Introduced by Council Members Peluso, Carlucci, Gaffney, Jr., Pittman, Clark-Murray and Johnson:

3

1

2

4

5

6

7

9

10

11

12

1314

15

16

17

18

19

20

2122

23

2425

26

27

28

29

30

31

ORDINANCE 2024-334

ΑN ORDINANCE AMENDING SECTION 368.301 (VIOLATIONS AND CRIMINAL PENALTIES), PART 3 (ENFORCEMENT), CHAPTER 368 (NOISE CONTROL), ORDINANCE CODE, SECTION 614.103 (RESERVED), CHAPTER 614 (PUBLIC ORDER AND SAFETY), ORDINANCE CODE, SECTION 632.101 (CLASSES OF OFFENSES), CHAPTER 632 (PENALTIES), ORDINANCE CODE, SECTION 656.1309 (UNLAWFUL SIGN MESSAGES), PART 13 (SIGN REGULATIONS), CHAPTER 656 (ZONING ORDINANCE CODE, AND SECTION 741.107 (VIOLATIONS AND CRIMINAL PENALTIES), PART 3 (ENFORCEMENT), CHAPTER 741 (ZERO TOLERANCE ON LITTER), ORDINANCE CODE, TO ENHANCE CIVIL AND CRIMINAL PENALTIES FOR VIOLATIONS OF CITY CODES WHEN SUCH VIOLATIONS WERE MOTIVATED BY HATE; PROVIDING FOR SEVERABILITY; PROVIDING FOR CODIFICATION INSTRUCTIONS; PROVIDING AN EFFECTIVE DATE.

WHEREAS, in response to a dramatic increase in hate crimes across the country and state, in November 2023 the FBI and several Northeast Florida law enforcement agencies initiated the United Against Hate campaign to raise awareness and announce an aggressive response to crimes motivated by hatred toward an individual or entity because of their race, ethnicity, religion, sexual orientation, gender identity, disability or national origin; and

WHEREAS, between 2020 and 2022, there has been massive increase

in hate crimes investigated and prosecuted in Florida, several of which have been investigated by the FBI, the Jacksonville Sheriff's Office and the Jacksonville Aviation Authority; and

WHEREAS, between 2020 and 2022, the Jacksonville Sheriff's Office reported 24 hate crimes to the FBI's Uniform Crime Reporting Program; and

WHEREAS, use of Nazi symbols has been present in communities with large Jewish populations in Jacksonville over the past few years; and

WHEREAS, a Clay County resident wrote a detailed diary of his intention to murder Black men, women, and children, resulting in the horrific shooting and murders of Angela Michelle Carr; Jerrald De'Shaun Gallion; and Anolt Joseph "AJ" Laguerre Jr., on August 26, 2023 at the Dollar General located in the historically black New Town neighborhood of Jacksonville; and

WHEREAS, the federal and Florida governments have previously responded to hate crimes by enhancing criminal penalties when those crimes were demonstrated to be motivated by hate; and

WHEREAS, the City is enabled to prosecute various code infractions of its ordinance code through its various code enforcement mechanisms; however unlike the federal and state criminal laws, the City's codes fail to include enhanced penalties which can be imposed as a deterrent against commission of an infraction based on hate; now therefore

BE IT ORDAINED by the Council of the City of Jacksonville:

Section 1. Amending Section 368.301 (Violations and criminal penalties), Part 3 (Enforcement), Chapter 368 (Noise Control), Ordinance Code. Section 368.301 (Violations and criminal penalties), Part 3 (Enforcement), Chapter 368 (Noise Control), Ordinance Code, is hereby amended to read as follows:

CHAPTER 368. NOISE CONTROL

2

3

4

5 6

7

8 9

10 11

12

13

14 15

16

17 18

19

20

21

22

23 24

25

26

27

28

29

30 31

PART 3. ENFORCEMENT

Sec. 368.301. Violations and criminal penalties.

- (a) A person who knowingly and willfully or by culpable negligence commits a violation specified in section 368.301(c)(1), (2) (3), and or (4), Ordinance Code, may, upon conviction by a court of appropriate jurisdiction thereof, be punished by:
 - A fine of not more than five hundred dollars; or (1)
 - (2) Not more than ninety days in jail; or both→; and
 - If the violation was committed with the primary purpose of expressing, or attempting to promote, animosity, hostility or malice against a person or persons or against the property of a person or persons because of race, color, religion, sex, sexual orientation, gender identity, marital status, national origin, age or disability, the fine and jail penalties authorized herein may be enhanced up to triple the assessed fine and/or jail penalty.

