or reformation of contracts, restitution, the refund of monies paid, disgorgement of ill-gotten monies, or
25 other equitable relief, in addition to civil penalties, for Defendants’ violations of the FTC Act, 15 U.S.C.
26 § 45(a), and ROSCA, 15 U.S.C. § 8403.

DEFENDANTS

A. Adobe

11. Defendant Adobe is a Delaware corporation with its principal place of business at 345 Park Avenue, San Jose, California 95110. Adobe transacts and has transacted business in this District and throughout the United States.

12. At all times relevant to this Complaint, acting alone or in concert with others, Adobe has advertised, marketed, distributed, or sold subscriptions to its software products and services to consumers throughout the United States. Adobe has maintained a substantial course of trade in or affecting commerce, as “commerce” is defined in Section 4 of the FTC Act, 15 U.S.C. § 44.

B. Maninder Sawhney

13. Defendant Maninder Sawhney (“Sawhney”) is the Senior Vice President of Digital Go To Market & Sales at Adobe, a position he has held since December 2018. At times relevant to this Complaint, acting alone or in concert with others, Sawhney formulated, directed, controlled, had the authority to control, or participated in the acts and practices of Adobe, including acts and practices set forth in this Complaint.

14. [REDACTED]

15. Sawhney, in connection with the matters alleged in this Complaint, transacts or has transacted business in this District and throughout the United States.

C. David Wadhvani

16. Defendant David Wadhvani (“Wadhvani”) is the President of Digital Media Business at Adobe and reports directly to Adobe’s Chief Executive Officer (“CEO”). At times relevant to this Complaint, acting alone or in concert with others, Wadhvani formulated, directed, controlled, had the authority to control, or participated in the acts and practices of Adobe, including acts and practices set

1 forth in this Complaint.

2 17. [REDACTED]

3 [REDACTED]

4 [REDACTED]

5 [REDACTED]

6 [REDACTED]

7 [REDACTED]

8 [REDACTED]

9 [REDACTED]

10 18. Wadhvani, in connection with the matters alleged in this Complaint, transacts or has

11 transacted business in this District and throughout the United States.

12 **THE RESTORE ONLINE SHOPPERS' CONFIDENCE ACT**

13 19. ROSCA, 15 U.S.C. § 8401 *et seq.*, recognizes that “[c]onsumer confidence is essential to

14 the growth of online commerce,” and that “[t]o continue its development as a marketplace, the Internet

15 must provide consumers with clear, accurate information and give sellers an opportunity to fairly compete

16 with one another for consumers’ business.” *Id.* § 8401.

17 20. Section 4 of ROSCA, 15 U.S.C. § 8403, generally prohibits charging consumers for goods

18 or services sold in transactions effected on the Internet through a “negative option feature” unless the

19 seller: (a) clearly and conspicuously discloses all material terms of the transaction before obtaining the

20 consumer’s billing information; (b) obtains the consumer’s express informed consent before making the

21 charge; and (c) provides simple mechanisms to stop recurring charges. *See id.* § 8403.

22 21. A “negative option feature” is defined as: “in an offer or agreement to sell or provide any

23 goods or services, a provision under which the consumer’s silence or failure to take an affirmative action

24 to reject goods or services or to cancel the agreement is interpreted by the seller as acceptance of the

25 offer.” 16 C.F.R. § 310.2(w); *see* 15 U.S.C. § 8403.

26 22. Pursuant to Section 5 of ROSCA, 15 U.S.C. § 8404(a), and Section 18(d)(3) of the FTC

27 Act, *id.* § 57a(d)(3), a violation of ROSCA constitutes a violation of an FTC rule under Section 18 of the

28

1 FTC Act, *id.* § 57a, and constitutes an unfair or deceptive act or practice in or affecting commerce, in
2 violation of Section 5(a) of the FTC Act, *id.* § 45(a).

3 **DEFENDANTS' UNLAWFUL ACTIVITIES**

4 **I. Adobe's Subscription-Based Business Model**

5 23. Prior to 2012, Adobe typically sold its software to consumers under a perpetual licensing
6 model, where the consumer paid for the product once and could use it indefinitely.

7 24. In or around 2012, Adobe began shifting to a subscription-based licensing model, where
8 consumers must pay for monthly or yearly access to Adobe's products, and where their subscription
9 renews automatically. Under this model, Adobe earns more revenue the longer a consumer remains
10 subscribed. Adobe's shift to the subscription model has significantly increased its recurring revenues.

11 25. Adobe's subscription offerings include a wide array of software products and services for
12 content design, publication, and cloud storage, including its flagship applications Acrobat, Photoshop,
13 Illustrator, and Creative Cloud. Adobe has sold these subscriptions to a wide range of consumers on its
14 website, *Adobe.com*, as part of Adobe's Digital Media business unit.

