

Submitted by: Chair of the Assembly at

the Request of the Mayor

Prepared by: Dept. of Law

Reviewed by: For reading:

ANCHORAGE, ALASKA AO No. 2024-XXX

IAN ORDINANCE OF THE ANCHORAGE MUNICIPAL ASSEMBLY AMENDING **2ANCHORAGE MUNICIPAL CODE CHAPTER 8.30 TO ENACT NEW SECTION** ${}^{
u}$ 8.30.123 ESTABLISHING CRIMINAL PENALTIES AND ENFORCEMENT 4MECHANISMS REGARDING PROHIBITED CAMPING WITHIN THE 5MUNICIPALITY ANCHORAGE IN ACCORD OF WITH LAW; **AND** 6CONFORMING AMENDMENT TO SECTION 8.05.025.

9WHEREAS, Municipal property is for the use by the public for public purpose, 10including regular Municipal operations, park recreation use, non-vehicular travel, 11and vehicular transportation, and other public uses;

13WHEREAS, camping without adequate sanitation services, such as sewer, water, 14and garbage, presents public health, safety, or welfare concerns by increasing the 15potential spread of disease; by impeding the access or travel of the public; by 16obstructing permitted closures of public property; or by impeding general public 17use of park areas intended for a particular purpose;

19WHEREAS, it is important to maintain public property consistent with its intended 20use while balancing the needs of the unhoused population with the impact on the 21rest of the public;

28WHEREAS, pursuant to *Martin v. City of Boise*, 920 F.3d 584 (9th Cirt. 2019) the 24Ninth Circuit Court of Appeals held: (1) that the Eight Amendment to the U.S. 25Constitution prohibits cities from enforcing ordinances that criminalize camping on 26all public property at all times; and (2) it is permissible for cities to enforce an 27 ordinance that criminalizes camping in certain locations at all times, but only if the 28 cities do not enforce the prohibition of camping in other locations when there is no 29 available shelter;

3 WHEREAS, this ordinance is intended to comply with the Ninth Circuit Court's 32 decision in *Martin v. City of Boise* by limiting the areas where camping is 33 criminalized;

35**WHEREAS**, the Municipality will comply with *Martin v. City of Boise* by asking 36persons, in particular situations, whether they are unhoused and offering them 37safe and legal shelter;

39**WHEREAS**, if no overnight shelter is available, then the criminal provisions of this 40ordinance will not be enforced, except in those areas specifically listed;

42WHEREAS, the Municipality will continue to treat unhoused persons with respect,

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1dignity, and compassion;

3WHEREAS, in recognition of persons rights under the Fourth Amendment of the 4U.S. Constitution, the extenuating circumstances of unhoused persons as stated in 5*Engle v. Municipality of Anchorage*, Case No. 3AN-10-7047CI (Alaska Super. 62011), and the limitations of Anchorage Police Department evidence storage the 7Municipality will provide for storage of personal property belonging to unhoused 8persons arrested under the provisions of this ordinance; and

WHEREAS, the Assembly finds that the requirements established by this 11ordinance are necessary for the preservation of the public health, safety, and 12welfare; now, therefore,

14THE ANCHORAGE ASSEMBLY ORDAINS:

Section 1. Anchorage Municipal Code chapter 8.30 is hereby amended to add a 17new section as follows:

Section 8.30.123 - Prohibited Camping

- A. The following definitions apply in this section:
 - 1. Available shelter means an indoor shelter that does not impose requirements deemed violative of a person's constitutional rights by the courts as defined by Martin v. City of Boise (i.e., religious agreement or observance).
 - 2. Camp or camping means:
 - The use of a space for the purpose of sleeping or establishing temporary living quarters, including but not limited to, erection of a tent or other shelter;
 - Setting up bedding or equipment in such a manner as to be immediately usable for sleeping purposes, whether indoors or outdoors, on or under any structure not intended for human occupancy; or
 - c. Setting up cooking equipment, including a campfire with the intent to remain in that location overnight; or
 - d. Sleeping outdoors with or without bedding, tent, tarpaulin, hammock or other similar protection or equipment.
 - 3. *School premises* means the real property, any building, and any facility of a school, including sports fields and playgrounds.
- B. It shall be unlawful for any person to camp in any park, any street, or any public property.
- C. A violation of subsection 8.30.123B. shall be enforced at all times in the

