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UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT SEATTLE

BENNIE SAYEE KOFFA,

Plaintiff,

v.

UNITED STATES CITIZENSHIP AND
IMMIGRATION SERVICES et al.,

Defendants.

CASE NO. 2:22-cv-00179-LK

ORDER DISMISSING
COMPLAINT WITHOUT
PREJUDICE AND DENYING
MOTION TO APPOINT COUNSEL

I. INTRODUCTION

This matter comes before the Court on *pro se* plaintiff Bennie Koffa’s complaint, Dkt. No. 5, and motion to appoint counsel, Dkt. No. 6. Magistrate Judge S. Kate Vaughan granted Mr. Koffa’s application to proceed *in forma pauperis* (“IFP”) but recommended screening his complaint under 28 U.S.C. § 1915(e)(2)(B). Dkt. No. 4 at 1. Having reviewed the complaint, the record, and the applicable law, the Court dismisses Mr. Koffa’s action without prejudice and denies his motion to appoint counsel.

II. BACKGROUND

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2 Mr. Koffa has sued United States Citizenship and Immigration Services (“USCIS”),
3 attorney Tuella O. Sykes, the “Housing Navigation Division” of the Compass Housing Alliance,
4 and Allied Universal Services Corporation. Dkt. No. 5 at 2–3. It appears that Mr. Koffa is suing
5 USCIS for withholding his immigration records under the Freedom of Information Act, 5 U.S.C.
6 § 552, and for creating a “dossier which incites discrimination against Plaintiff.” *Id.* at 6. He is
7 suing Compass Housing Alliance for denying him housing, Ms. Sykes (who apparently
8 represented him in immigration proceedings) for denying him justice, and Allied Universal
9 Services Corporation for denying him employment. *Id.* He alleges that “each defendant received
10 or accessed false records (44 pages of Plaintiff’s immigration files withheld by USCIS) and applied
11 them to deny Plaintiff federal and state benefits,” including housing, employment, adequate
12 medical coverage, and a cell phone. *Id.* at 5–6. He attaches several exhibits to his complaint,
13 explaining that he previously filed a complaint with the Department of Homeland Security against
14 Ms. Sykes for various alleged wrongs and requested help from congressional representatives in
15 obtaining his immigration records from USCIS. Dkt. No. 1-2 at 1–2, 7–12, 23, 30–31. He also
16 attaches his 1990 asylum request, records of immigration proceedings, email correspondence with
17 Allied Universal Services regarding a security officer position, and a psychiatric assessment from
18 the Southern Alberta Forensic Psychiatry Centre. *Id.* at 3–6, 13–16, 25–36. The alleged wrongful
19 actions of the defendants occurred between 1994 and February 16, 2022, the date Mr. Koffa filed
20 his complaint. Dkt. No. 5 at 6.

III. ANALYSIS

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22 The Court must dismiss an IFP plaintiff’s case “at any time” if it determines that the
23 complaint is frivolous or fails to state a claim on which relief may be granted. 28 U.S.C.
24 § 1915(e)(2)(B)(i)–(ii); *see also Lopez v. Smith*, 203 F.3d 1122, 1129 (9th Cir. 2000) (section

1 1915(e) applies to all IFP complaints, not just those filed by prisoners). A complaint is frivolous
2 if it lacks a basis in law or fact. *Andrews v. King*, 398 F.3d 1113, 1121 (9th Cir. 2005). And the
3 standard for determining whether a plaintiff has failed to state a claim under section 1915(e) is the
4 same as the standard applied under Federal Rule of Civil Procedure 12(b)(6). *Id.*

5 **A. Mr. Koffa’s Complaint Fails to State a Claim**

6 Although the Court liberally construes Mr. Koffa’s pleadings, he must still produce “a short
7 and plain statement of [his] claim showing that [he] is entitled to relief.” Fed. R. Civ. P. 8(a)(2).
8 This standard “does not require ‘detailed factual allegations,’ but it demands more than an
9 unadorned, the-defendant-unlawfully-harmed-me accusation.” *Ashcroft v. Iqbal*, 556 U.S. 662,
10 678 (2009) (quoting *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 555 (2007)). Conclusory statements
11 are not enough. *Iqbal*, 556 U.S. at 678. Nor are legal conclusions couched as factual allegations.
12 *Id.* To avoid dismissal under section 1915(e), then, Mr. Koffa’s claim must have “facial
13 plausibility”; that is, his complaint must contain “factual content that allows the court to draw the
14 reasonable inference that the defendant is liable for the misconduct alleged.” *Id.*; *see also Whitaker*
15 *v. Tesla Motors, Inc.*, 985 F.3d 1173, 1176 (9th Cir. 2021) (“The plausibility of a pleading thus
16 derives from its well-pleaded factual allegations.”).

17 Mr. Koffa’s complaint fails to meet this standard. Mr. Koffa’s complaint consists of
18 conclusory allegations that defendants harmed him, without connecting each alleged wrong to a
19 particular defendant or law. *See Whitaker*, 985 F.3d at 1176 (explaining that the complaint in *Iqbal*
20 was “defective” because it included “only conclusory assertions of discrimination without factual
21 allegations that plausibly gave rise to an entitlement of relief”). For example, the complaint does
22 not explain what content in the immigration records is false, or how the defendants relied on that
23 information to deny Koffa benefits to which he was entitled. Mr. Koffa must offer specific factual
24 allegations for his claims to cross “the line from conceivable to plausible.” *Twombly*, 550 U.S. at

1 570; *see also Iqbal*, 556 U.S. at 679 (“[W]here the well-pleaded facts do not permit the court to
2 infer more than the mere possibility of misconduct, the complaint has alleged—but it has not
3 shown—that the pleader is entitled to relief.” (cleaned up)).