15 26. Adobe's subscription revenue has nearly doubled in recent years. In 2019, Adobe earned
16 \$7.71 billion in subscription-based revenue. By 2023, subscription-based revenue accounted for \$14.22
17 billion of Adobe's \$19.41 billion in total annual revenue.

18 27. Adobe offers three types of subscription plans to consumers: (1) "Monthly," (2) "Annual
19 Paid Monthly" ("APM"), and (3) "Annual Prepaid."

20 28. The APM plan is sometimes referred to by Adobe as "Yearly, billed monthly" or [REDACTED]

21 [REDACTED]
22 29. Adobe frequently pre-selects the APM plan as a default selection in subscription
23 enrollment flows.

24 30. [REDACTED] Since at least 2019,
25 the APM plan has included the following material terms, among others:

- 26 a. subscribers are automatically charged each month until they affirmatively cancel;
- 27 b. cancellation before the end of the year is subject to an ETF;
- 28 c. Adobe calculates the ETF amount as 50 percent of the "remaining contract

1 obligation,”—i.e., the customer will be “charged a lump sum amount” of 50 percent
2 of the total monthly charges for the months remaining in the yearly contract;

3 d. subscribers who cancel before the end of the first year lose service at the end of the
4 monthly billing period during which they cancel; and,

5 e. subscribers cancelling within 14 days of their first payment are entitled to a full
6 refund.

7 31. Adobe’s subscription-based model incentivizes it to, on the front end, lock consumers into
8 longer-term subscriptions like the APM plan, and, on the back end, discourage cancellation.

9 **II. Adobe’s Unlawful Subscription Enrollment Practices**

10 32. Consumers subscribe to Adobe products by using a computer or smart device to take one
11 of multiple paths to begin the enrollment process, each of which is also known as an enrollment “flow.”
12 For example, consumers can go to *Adobe.com* and navigate to the page of the product to which they want
13 to subscribe.

14 33. For many products and services, Adobe offers free trials in addition to no-trial (or “buy
15 now”) subscriptions. Adobe automatically converts consumers who select the APM plan during a free trial
16 enrollment to paid subscribers if they do not cancel their subscriptions before the trial period ends.
17 Consumers who start with a “buy now” APM subscription, rather than a free trial, encounter substantially
18 the same enrollment flow, except the “buy now” subscription flows do not contain text relating to a free
19 trial.

20 34. Regardless of the specific enrollment flow consumers encounter when they sign up, the
21 segment or product they select, and whether they receive a free trial, consumers who have subscribed to
22 an APM plan [REDACTED] have generally followed substantially the same enrollment flow provided
23 in the example below, except that the enrollment flow many consumers have encountered, particularly
24 prior to October 2021, does not include the initial plan selection page. Adobe’s enrollment flows fail to
25 clearly and conspicuously disclose material terms of the APM plan, including (1) that the length of the
26 subscription term is one year, (2) that cancellation before the end of the first year is subject to an ETF,
27 and (3) the amount of the ETF.

