

Submitted by: Assembly Chair Constant and
Members Brawley and Rivera

(S)Prepared by: Assembly Budget Analyst

For reading: September 12, 2023

ANCHORAGE, ALASKA
AR No. 2023-286(S)

1 **A RESOLUTION OF THE ANCHORAGE ASSEMBLY REAPPROPRIATING TWO**
2 **MILLION FOUR HUNDRED THIRTY-FIVE THOUSAND SEVEN HUNDRED**
3 **FORTY [FIFTY] DOLLARS AND NINETY-EIGHT CENTS (\$2,435,740.98)**
4 **[(\$2,435,750.98)] OF PREVIOUSLY APPROPRIATED AMERICAN RESCUE**
5 **PLAN ACT FUNDS AND THREE MILLION TWO [FOUR] HUNDRED SIXTY-**
6 **EIGHT [EIGHTY-EIGHT] THOUSAND THREE HUNDRED FIFTEEN DOLLARS**
7 **AND TWENTY-EIGHT CENTS (\$3,268,315.28) [(\$3,488,315.28)] OF**
8 **PREVIOUSLY REAPPROPRIATED FUNDS FOR THE ADULT SHELTER**
9 **AND/OR NAVIGATION CENTER [TO THE OPERATING PROJECTS**
10 **COMMITTED GENERAL FUND (190000)] FOR HOMELESSNESS - FOR NON-**
11 **CONGREGATE EMERGENCY COLD WEATHER SHELTER DURING WINTER**
12 **2023-2024 AND SHELTER AND HOUSING NEEDS, AND AMENDING**
13 **CONDITIONS FOR USE OF BEETLE KILL MITIGATION PROJECT FUNDS.**
14

15
16 **WHEREAS**, Anchorage Municipal Code chapter 16.120, Emergency Shelter Plan
17 for Homeless Persons, provides for the activation and deactivation of emergency
18 shelter under certain weather conditions which occur annually in Anchorage (“when
19 the outside temperature drops to 45 degrees Fahrenheit or below on the day when
20 sheltering begins, by ambient or wind-chill measures”), during a mayoral declaration
21 of civil emergency, or when the Anchorage Health Department Director finds that a
22 lack of available shelter options otherwise poses a danger to the life and health of
23 unsheltered people within the Municipality; and
24

25 **WHEREAS**, at the Assembly Housing and Homelessness Committee meeting on
26 August 16, 2023, the Anchorage Health Department presented a working draft and
27 options for the 2023-2024 Emergency Cold Weather Shelter Plan; and
28

29 **WHEREAS**, in the meeting the Health Department identified the current estimate of
30 unsheltered persons expecting to utilize winter shelter as 400 individuals; and
31

32 **WHEREAS**, prior estimates made by the Anchorage Coalition to End Homelessness
33 indicated as many as 450 unsheltered persons may be expected to utilize winter
34 shelter; and
35

36 **WHEREAS**, the Municipality has utilized non-congregate sheltering for the last three
37 years to meet at least part of the community’s need for winter emergency shelter,
38 by contracting with hotel providers to shelter individuals in rooms; and
39

40 **WHEREAS**, non-congregate sheltering is a recognized strategy to facilitate social
41 distancing and prevent the spread of infectious diseases, particularly among

1 vulnerable populations during winter months; and

2
3 **WHEREAS**, the Health Department estimated total non-congregate sheltering
4 costs, based on a planning number of \$100 per room per day, to be up to \$1.24
5 million per month for 400 individuals, or up to \$1.395 million per month for 450
6 individuals; and

7
8 **WHEREAS**, it may be assumed that a portion of rooms utilized for non-congregate
9 shelter may support double occupancy for couples, individuals with existing
10 relationships, and individuals who consent to sharing a room, which allows for
11 efficient use of municipal resources to provide emergency cold weather shelter; and

12
13 **WHEREAS**, the Health Department released a Request for Information (RFI) on
14 Monday, August 7, 2023, soliciting responses from lodging providers to identify
15 properties where non-congregate winter sheltering may be appropriate; and