Section 2. Amending Section 614.103 (Reserved), Chapter 614 (Public Order and Safety), Ordinance Code. Section 614.103 (Reserved), Chapter 614 (Public Order and Safety), Ordinance Code, is hereby amended to read as follows:

CHAPTER 614 PUBLIC ORDER AND SAFETY

Sec. 614.103. - ReservedEnhanced Penalties for Hate Crimes.

If any violation of this Chapter was committed with the primary purpose of expressing, or attempting to promote, animosity, hostility or malice against a person or persons or against the property of a person or persons because of race, color, religion, sex, sexual

orientation, gender identity, marital status, national origin, age or disability, the fine and jail penalties authorized herein may be enhanced up to triple the assessed fine, fee and/or jail penalty.

Section 3. Amending Section 632.101 (Classes of offenses), Chapter 632 (Penalties), Ordinance Code. Section 632.101 (Classes of Offenses), Chapter 632 (Penalties), Ordinance Code, is hereby amended to read as follows:

CHAPTER 632. PENALTIES

Sec. 632.101. - Classes of offenses.

- (a) The following classes of offenses are established, and any person violating a provision of the Ordinance Code or an ordinance of the City setting forth an established class of offense and prescribing no other specific penalty shall, upon conviction and adjudication of guilt, be punished as follows:
 - (1) For a class A offense, by a fine of not more than \$25 or by imprisonment of not more than ten days, or by both a fine and imprisonment.
 - (2) For a class B offense, by a fine of not more than \$50 or by imprisonment of not more than 30 days, or by both a fine and imprisonment.
 - (3) For a class C offense, by a fine of not more than \$100 or by imprisonment of not more than 60 days, or by both a fine and imprisonment.
 - (4) For a class D offense, by a fine of not more than \$500 or by imprisonment of not more than 60 days, or by both a fine and imprisonment.
- (b) Whenever a provision of the Ordinance Code or any ordinance of the City makes or declares it to be unlawful or an offense to do or fail to do any act or thing, and no established class of offense or specific penalty is provided, the violation shall constitute a class C offense.

	1
	2
	3
	4
	5
	6
	7
	8
	9
1	0
1	1
1	2
1	3
1	4
1	5
1	6
1	7
1	8
1	9
2	0
2	1
2	2
2	3
2	4
2	5
2	6
2	7
2	8
2	9
3	0
3	1

(c) If any violation addressed by this Chapter was committed with the primary purpose of expressing, or attempting to promote, animosity, hostility or malice against a person or persons or against the property of a person or persons because of race, color, religion, sex, sexual orientation, gender identity, marital status, national origin, age or disability, the fine and imprisonment penalties authorized herein may be enhanced up to triple the assessed fine, fee and/or jail penalty. Section 4. Amending Section 656.1309 (Unlawful sign messages), Subpart Α (General Provisions), Part 13 (Sign Regulations), Chapter 656 (Zoning Code), Ordinance Code. Section 656.1309 (Unlawful sign messages), Subpart A (General Provisions), Part 13 (Sign Regulations), Chapter 656 (Zoning Code), Ordinance

CHAPTER 656 - ZONING CODE

* * *

PART 13. - SIGN REGULATIONS

SUBPART A. - GENERAL PROVISIONS

* * *

Sec. 656.1309. Unlawful signs.

Code, is hereby amended to read as follows:

(a) Projections of light, laser beams or any other medium to form text, graphics, logos, or artwork upon streets, walkways, fences, sign structures, land or water surfaces, or exterior walls or other exterior portions of buildings or any other structure are prohibited, except that an owner may project a sign onto an exterior portion of his or her own property, building or structure if the area occupied by such sign does not otherwise violate applicable sign regulations included in this Part. The person or business who owns or is advertised or identified on the sign shall be presumed to have