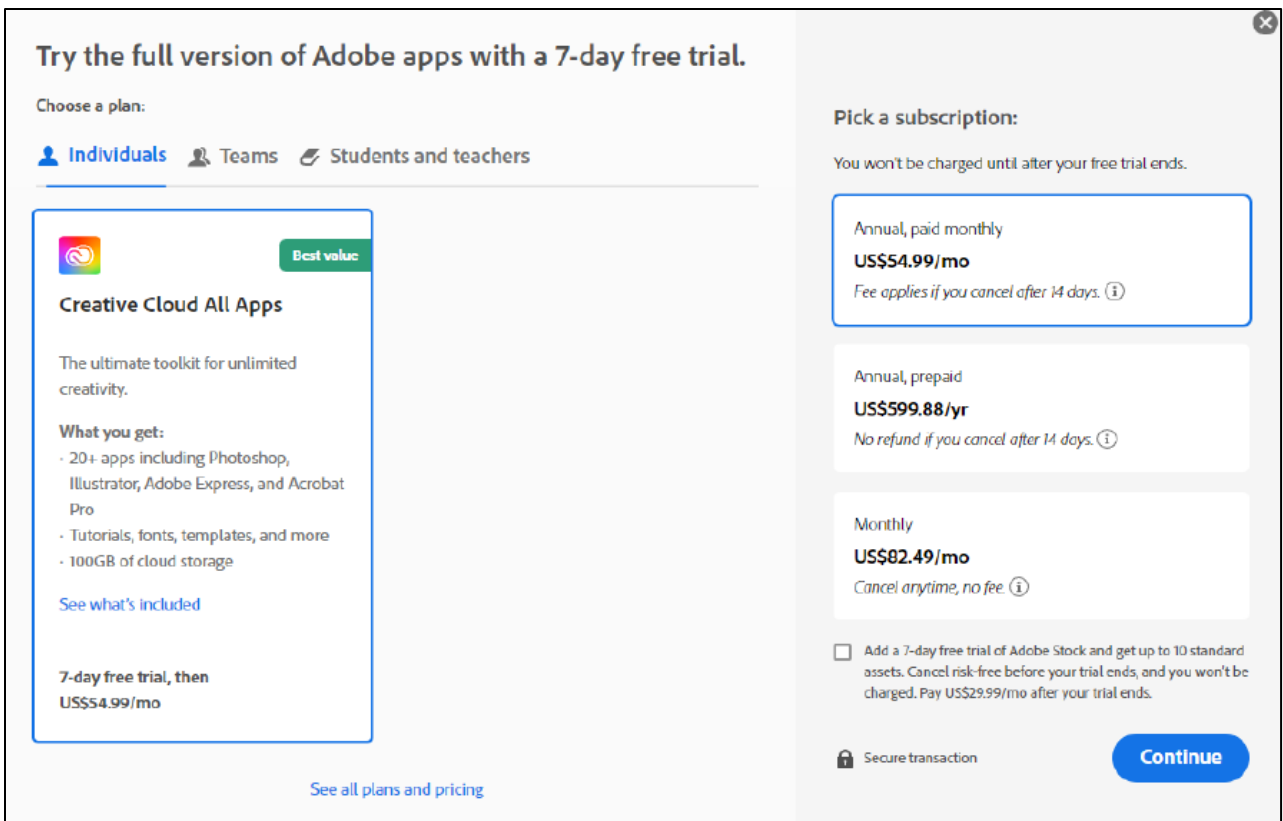
A. Adobe’s Unlawful Enrollment Flows

35. Paragraphs 36 to 52 provide an example of an illustrative enrollment flow for consumers enrolling in a free trial for an APM plan. In this example flow, consumers who select a “Free trial” button for a product are directed to additional pages, including pages for: (1) plan selection, (2) email entry, and (3) payment entry.

1. Plan Selection Page

36. Adobe’s enrollment flows often begin with a plan selection page that presents available subscriptions and their prices, like the one illustrated below.

Enrollment Flow Example 1: Plan Selection Page In Creative Cloud Free Trial Flow, May 2023

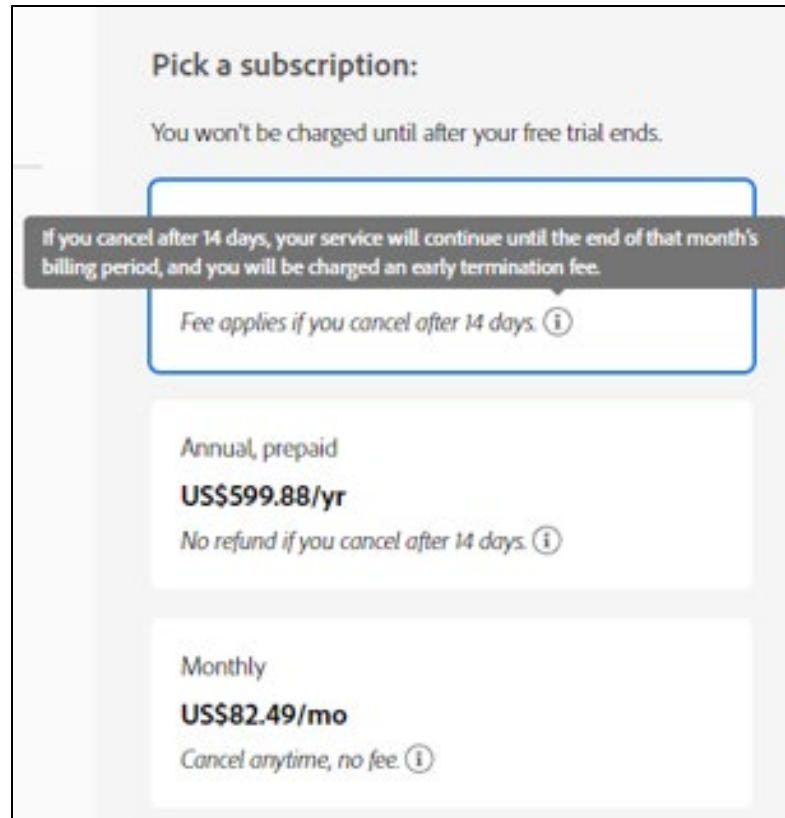


37. The element of each plan that Adobe displays most prominently is a price, with the APM plan showing the lowest dollar amount. Adobe frequently also pre-selects the APM plan as a default.

38. In Enrollment Flow Example 1, the bottom of each plan selection box includes a less prominent line of text, followed by a “tooltip” icon: ⓘ. In particular, the APM plan box states: “Fee applies if you cancel after 14 days. ⓘ.”