16
17 **WHEREAS**, the Health Department reported that existing congregate and non-
18 congregate shelter facilities serving adults and families are unable to expand
19 capacity to shelter additional clients, and cannot serve the 450 currently unsheltered
20 individuals anticipated to utilize winter shelter; and also reported that Covenant
21 House can only expand its capacity for young adult sheltering by 25 individuals, with
22 an approximate cost of \$66,700 per month; and

23
24 **WHEREAS**, the Municipality has no identified operating funding source to provide
25 for emergency cold weather sheltering year over year, and therefore requires one-
26 time funding appropriations until such recurring funding source is identified; and

27
28 **WHEREAS**, based on figures reported by the Health Department, between
29 \$2,315,789 and ~~[\$]~~\$2,772,000 will be needed to adequately fund **non-congregate**
30 emergency cold weather shelter between October 15 and December 31, 2023; and

31
32 **WHEREAS, there is a substantial difference in negative community impacts**
33 **and positive client outcomes between congregate shelter and non-congregate**
34 **shelter; and**

35
36 **WHEREAS**, additional funding must be identified to continue emergency cold
37 weather sheltering between January 1 and April 30, 2024; and

38
39 **WHEREAS**, at a work session on August 18, 2023 regarding AR 2023-182(S), the
40 Office of Management and Budget (OMB) identified a series of potentially-available
41 one-time funding that could be re-appropriated by the Assembly, including
42 remaining funding from AR 2022-111(S), as Amended, for construction of an adult
43 shelter and/or navigation center and unused and returned ARPA funds; and

44
45 **WHEREAS**, AR 2023-102(S) as Amended previously appropriated \$107,615.77 to
46 fund 190000 for continued homelessness overflow shelter support in FY23; and

47
48 **WHEREAS**, the Municipality continues to experience heightened risk of wildfire due
49 to the large acreage of wooded public and private lands, and widespread dead
50 vegetation due to ongoing impacts of spruce bark beetle infestation; and

1
2 **WHEREAS**, OMB reported a total of \$2,027,938.08 of unspent funds that were
3 previously appropriated for wildfire mitigation and removal of spruce bark beetle kill,
4 comprised of \$938,748.85 previously appropriated to fund 190000 by AR 2023-102
5 (S) as Amended as match funding for a federal grant which did not ultimately require
6 a local match, and \$1,089,189.23 of unspent funds for Beetle Kill Mitigation, Round
7 2 in Anchorage and Chugiak-Eagle River;

8
9 **NOW, THEREFORE, THE ANCHORAGE ASSEMBLY RESOLVES:**

10
11 **Section 1.** That a transfer in the amount not to exceed [of] Two Million One
12 Hundred Twenty-six Thousand Six Hundred Thirty-nine [Forty-nine] Dollars and
13 Ninety-three Cents (\$2,126,639.93) [(\$2,126,649.93)] of unused American Rescue
14 Plan Act (ARPA) funds previously appropriated by AR 2021-167(S) detailed below
15 are hereby reappropriated [as a transfer to the Operating Projects Committed
16 General Fund (190000)] for Homelessness – Emergency Cold Weather Sheltering
17 [(2900001049)], Anchorage Health Department, to be used for emergency cold
18 weather sheltering costs beginning October 15, 2023, or as soon as Title 16.120 is
19 activated, [through December 31, 2024,] all within the Federal Direct Grants
20 Fund (241900).

- 21
22 • \$1,341,500.00 - Small Business Relief grants (returned by Cook Inlet
23 Lending), AR 2021-167(S) as Amended, Sec. 4
24 • \$288,223.58 - Business Property Tax Relief grants, AR 2021-167(S) as
25 Amended, Sec. 10
26 • \$90,085.00 - Support to American Legion Post #4 and Elks Lodge #2868
27 (returned), AR 2021-167(S) as Amended, Sec. 44
28 • \$159,577.31 - Anchorage iTeam FTE to access federal relief
29 funding/benefits, AR 2021-167(S) as Amended, Sec. 14
30 • \$16,150.37 - Chugiak-Eagle River Library (unspent), AR 2021-167(S) as
31 Amended, Sec. 34f
32 • \$39,099.24 - Parks & Rec., 2021 fee relief (unspent), AR 2021-167(S) as
33 Amended, Sec. 34i
34 • \$192,004.43 - Maintenance & Operations, fleet replacement (unspent), AR
35 2021-167(S) as Amended, Sec. 34s
36