30

31

permitted the placement of the sign in the absence of credible evidence to the contrary and may be cited for violation of this subsection by either the City's Municipal Code Compliance Division or the Jacksonville Sheriff's Office, and the person or business installing or projecting the sign is also in violation of this subsection. Violations of this subsection constitute a class D offense; however, projections of text, graphics, logos, or artwork onto a building, structure or any other place (including public spaces) without the consent of the owner or person in control of the building, structure or space shall constitute blight and graffiti, and pursuant to Sections 806.13 and 125.69, Florida Statutes, these violations constitute a second degree misdemeanor punishable by a definite term of imprisonment of up to 60 (discretionary) and a fine not less than \$2000 (nondiscretionary), and any equipment or vehicles used in furtherance of this crime shall be seized by the Jacksonville Sheriff's Office and forfeited to the City. Additionally, if any violation addressed by this Section was committed with the primary purpose of expressing, or attempting to promote, animosity, hostility or malice against a person or persons or against the property of a person or persons because of race, color, religion, sex, sexual orientation, gender identity, marital status, national origin, age or disability, the fines authorized herein may be enhanced up to triple the assessed fine amount.

* * *

Section 5. Amending Section 741.107 (Violation of Zero-

Tolerance for Litter Law), Part 3 (Enforcement), Chapter 741 (Zero Tolerance on Litter), Ordinance Code. Section 741.107 (Violation of Zero-Tolerance for Litter Law), Part 3 (Enforcement), Chapter 741 (Zero Tolerance on Litter), Ordinance Code, is hereby amended to read as follows:

Chapter 741. Zero Tolerance on Litter

* * *

Part 3. Enforcement.

Sec. 741.107. Violation of Zero-Tolerance for Litter Law.

* * *

(c) Violations of this Section shall be unlawful and deemed a civil infraction, and shall be subject to the civil fines set forth in this subsection. Each piece of litter or separate snipe sign that a person illegally places on or affixes to public property in violation of this Section shall be deemed a separate violation. The schedule for civil fines for uncontested citations, which may be imposed under this Part III, together with such attorneys' fees and costs as may be authorized by law, shall be as follows:

Offense	Fine
1st	\$150*
2nd	\$300
3rd and each thereafter	\$500

* Notwithstanding the \$150 fine noted above, any signs up to five signs posted on a single date in a twelve month period, shall incur a \$50 fine per sign. Any signs in excess of 5 signs on that date, or additional signs, shall incur the standard per sign fine of \$150.

For contested citations, there may be imposed a civil fine of up to \$500 per citation, plus such attorneys' fees and costs as may be authorized by law. However, if a person affixes or otherwise places a snipe sign on a public utility pole and the bottom of which sign is at a height more than five feet above the prevailing ground level immediately adjacent to the utility pole then such act shall be punishable with an uncontested \$350* civil fine per citation, plus such attorneys' fees and costs as may be authorized by law. For purposes of this section, the term "ground level" shall mean the finished grade of a parcel of land exclusive of any filling, berming or mounding. Additionally, if any violation addressed by this Section was committed with the primary purpose of expressing, or attempting to promote, animosity, hostility or malice against a person or persons or against the property of a person or persons because of race, color, religion, sex, sexual orientation, gender identity, marital status, national origin, age or disability, the fines authorized herein may be enhanced up to triple the assessed fine amount.

* * *

Section 6. Severability. If any section, clause, sentence, or provision of this ordinance or the application of such section, clause, sentence, or provision to any person or bodies or under any circumstances shall be held to be inoperative, invalid, or unconstitutional, the invalidity of such section, clause, sentence, or provision shall not be deemed, held, or taken to affect the validity or constitutionality of any of the remaining parts of this ordinance, or the application of any of the provisions of this ordinance to persons, bodies, or in circumstances other than those as to which it or any part thereof shall have been inoperative, invalid, or unconstitutional, and it is intended that this ordinance shall be construed and applied as if any section, clause, sentence, or provision held inoperative, invalid, or unconstitutional had not

been included in this ordinance.

Section 7. Codification Instructions. The Codifier and the Office of General Counsel are authorized to make all chapter and division "tables of contents" consistent with the changes set forth herein. Such editorial changes and any others necessary to make the Ordinance Code consistent with the intent of this legislation are approved and directed herein, and changes to the Ordinance Code shall be made forthwith and when inconsistencies are discovered.

Section 8. Effective Date. This ordinance shall become effective upon signature by the Mayor or upon becoming effective without the Mayor's signature.

1213

1

2

3

4

5

6

7

8

9

10

11

Form Approved:

14

- 15 /s/ Jason R. Teal
- 16 Office of General Counsel
- 17 Legislation Prepared By: Jason R. Teal
- 18 GC-#1614159-v2-CM Peluso Hate Activities Penalties.docx