39. Consumers navigating the enrollment flow do not see the additional text contained in the tooltip (i.e., a small pop-up text box), which is in an even less prominent font, unless they hover over or click the ⓘ icon. Customers using a touchscreen device (e.g., a phone or tablet) must tap the ⓘ icon to view the tooltip. Consumers who access the ⓘ icon for the APM plan in this example flow reveal a tooltip that reads: “If you cancel after 14 days, your service will continue until the end of that month’s billing period, and you will be charged an early termination fee.”

Enrollment Flow Example 2: APM Plan Tooltip In Creative Cloud Free Trial Flow, May 2023



40. Enrollment Flow Example 2 is a zoomed-in version of the plan selection list featured on Adobe’s plan selection page. In this example, the tooltip icon is being engaged with (i.e., hovered over or clicked), revealing the informational text it displays.

41. As Enrollment Flow Example 2 shows, a consumer who accessed the information contained behind the tooltip is still not given concrete information about the amount of the ETF, how it is calculated, or the subscription term, if any, to which it applies.

42. As Enrollment Flow Examples 1 and 2 show, the plan selection page does not state anywhere that the APM plan requires a one-year commitment. Consumers who do not access the ⓘ icon

1 are not informed that the “fee” mentioned in the APM box in less prominent text is an ETF.

2 43. Moreover, the plan selection page, even in the text accessible only through the tooltip, does
 3 not clearly explain what constitutes “early termination,” *i.e.*, that cancelling before paying for a full year
 4 of service will result in a fee.

5 44. Finally, the plan selection page does not disclose *at all* the amount of the fee that consumers
 6 would be charged for early cancellation.

7 45. Adobe often presents consumers with a plan selection page similar to the one described
 8 above. However, for certain consumers—[REDACTED]
 9 [REDACTED]—Adobe has not included a plan selection page at any point. In these enrollment flows,
 10 consumers do not even see other subscription plan options and do not have an opportunity to view the
 11 tooltip text.

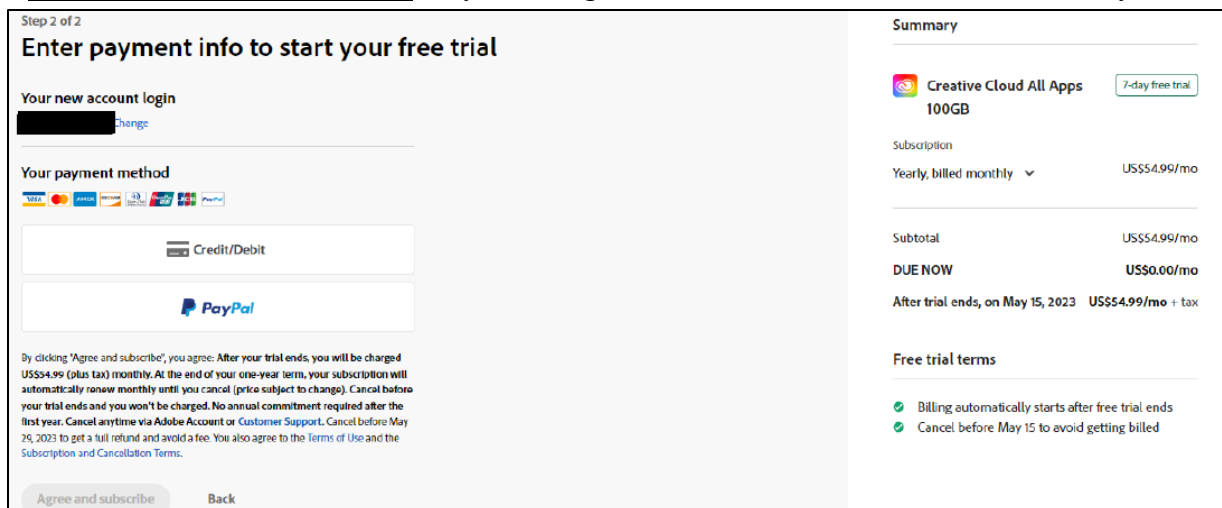
12 **2. Email Entry Page**

13 46. Whether consumers encounter a plan selection page, or Adobe pre-selects the APM Plan
 14 and omits a plan selection page as set forth in Paragraph 45, Adobe then directs consumers to additional
 15 pages, often including one that requires consumers to provide an email address. Nothing on this page
 16 mentions an annual commitment, an ETF, or a fee amount.

17 **3. Payment Entry Page**

18 47. The final enrollment page is often a payment entry page (an example of which is shown
 19 below), where Adobe requires consumers to enter their payment information to enroll.