37 **Section 2.** That a transfer in the amount not to exceed [of] Seven Thousand
38 Dollars (\$7,000.00) of unused American Rescue Plan Act (ARPA) funds previously
39 appropriated by AR 2022-178(S) detailed below are hereby reappropriated [as a
40 transfer to the Operating Projects Committed General Fund (190000)] for
41 Homelessness – Emergency Cold Weather Sheltering [(2900001049)], Anchorage
42 Health Department, to be used for emergency cold weather sheltering costs
43 beginning October 15, 2023, or as soon as Title 16.120 is activated, [through
44 December 31, 2024,] all within the Federal Direct Grants Fund (241900).

- 45
46 • \$7,000.00 – Support to Arctic Entries (returned), AR 2022-178(S), Sec.65
47

48 **Section 3.** That a transfer in the amount not to exceed [of] Three Hundred Two
49 Thousand One Hundred One Dollars and Five Cents (\$302,101.05) of unused

1 American Rescue Plan Act (ARPA) funds previously appropriated by AR 2022-361
2 detailed below are hereby reappropriated [as a transfer to the Operating Projects
3 Committed General Fund (190000)] for Homelessness – Emergency Cold
4 Weather Sheltering [(2900001049)], Anchorage Health Department, to be used for
5 emergency cold weather sheltering costs beginning October 15, 2023, or as soon
6 as Title 16.120 is activated, [through December 31, 2024,] all within the Federal
7 Direct Grants Fund (241900).

- 8
- 9 • \$302,101.05 – Maintenance & Operations, security and cleaning around
10 Sullivan Arena (unspent), AR 2022-361
- 11

12 **Section 4.** That a transfer in the amount not to exceed [of] Three Million Two
13 [Four] Hundred Sixty-eight [Eighty-eight] Thousand Three Hundred Fifteen
14 Dollars and Twenty-eight Cents (\$3,268,315.28) [(\$3,488,315.28)] previously
15 reappropriated by AR 2022-111(S), as Amended for construction of an adult shelter
16 and/or navigation center are hereby reappropriated as a transfer of 1.) One Million
17 Nine Hundred Sixty-eight Thousand Three Hundred Fifteen Dollars and
18 Twenty-eight cents (\$1,968,315.28) to the Operating Projects Committed General
19 Fund (190000) for Homelessness – Sheltering and Housing, Anchorage Health
20 Department, to be used for sheltering and housing for people experiencing
21 homelessness and 2.) One Million Three Hundred Thousand Dollars
22 (\$1,300,000.00) to the Alcoholic Beverages Retail Sales Tax Fund, Fund
23 Balance (206000).

24

25 **Section 5.** That the sum of \$2,435,740.98 [2,435,750.98] used for emergency
26 cold weather shelter costs, and said reappropriation shall be utilized for [non-
27 congregate] emergency sheltering and warming services at one or more locations
28 to be identified by the Anchorage Health Department.

29

30 **Section 6.** Remaining funds in the amount of \$938,748.85 appropriated by AR
31 2023-102(S), as Amended, Section 25 to the Operating Projects Committed
32 General Fund (190000) for the Beetle Kill Mitigation Project is made available for
33 use by AFD and any stipulation that funds can only be used for grant matching
34 purposes are removed.

35

36 **Section 7.** Any emergency shelter funded by this AR shall be focused on
37 making successful transitions into housing, with an optimal maximum stay of
38 90 days at any emergency shelter location.

39

40 **Section 8.** Any emergency shelter funded by this AR shall follow the policy
41 set out in AR 2022-420, which established a policy for food services at all
42 emergency shelter locations provided for by the Municipality.

43

44 **Section 9.** Any emergency shelter funded by this AR for congregate shelter
45 shall have a maximum size of 150 individuals, consistent with AMC
46 21.05.040C.5.b.iv.

47

48 **Section 10.** Any warming areas funded by this AR shall not be co-located
49 with emergency shelter.

50

Section 11. Any emergency shelter funded by this AR shall require the provider to use HMIS and to ensure that a Coordinated Entry (CE) assessment be made available to individuals within 7 days of their initial stay.