4 **B. The Court Declines to Request Appointment of Counsel**

5 Mr. Koffa also moves for appointment of counsel. Dkt. No. 6. He claims to have consulted
6 six attorneys, none of whom were willing to take his case. *Id.* at 2.

7 “Unlike in criminal cases that implicate the Sixth Amendment right to counsel, civil
8 litigants who cannot afford counsel are not constitutionally guaranteed the appointment of a
9 lawyer.” *Adir Int’l, LLC v. Starr Indem. & Liab. Co.*, 994 F.3d 1032, 1039 (9th Cir. 2021). The
10 Court does, however, have discretion to “request” appointment of counsel for indigent litigants
11 pursuant to section 1915(e)(1) in “exceptional circumstances.”¹ *Agyeman v. Corrections Corp. of*
12 *Am.*, 390 F.3d 1101, 1103 (9th Cir. 2004). The exceptional-circumstances inquiry requires the
13 Court to consider “the likelihood of success on the merits as well as the ability of the petitioner to
14 articulate his claims *pro se* in light of the complexity of the legal issues involved.” *Weygandt v.*
15 *Look*, 718 F.2d 952, 954 (9th Cir. 1986). Neither consideration is dispositive, and the Court must
16 view them together. *Palmer v. Valdez*, 560 F.3d 965, 970 (9th Cir. 2009).

17 Mr. Koffa has not shown that either consideration weighs in his favor. First, his complaint
18 “evinces little likelihood of success on the merits[.]” *Kryuchkov v. Spain Street LLC*, No. C19-
19 876-MJP, 2019 WL 2450798, at *2 (W.D. Wash. June 12, 2019). And second, this case does not
20 present the type of legally or factually complex issues that preclude Mr. Koffa from articulating

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¹ Although courts often refer to motions under section 1915(e)(1) as motions to appoint counsel, “the statute does not actually authorize the court to force a lawyer to take a case.” *Sifuentes v. Nautilus, Inc.*, No. C21-5613-JLR, 2022 WL 1014963, at *1 (W.D. Wash. Apr. 5, 2022) (“Nor does the court have staff attorneys standing by to represent *pro se* litigants.”). Under the statute, “the court may only ‘request’ that an attorney represent an indigent litigant.” *Id.* (quoting 28 U.S.C. § 1915(e)(1)); *see also Mallard v. U.S. Dist. Court.*, 490 U.S. 296, 307 (1989) (section 1915(e) does not authorize compulsory appointments).

1 his claims *pro se*. See *Agyeman*, 390 F.3d at 1103–04 (*pro se* prisoner’s meritorious case had
2 “triple complexity” that required skillful framing and advanced legal knowledge of *Bivens* actions,
3 the Federal Tort Claims Act, and the Federal Bureau of Prisons’ regulations). That he might more
4 articulately set forth the facts underlying his claim with the assistance of counsel is not the test.
5 *Steiner v. Hammond*, No. C13-5120-RBL, 2013 WL 3777068, at *2 (W.D. Wash. July 16, 2013).
6 Nor do his unsuccessful efforts to retain private counsel qualify as an exceptional circumstance.
7 *Curbow v. Clintzman*, No. C21-1420-TLF, 2021 WL 5051662, at *1 (W.D. Wash. Nov. 1, 2021).

8 **C. Mr. Koffa May Amend His Deficient Complaint**

9 The Court will permit Mr. Koffa an opportunity to cure the deficiencies in his complaint.
10 See *Akhtar v. Mesa*, 698 F.3d 1202, 1212 (9th Cir. 2012) (“A district court should not dismiss a
11 *pro se* complaint without leave to amend unless it is absolutely clear that the deficiencies of the
12 complaint could not be cured by amendment.” (cleaned up)); *Yuzhou Peng v. Microsoft Corp.*, No.
13 C19-0639-RAJ, 2019 WL 6310558, at *2 (W.D. Wash. Nov. 25, 2019) (leave to amend “must be
14 granted with extreme liberality”). Accordingly, the Court grants Mr. Koffa 21 days to file an
15 amended complaint that satisfies the foregoing pleading standard and corrects the identified
16 deficiencies. If Mr. Koffa fails to timely comply with this Order or fails to file an amended
17 complaint that corrects the noted deficiencies and meets the required pleading standard, the Court
18 will dismiss his complaint with prejudice.

19 **IV. CONCLUSION**

20 The Court DENIES Mr. Koffa’s motion to appoint counsel, Dkt. No. 6. The Court further
21 DISMISSES Mr. Koffa’s complaint without prejudice and with leave to amend within 21 days of
22 the date of this Order.
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1 The Clerk is directed to send uncertified copies of this Order to Mr. Koffa at his last known
2 address.

3 Dated this 6th day of June, 2022.

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6 Lauren King
7 United States District Judge
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