20 **Enrollment Flow Example 3: Payment Page In Creative Cloud Free Trial Flow, May 2023**



1 48. Enrollment Flow Example 3 provides an example of the page in Adobe’s enrollment flows
2 that directs consumers to enter their payment information. The page also provides information about the
3 APM plan’s terms, but in small inconspicuous font beneath that entry form, which Adobe knows many
4 consumers do not notice or read. In the example above, that text states:

5 By clicking “Agree and subscribe”, you agree: **After your trial ends, you**
6 **will be charged US\$[subscription price] (plus tax) monthly. At the end**
7 **of your one-year term, your subscription will automatically renew**
8 **monthly until you cancel (price subject to change). Cancel before your**
9 **trial ends and you won’t be charged. No annual commitment required**
10 **after the first year. Cancel anytime via Adobe Account or [Customer](#)**
11 **[Support](#).** Cancel before [date] to get a full refund and avoid a fee. You also
12 agree to the [Terms of Use](#) and the [Subscription and Cancellation Terms](#).

13 49. This fine print paragraph includes the *first and only* mention across the entire flow of an
14 “annual commitment.” Even here the commitment is not explicitly linked to any ETF or other charge. The
15 reference to cancelling to “avoid a fee” does not mention the ETF by name or state its amount.

16 50. In Enrollment Flow Example 3, the blue text labeled “Subscription and Cancellation
17 Terms” is a hyperlink that consumers may click on to reveal a pop-up window with additional terms.
18 Consumers can enroll in subscriptions without clicking that link, and Adobe knows most consumers do
19 not click it before enrolling in an APM plan.

20 51. Even if a consumer clicked on the “Subscription and Cancellation Terms” hyperlink, they
21 would then have to scroll to the bottom of the pop-up window (through multiple screens of text if on a
22 mobile device) to find cancellation terms, which in this example enrollment flow state:

23 You can cancel your subscription anytime via your Adobe Account page or
24 by contacting Customer Support*. If you cancel within 14 days of your
25 initial order, you’ll be fully refunded. Should you cancel after 14 days,
26 you’ll be charged a lump sum amount of 50% of your remaining contract
27 obligation and your service will continue until the end of that month’s
28 billing period.

52. This description, if a consumer were to find it, does not include the word “fee” or phrase
“Early Termination Fee,” and thus does not match earlier references to a “fee” for cancellation. Nor does
this text clarify the length of the subscription term or what it means by “your remaining contract
obligation.”

53. 

1 [REDACTED]
2 [REDACTED]
3 [REDACTED]
4 [REDACTED]
5 [REDACTED].

6 **B. Defendants Know About and Profit from Consumer Confusion Regarding the APM**
7 **Plan**

8 54. Adobe’s enrollment practices have generated frequent complaints from subscribers of the
9 APM plan, including to the Better Business Bureau (“BBB”), [REDACTED], on social
10 media, on Adobe’s community support web pages, and to [REDACTED]

11 55. In their complaints, consumers have reported they did not understand what they were
12 signing up for and were surprised to learn they were enrolled in a plan that requires a one-year commitment
13 or that imposes a hefty ETF. [REDACTED]

14 [REDACTED]
15 56. Defendants know about and have monitored numerous complaints received directly from
16 consumers and from other sources like the BBB, and they know that consumers are often confused about
17 or misunderstand the terms of the APM plan, including its one-year commitment and ETF.

18 57. [REDACTED]

19 [REDACTED]
20 [REDACTED]
21 [REDACTED]
22 [REDACTED]

23 58. [REDACTED]

24 [REDACTED]
25 [REDACTED]
26 [REDACTED]
27 [REDACTED]

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[REDACTED]

[REDACTED]

III. Sawhney's Supervision of, and Participation in, Adobe's Unlawful Enrollment Practices

59. [REDACTED]

[REDACTED]

60. [REDACTED]

61. [REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

62. [REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

63. [REDACTED]

[REDACTED]

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[REDACTED]

IV. Wadhvani's Supervision of, and Participation in, Adobe's Unlawful Enrollment Practices

68. David Wadhvani is Adobe's President of Digital Media Business. In this role, he reports directly to Adobe's CEO, Shantanu Narayen, and helps guide Adobe's overall business strategy regarding online subscriptions, including the APM plan.

69. Wadhvani was previously a Senior Vice President of the Digital Media Business. He has worked in a leadership role within the Digital Media Business for more than a decade.

70. Wadhvani was one of the chief architects behind Adobe's pivot from its legacy product offerings to its current digital subscription model based on maximizing recurring revenues.

71. [REDACTED]

72. [REDACTED]

73. [REDACTED]

74. [REDACTED]

[REDACTED]

[REDACTED]

75. [REDACTED]

[REDACTED]

1 **V. Adobe's Unlawful Cancellation Practices**

2 76. Adobe auto-renews its customers' subscription plans and continues to charge customers
3 until they affirmatively act to cancel their subscriptions.

4 77. Adobe generally provides subscribers with two primary options to cancel a subscription:
5 (1) online self-cancellation; and (2) contacting customer service via online chat or phone. [REDACTED]

6 [REDACTED]
7 78. As set forth below, [REDACTED], neither
8 cancellation method provided consumers with a simple way to cancel their subscriptions.