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following locations:

1. On school premises, whether public schools as defined in AS 14.60.010, or private or religious schools as defined in AS 14.45.200;

- 2. On City Hall premises;
- In the area bounded by the north bank of Ship Creek on the north, Ingra Street on the east, 10th Avenue on the south, and L Street on the west;
- 4. In the following Municipal parks:
 - a. Barrow Park;
 - b. Ben Crawford Memorial Park;
 - c. Delaney Park Strip;
 - d. Elderberry Park;
 - e. Hostetler Park;
 - f. Nulbay Park;
 - g. Peratrovich Park;
 - h. Quyana Park;
 - i. Town Square Park; and
 - j. Any park or portion of a park closed to the public and posted for active maintenance or construction by the Anchorage Parks and Recreation Department (affected parks published by the Parks and Recreation Department).
- 4. Within two hundred and fifty feet (250') of:
 - a. School premises, whether public schools as defined in AS 14.60.010, or private or religious schools as defined in AS 14.45.200;
 - b. Childcare facilities licensed under AMC chapter 16.55, AS Title 47, and 7 AAC chapter 57;
 - c. An area of a Municipal park designated for a particular purpose, including but not limited to a trail, dog park, or frisbee golf;
 - d. Campbell Creek Trail, Chester Creek Trail, Fish Creek Trail, Ship Creek Trail, and The Coastal Trail; or

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d. A utility box or other critical infrastructure, including but not limited to airfields, snow disposal sites, or telecommunication and electrical infrastructure.

- D. Except as provided in subsection 8.30.123C., enforcement of subsection 8.30.123B. shall be as follows:
 - 1. Prior to issuing any citation or arrest under section 8.30.123, the investigating officer shall inquire whether the unlawful camping is due to the person being unsheltered. If the officer learns that the unlawful camping is due to the person being unsheltered, the officer shall determine in accordance with Municipal policy whether there is available shelter to accommodate the person being investigated.
 - a. If the officer determines that there is no available shelter, the officer shall not issue a citation and the person shall not be prosecuted under section 8.30.123B.
 - b. If the officer determines that there is available shelter, the officer may, within their discretion,
 - i. Provide directions to the available shelter location; or
 - ii. Offer one-time transport to the shelter location.
 - 2. Any person who refuses to relocate to the offered available shelter space or to otherwise cease prohibited camping may be subject to citation or arrest under subsection 8.30.123B.
 - 3. The personal property of an unsheltered person arrested for violation of subsection 8.30.123 shall be stored by the municipality in accordance with the provisions of AMC subsection 15.20.020B.15.c.
- E. Violation of this section is a class B misdemeanor.

Section 2. Anchorage Municipal Code 8.05.025 is hereby amended to read as 39 follows (the remainder of the section is not affected and therefore not set out):

Section 08.05.025 – Minor offense fine schedule; misdemeanor penalty reference table; and state surcharge

B. Misdemeanor offenses reference table.

Chapter 8.30 OFFENSES AGAINST PUBLIC ORDER				
***	***	***	***	
8.30.123(B)	<u>Prohibited</u>	Class B	8.05.020H.2.	
	<u>Camping</u>			

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3	(AO No 2014 42 S 1 C 21 14, AO No 2015 7 S 2 2 24 15, AO No
1	(AO No. 2014-42, § 1, 6-21-14; AO No. 2015-7, § 2, 2-24-15; AO No. 2015-84, § 2, 9-24-15; AO No. 2015-87, § 2, 9-24-15; AO No. 2015-
6	123(S), § 2, 11-10-15; EO No. 2016-1, § 1, 7-12-16; AO No. 2016-83(S), §
7	1, 7-26-16; AO No. 2016-114, § 1, 12-15-16; AO No. 2017-156, § 1, 12-5-
ģ	17; AO No. 2018-34(S), § 4, 7-26-18; AO No. 2019-25, § 2, 3-5-19)
9	11,710 1101 2020 0 1(0), 0 1, 1 20 20,710 1101 2020 20, 0 2, 0 0 20)
10	Section 3. This ordinance shall be effective immediately upon passage and
	approval by the Assembly.
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	Or
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- 1	Section 3. This ordinance shall be effective 10 days after passage and approval
	by the Assembly.
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25	Chair
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	ATTEST:
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