Section 12 [7]. This resolution shall be effective immediately upon passage and approval by the Assembly.

PASSED AND APPROVED by the Anchorage Assembly this _____ day of _____, 2023.

Chair of the Assembly

ATTEST:

Municipal Clerk

AHD **\$4,404,056.26** [~~**\$5,924,066.26**~~]
Alcohol Tax Fund Balance \$1,300,000.00

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MUNICIPALITY OF ANCHORAGE

Assembly Memorandum

No. AM 683-2023

Meeting Date: September 12, 2023

1 **From:** ASSEMBLY CHAIR CONSTANT AND MEMBERS BRAWLEY
 2 AND RIVERA
 3
 4 **Subject:** A RESOLUTION OF THE ANCHORAGE ASSEMBLY
 5 REAPPROPRIATING TWO MILLION FOUR HUNDRED THIRTY-
 6 FIVE THOUSAND SEVEN HUNDRED FORTY ~~[FIFTY]~~ DOLLARS
 7 AND NINETY-EIGHT CENTS ~~(\$2,435,740.98) [(\$2,435,750.98)]~~ OF
 8 PREVIOUSLY APPROPRIATED AMERICAN RESCUE PLAN ACT
 9 FUNDS AND THREE MILLION TWO ~~[FOUR]~~ HUNDRED SIXTY-
 10 EIGHT ~~[EIGHTY-EIGHT]~~ THOUSAND THREE HUNDRED
 11 FIFTEEN DOLLARS AND TWENTY-EIGHT CENTS
 12 ~~(\$3,268,315.28) [(\$3,488,315.28)]~~ OF PREVIOUSLY
 13 REAPPROPRIATED FUNDS FOR THE ADULT SHELTER
 14 AND/OR NAVIGATION CENTER ~~[TO THE OPERATING~~
 15 ~~PROJECTS COMMITTED GENERAL FUND (190000)]~~ FOR
 16 HOMELESSNESS - FOR NON-CONGREGATE EMERGENCY
 17 COLD WEATHER SHELTER DURING WINTER 2023-2024 AND
 18 SHELTER AND HOUSING NEEDS, AND AMENDING
 19 CONDITIONS FOR USE OF BEETLE KILL MITIGATION
 20 PROJECT FUNDS.
 21

22 This substitute version of the resolution makes the following changes:

- 23
- 24 • Sections 1, 2, and 3, ARPA funds must stay in the Federal Direct Grants Fund.
- 25
- 26 • Section 4, \$1.3M is returned to the Alcohol Tax Fund, Fund Balance and the remaining funds are reappropriated to the Operating Projects Committed General Fund.
- 27
- 28
- 29 • Section 4, the not to exceed amount is reduced by \$220,000 due to the approval of AR 2023-296, As Amended, which used the same funding source for an appropriation to assist with mitigation at large encampments.
- 30
- 31
- 32 • New Sections 7 through 11 put parameters around emergency shelter funded by the AR.
- 33
- 34

35 The budget details are attached.

36
37 **We request your support of this resolution.**

38
 39 Prepared by: Desirea C. Camacho, Assembly Budget Analyst
 40 Fund Certification: 241900-510579-540110-80002888 \$1,341,500.00
 41 (ARPA – Sm Biz Relief)
 42 241900-134179-540111-80002894 \$288,223.58

1	(ARPA – BBP Tax Grant)
2	241900-510579-540110-80002946 \$90,085.00
3	(ARPA – CER Orgs)
4	241900-510579-530380-80002898 \$159,577.31
5	(ARPA – iTeam)
6	241900-536400-570230-80002924 \$16,150.37
7	(ARPA – CER Library, unspent)
8	241900-560300-540110-80002927 \$39,099.24
9	(ARPA – P&R Fee Relief, unspent)
10	241900-710600-570190-80002937 \$192,004.43
11	(ARPA – M&O Fleet Replacement, unspent)
12	241900-510579-530380-80003406 \$7,000.00
13	(ARPA – Arctic Entries, returned)
14	241900-510579-540640-80003525 \$302,101.05
15	(ARPA – M&O security and cleaning, unspent)
16	401800-221000-570155-PF22001 \$3,268,315.28
17	(Areawide General Capital Improvement Project
18	Fund)