9 **A. Self-Cancellation Flow on *Adobe.com***

10 79. Most Adobe customers have the option to self-cancel their subscriptions online.

11 80. [REDACTED]
12 [REDACTED]

13 [REDACTED], to cancel on *Adobe.com*, consumers have generally had to navigate numerous pages with multiple
14 options, much of which is wholly unnecessary to honor consumers' cancellations requests. [REDACTED]
15 [REDACTED]

16 [REDACTED]
17 81. To cancel, consumers must first locate the cancellation page. [REDACTED]
18 [REDACTED]
19 [REDACTED]
20 [REDACTED]
21 [REDACTED]

22 82. For example, at relevant times, consumers have had to first locate the account management
23 page, then correctly choose a "Manage plan" hyperlink among various similar hyperlinks (e.g., "Access
24 your services" and "Edit billing and payment"), and finally identify the "Cancel your plan" button.

25 83. Locating and clicking on a "Cancel your plan" button does not result in cancellation.
26 Instead, after users have clicked "Cancel your plan," Adobe has forced them to undergo a convoluted
27 process requiring several additional steps, some of which were wholly unnecessary to complete
28 cancellation.

1 84. For example, at relevant times, consumers who clicked “Cancel your plan” had to reenter
2 their Adobe password—regardless of whether the subscriber had already signed in before reaching the
3 screen. Also, consumers have been sent to a mandatory Feedback page, requiring them to provide reasons
4 for cancellation. This page has not informed consumers that their cancellation request was incomplete.

5 85. Additionally, consumers have had to navigate through several web pages, pop-ups, and
6 offers designed for retention. [REDACTED]

7 [REDACTED]
8 [REDACTED]
9 [REDACTED]
10 86. Finally, Adobe has required consumers to review and “confirm” the multitude of
11 consequences that would follow the cancellation. For example, at relevant times, Adobe placed in
12 prominent red font the ETF amount that APM plan subscribers would be charged if they cancelled their
13 subscription.

14 87. [REDACTED]
15 [REDACTED] Adobe offers no way to dispute this charge using the self-cancel flow. Subscribers have had
16 to either pay the fee to cancel or reach out to Adobe’s customer service to discuss or dispute the fee. If
17 they chose the latter route, they could not complete self-cancellation.

18 88. [REDACTED]
19 [REDACTED]

20 **B. Cancellation By Contacting Customer Service**

21 89. Adobe’s subscribers generally can also attempt to cancel by contacting Adobe’s customer
22 service via phone or online chat. [REDACTED]

23 [REDACTED]
24 [REDACTED]
25 90. Subscribers who have attempted to cancel via customer service have encountered several
26 obstacles that impede or delay their attempts to cancel. For example:

- 27 a. [REDACTED]
28 [REDACTED]

1 b. subscribers have had their calls or chats either dropped or disconnected and have
2 had to re-explain their reason for calling when they re-connect;

3 c. [REDACTED]
4 [REDACTED] and,

5 d. subscribers have been transferred to one or more Adobe representatives during their
6 call or chat, forcing them to encounter delays, re-explain themselves, and request
7 cancellation multiple times.

8 91. [REDACTED]
9 [REDACTED]
10 [REDACTED]

11 92. [REDACTED]
12 [REDACTED]
13 [REDACTED]
14 [REDACTED]

15 93. [REDACTED]
16 [REDACTED]
17 [REDACTED]

18 94. [REDACTED]
19 [REDACTED]
20 [REDACTED]

21 95. Many subscribers who insist on cancelling encounter resistance and delay from Adobe
22 representatives, [REDACTED]
23 [REDACTED]
24 [REDACTED]
25 [REDACTED]

26 96. Many subscribers attempting to cancel via phone or chat have been subjected to a time-
27 consuming and burdensome process. [REDACTED]
28 [REDACTED]

1 97. [REDACTED]

2 [REDACTED]

3 [REDACTED]

4 98. [REDACTED]

5 [REDACTED]

6 99. Additionally, Adobe provides no refunds or only partial refunds to some subscribers who
7 incur charges after an attempted, unsuccessful cancellation.

8 100. In numerous instances, subscribers who have requested to cancel through Adobe's
9 customer service believe they have successfully cancelled but continue to be charged. Some of these
10 subscribers do not realize for months that Adobe is continuing to charge them, and only learn about the
11 charges when they review their financial accounts.

12 101. Subscribers whose cancellations do not take effect are forced to restart their attempts to
13 cancel. Because Adobe does not offer the ability to request or obtain a refund of erroneous charges through
14 its self-cancellation flow, such subscribers must contact customer service to stop the charges and request
15 a refund. These subscribers again face all the difficulties described above.

16 C. [REDACTED]

17 102. [REDACTED]

18 [REDACTED]

19 103. While Adobe obscures the ETF during enrollment, it highlights it during cancellation.
20 Adobe's manipulative enrollment practices make the ETF an effective retention tool: since many APM
21 plan subscribers do not know about the fee until they attempt to cancel, they are surprised and discouraged
22 from cancelling upon learning about the fee and its amount, which can sometimes be several hundred
23 dollars.

24 **D. Adobe Knows Its Customers Struggle to Cancel Unwanted Subscriptions**

25 104. Adobe knows about the barriers consumers face when attempting to cancel their
26 subscriptions [REDACTED]

27 [REDACTED]

28 105. [REDACTED]

1 [REDACTED] Adobe knows its cancellation practices have generated numerous complaints from subscribers,
2 including to the BBB, [REDACTED]

3 106. The complaints describe a range of difficulties consumers have encountered when
4 attempting to cancel an Adobe subscription. As examples:

5 a. [REDACTED]
6 [REDACTED]
7 [REDACTED]
8 [REDACTED]
9 [REDACTED]
10 [REDACTED]
11 [REDACTED]

12 b. Another consumer stated: “I have corresponded with Adobe on the phone and via
13 their chat support over 3 times in the last few months to try and cancel my
14 membership. Each time I try to cancel, there is a rigorous negotiation and instead
15 of allowing the user to cancel their account, they offer 2 months at no charge.”

16 c. As to self-cancellation, yet another consumer reported: “Adobe literally will not let
17 me cancel my subscription. Online I’m put thru an [sic] loop to continually sign in
18 and cannot move forward to cancel.”

19 107. [REDACTED]
20 [REDACTED]
21 [REDACTED]
22 [REDACTED]

23 108. [REDACTED]
24 [REDACTED]
25 [REDACTED]
26 [REDACTED]

27 109. [REDACTED]
28 [REDACTED], including, for example, an August 2021 video case study by a company called Growth Design Inc.

1 titled “Adobe: The Psychology of User Offboarding,” which highlights and criticizes various manipulative
2 and otherwise complicated aspects of Adobe’s self-cancel flow.

3 E. [REDACTED]

4 110. [REDACTED]

5 [REDACTED]

6 111. [REDACTED]

7 [REDACTED]

8 112. [REDACTED]

9 [REDACTED]

10 [REDACTED]

11 **VI. Adobe’s Knowledge of ROSCA**

12 113. Adobe is one of the world’s largest software companies. It has extensive legal resources,
13 including in-house and outside counsel. [REDACTED]

14 [REDACTED]

15 114. Adobe and its executives were aware of significant government and regulatory scrutiny
16 into its subscription enrollment and cancellation practices, including a Civil Investigative Demand the
17 FTC issued to Adobe in June 2022 probing potential violations of ROSCA related to Adobe’s APM plan
18 disclosures and cancellation mechanisms. Adobe has nevertheless persisted in its violative practices to the
19 present day.

20 115. [REDACTED]

21 [REDACTED]

22 [REDACTED]

23 [REDACTED]

24 116. [REDACTED]

25 [REDACTED]

26 [REDACTED]

27 117. [REDACTED]

28 [REDACTED]

1 [REDACTED]
2 [REDACTED]
3 [REDACTED]
4 [REDACTED]

5 118. [REDACTED]

6 [REDACTED]
7 [REDACTED]

8 **VIOLATIONS OF ROSCA**

9 119. Defendants offer consumers negative option features as defined by ROSCA, including in
10 subscriptions for products and services including the monthly, annual paid monthly, [REDACTED]
11 [REDACTED], yearly billed monthly, [REDACTED], annual prepaid, [REDACTED], annual paid
12 upfront, and [REDACTED] plans.

13 **COUNT I**

14 *Against All Defendants*

15 **Failure to Clearly and Conspicuously Disclose Material Terms**

16 120. Paragraphs 1–119 are incorporated as if set forth herein.

17 121. In numerous instances, in connection with charging consumers for goods or services sold
18 in transactions effected on the Internet through a negative option feature, as described above, Defendants
19 have failed to clearly and conspicuously disclose all material terms of the transaction before obtaining the
20 consumer’s billing information, including, for example, the subscription’s billing and renewal terms, the
21 length of the subscription, what cancellation fees will apply and when, and the amount of those fees.

22 122. Defendants’ practices as set forth are violations of ROSCA, 15 U.S.C. § 8403(1), and thus
23 violations of Section 18 of the FTC Act, 15 U.S.C. § 57a, 15 U.S.C. § 8404(a), and therefore constitute
24 unfair or deceptive acts or practices in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

25 **COUNT II**

26 *Against All Defendants*

27 **Failure to Obtain Express Informed Consent**

28 123. Paragraphs 1–119 are incorporated as if set forth herein.