19

20 Respectfully submitted: Christopher Constant, Assembly Chair

21 District 1, North Anchorage

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23 Anna Brawley, Assembly Member

24 District 3, West Anchorage

25

26 Felix Rivera, Assembly Member

27 District 4, Midtown

AR 2023-286(S)	Originating AR	Type	Fund	Fund Center	Grant	CI	Sponsored Class	FP	Description	\$
Section 1	AR 2021-167(S) S as Amended, Section 4	Expense	241900	510579	9000005	540110	All Expenses	80002888	ARPA-SM BIZ RELIEF	1,341,500.00
Section 1	AR 2021-167(S) S as Amended, Section 4	Revenue	241900	510579	9000005	405100	All Revenues		FEDERAL GRANT REVENU	1,341,500.00
Section 1	AR 2021-167(S) S as Amended, Section 10	Expense	241900	134179	9000005	540111	All Expenses	80002894	ARPA-BPP TAX GRNT	288,223.58
Section 1	AR 2021-167(S) S as Amended, Section 10	Revenue	241900	134179	9000005	405100	All Revenues		FEDERAL GRANT REVENU	288,223.58
Section 1	AR 2021-167(S) S as Amended, Section 44	Expense	241900	510579	9000005	540110	All Expenses	80002946	ARPA-CER ORGS	90,085.00
Section 1	AR 2021-167(S) S as Amended, Section 44	Revenue	241900	510579	9000005	405100	All Revenues		FEDERAL GRANT REVENU	90,085.00
Section 1	AR 2021-167(S) S as Amended, Section 14	Expense	241900	510579	9000005	530380	All Expenses	80002898	ARPA-ITEAM TA	159,577.31
Section 1	AR 2021-167(S) S as Amended, Section 14	Revenue	241900	510579	9000005	405100	All Revenues		FEDERAL GRANT REVENU	159,577.31
Section 1	AR 2021-167(S) S as Amended, Section 34f	Expense	241900	536400	9000005	570230	All Expenses	80002924	ARPA-LOST REV	16,150.37
Section 1	AR 2021-167(S) S as Amended, Section 34f	Revenue	241900	536400	9000005	405100	All Revenues		FEDERAL GRANT REVENU	16,150.37
Section 1	AR 2021-167(S) S as Amended, Section 34i	Expense	241900	560300	9000005	540110	All Expenses	80002927	ARPA-LOST REV	39,099.24
Section 1	AR 2021-167(S) S as Amended, Section 34i	Revenue	241900	560300	9000005	405100	All Revenues		FEDERAL GRANT REVENU	39,099.24
Section 1	AR 2021-167(S) S as Amended, Section 34s	Expense	241900	710600	9000005	570190	All Expenses	80002937	ARPA-LOST REV	192,004.43
Section 1	AR 2021-167(S) S as Amended, Section 34s	Revenue	241900	710600	9000005	405100	All Revenues		FEDERAL GRANT REVENU	192,004.43
Section 2	AR 2022-178(S)	Expense	241900	510579	9000005	530380	All Expenses	80003406	ARPA-ARCTIC ENT	7,000.00
Section 2	AR 2022-178(S)	Revenue	241900	510579	9000005	405100	All Revenues		FEDERAL GRANT REVENU	7,000.00
Section 3	AR 2022-361	Expense	241900	510579	9000005	540640	All Expenses	80003525	ARPA-LOST REV	302,101.05
Section 3	AR 2022-361	Revenue	241900	510579	9000005	405100	All Revenues		FEDERAL GRANT REVENU	302,101.05
Section 4	2022-111 S as Amended	Expense	401800	221000	NRG	570155		PF22001	Shelter/Nav Center	3,268,315.28
Section 4	2022-111 S as Amended	Revenue	401800	221000	NRG	450010		PF22001	Shelter/Nav Center	3,268,315.28
Section 6	AR 2023-102 Section 25	Expense	190000	352000	NRG	530380		2900001056	Beetle Kill Mitigation	938,748.85
Section 6	AR 2023-102 Section 25	Revenue	190000	352000	NRG	450010		2900001056	Beetle Kill Mitigation	938,748.85