1 124. In numerous instances, in connection with charging consumers for goods or services sold
2 in transactions effected on the Internet through a negative option feature, as described above, Defendants
3 have failed to obtain the consumer’s express informed consent before charging the consumer’s credit card,
4 debit card, bank account, or other financial account for the transaction.

5 125. Defendants’ practices as set forth are violations of ROSCA, 15 U.S.C. § 8403(2), and thus
6 violations of Section 18 of the FTC Act, 15 U.S.C. § 57a, 15 U.S.C. § 8404(a), and therefore constitute
7 unfair or deceptive acts or practices in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

8 **COUNT III**

9 *Against Adobe*

10 **Failure to Provide a Simple Cancellation Mechanism**

11 126. Paragraphs 1–119 are incorporated as if set forth herein.

12 127. In numerous instances, in connection with charging consumers for goods or services sold
13 in transactions effected on the Internet through a negative option feature, as described above, Adobe has
14 failed to provide simple mechanisms for a consumer to stop recurring charges for the good or service to
15 the consumer’s credit card, debit card, bank account, or other financial account.

16 128. Adobe’s practices as set forth are violations of ROSCA, 15 U.S.C. § 8403(3), and thus
17 violations of Section 18 of the FTC Act, 15 U.S.C. § 57a, 15 U.S.C. § 8404(a), and therefore constitute
18 unfair or deceptive acts or practices in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

19 129. Defendants have engaged in these unlawful acts knowingly, with knowledge of applicable
20 regulations and with knowledge of numerous consumer complaints.

21 **ONGOING CONDUCT**

22 130. Based on the facts and violations of law alleged in this Complaint, the United States and
23 the FTC have reason to believe that Defendants are violating or are about to violate laws enforced by the
24 FTC, including for reasons set forth below.

25 131. First, Defendants have a long history of continuous conduct of the type described above.

26 132. Second, Defendants have continued to employ at least some of their unlawful practices
27 even after learning in 2022 about the FTC’s investigation into possible ROSCA violations relating to
28 inadequate disclosures and complex cancellation mechanisms.

1 133. Third, Defendants have repeatedly decided against rectifying some of Adobe’s unlawful
2 practices because of the revenue implications.

3 134. [REDACTED]
4 [REDACTED]
5 [REDACTED]

6 **CONSUMER INJURY**

7 135. Consumers are suffering, have suffered, and will continue to suffer substantial injury as a
8 result of Defendants’ violations of ROSCA and the FTC Act. Absent injunctive relief by this Court, Adobe
9 is likely to continue to injure consumers and harm the public interest.

10 **THIS COURT’S POWER TO GRANT RELIEF**

11 136. Section 13(b) of the FTC Act, 15 U.S.C. § 53(b), empowers this Court to grant injunctive
12 and such other relief as the Court may deem appropriate to halt violations of any provision of law enforced
13 by the FTC, including ROSCA.

14 137. Section 19 of the FTC Act, 15 U.S.C. § 57b, and Section 5 of ROSCA, 15 U.S.C. § 8404,
15 authorizes the Court to grant such relief as the Court finds necessary to redress injury to consumers
16 resulting from Defendants’ violations of ROSCA, including the rescission or reformation of contracts,
17 restitution, the refund of monies paid, and disgorgement of ill-gotten monies.

18 138. Section 5(m)(1)(A) of the FTC Act, 15 U.S.C. § 45(m)(1)(A), as modified by Section 4 of
19 the Civil Penalties Inflation Adjustment Act of 1990, 28 U.S.C. § 2461, and Section 1.98(c) of the FTC’s
20 Rules of Practice, 16 C.F.R. § 1.98(c), authorizes this Court to award monetary civil penalties for each
21 violation of ROSCA committed with actual knowledge or knowledge fairly implied.

22 139. Defendants violated ROSCA with the knowledge required by Section 5(m)(1)(A) of the
23 FTC Act, 15 U.S.C. § 45(m)(1)(A).

24 140. Each instance in which Defendants have failed to comply with ROSCA constitutes a
25 separate violation for the purpose of assessing monetary civil penalties.

PRAYER FOR RELIEF

WHEREFORE, Plaintiff requests that this Court:

- A. Enter judgment against Defendants and in favor of the United States for violations of ROSCA as alleged in this Complaint;
- B. Impose monetary civil penalties on Defendants for each violation of ROSCA;
- C. Enter a permanent injunction to prevent future violations of ROSCA by Defendants;
- D. Award monetary and other relief within the Court’s power to grant; and
- E. Award any additional relief as the Court determines to be just and proper.

DEMAND FOR JURY TRIAL

The United States hereby demands a trial by jury of all issues so triable pursuant to Rule 38 of the Federal Rules of Civil Procedure.

1 Dated: June 17, 2024

Respectfully submitted,

2 *Of Counsel:*

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CERTIFICATE OF SERVICE

I HEREBY CERTIFY that I caused to be served by certified mail the foregoing document on June 17, 2024 on the following parties:

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