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21 **UNITED STATES DISTRICT COURT**
NORTHERN DISTRICT OF CALIFORNIA
22 **SAN JOSE DIVISION**

23 GENIUS MEDIA GROUP, INC., THE
24 NATION COMPANY, L.P., and THE
PROGRESSIVE, INC., individually and on
25 behalf of all others similarly situated,
Plaintiffs,
26 vs.
27 ALPHABET, INC., GOOGLE LLC, and
YOUTUBE, LLC,
28 Defendants.

Case No.:

CLASS ACTION COMPLAINT

DEMAND FOR JURY TRIAL

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1 Plaintiffs Genius Media Group, Inc., The Nation Company, L.P., and The Progressive, Inc., on
2 behalf of themselves and all others similarly situated, bring this class action against Defendants Alphabet
3 Inc. (“Alphabet”), Google LLC (“Google”), and YouTube, LLC (“YouTube”) (collectively,
4 “Defendants”), and allege, based on personal knowledge as to acts and events taking place in their
5 presence, on the investigation of counsel, and on information and belief for all other allegations, as
6 follows:

7 **INTRODUCTION**

8 1. This case is about the future of the online publishers who produce and publish the websites
9 that have become the driving source of information throughout our society. These publishers, ranging
10 from news organizations to bloggers, rely on online advertising revenue to fund their businesses. Their
11 ability and incentive to create internet content is being threatened by Google—a titan of the internet—
12 whose U.S. advertising-related revenues have exploded, approaching nearly \$135 billion in 2019, while
13 publisher revenues have plummeted.

14 2. The unlawful anticompetitive conduct at the heart of this case occurs in the display
15 advertising marketplace, where publishers sell advertising space through real-time auctions. Through its
16 campaign of anticompetitive conduct, Google has achieved and maintained a monopoly or near-monopoly
17 in that marketplace by erecting a toll bridge between publishers and advertisers and charging an unlawfully
18 high price for passage. Specifically, Google’s Ad Server—the software or code that publishers use to
19 make critical decisions about advertising content—imposes anticompetitive rules and conduct that
20 artificially warp the channels through which publishers sell their ad placement inventory.

21 3. The Ad Server connects publishers to “Ad Exchanges,” which are auction like platforms
22 where advertisers bid to place advertisements on publishers’ websites. “Ad Networks” are platforms that
23 match advertisers and publishers, but which provide fewer features and target relatively smaller
24 publishers.

25 4. Historically, Google’s Ad Server conducted auctions for advertising space sequentially,
26 accepting the first bid that exceeded publishers’ minimum thresholds. But Google rigged the auctions by
27 programming its Ad Server to make bids placed through its Ad Exchange marketplace artificially more
28 likely to succeed, giving those bids both first-in-line privilege and the “last look” in each auction, which

1 artificially and anticompetitively distorted the outcomes. As Google’s Ad Server awarded more winning
2 bids to Google’s Ad Exchange, that drove more advertisers to place bids using Google’s Exchange, which
3 in turn gave publishers stronger incentives to use that Exchange. And so the cycle continued—the
4 increased use by advertisers and publishers of the Google Ad Exchange continued to incentivize further
5 use by each. And this entire cycle was initiated by Google’s use of its dominant Ad Server to give its Ad
6 Exchange an advantage through a set of auction rules that were designed to exclude rival Ad Exchanges
7 and thus to maintain and expand Google’s dominance in the Ad Exchange market.

8 5. Attempting to preserve some level of competition, publishers and other market participants
9 turned to “header bidding”—a process that enabled simultaneous bidding among competing Ad
10 Exchanges—as a more competitive means of engaging in the sale and distribution of open display
11 advertising.

12 6. Google reacted with a series of actions that ensured Google would retain and expand its
13 control over the marketplace. Google began imposing Ad Server rules that pushed publishers to Google’s
14 own auction system and impeded the ability of header bidding to compete on the merits or function as
15 intended. Through its Ad Server, Google also started levying an explicit surcharge on the bids submitted
16 by non-Google Ad Exchanges. The surcharge can run as much as 10 to 15 percent of a bid, and it takes
17 the form of a deduction from non-Google Ad Exchange bids as they are entered into the bidding process
18 so that Google’s Ad Exchange can win auctions even when its advertiser is not the highest bidder.

19 7. But surcharging isn’t enough for Google. It has also imposed uniform bidding floors that
20 artificially prevent publishers from maximizing their revenues through competition. Google imposed
21 these floors by modifying its Ad Server product to preclude publishers from establishing differentiated
22 minimum bid floors for Ad Exchanges. When publishers tried to aim at a more even playing field—by
23 allowing advertisers to submit lower bids through rival Ad Exchanges to encourage viable alternative Ad
24 Exchanges--Google programmed its Ad Server to prevent it. This no-discounting provision makes it
25 impossible for publishers to encourage competing Ad Exchanges and thereby prevents publishers from
26 pursuing revenue-maximizing strategies.

27 8. Google has further tilted the Ad Exchange market in its favor by combining its Ad Server
28 and Ad Exchange products as a single product: Google Ad Manager. This fusion of two distinct products

1 serving distinct roles in related markets also favors Google’s Ad Exchange by creating vendor lock-in to
2 a single, anticompetitive, Google-controlled marketplace, entrenching its monopoly power in the Ad
3 Server market, and excluding rival Ad Exchanges.

4 9. Google also directed its anticompetitive conduct against the small- and medium-sized
5 publishers that use Ad Networks, which act as intermediaries helping match those smaller publishers with
6 advertisers through auction like processes. Google modified its Ad Server to exclude bids submitted
7 through rivals’ Ad Networks when they competed with Google, thereby driving more business to Google’s
8 Ad Network.

9 10. Google’s conduct is not competition on the merits, but instead deliberately crafted
10 anticompetitive conduct designed to monopolize or to attempt to monopolize the Ad Exchange and Ad
11 Network markets, while unlawfully maintaining Google’s monopoly in Ad Servers.

12 11. Plaintiffs thus bring this class action, alleging violations of Section 2 of the Sherman Act
13 and of California’s competition laws, to obtain relief for themselves and the Class, and to ensure that
14 competition, not Google’s anticompetitive rules and practices, governs the online display of advertising
15 through the Ad Server, Ad Exchange, and Ad Network markets. Left unrestrained, Google will
16 monopolize these and the other markets related to the display advertising marketplace, allowing Google’s
17 toll on publishers (and advertisers) to continue unabated. Once Google is able to achieve that control,
18 there will be no end to Google’s ability to charge publishers monopoly prices, and Google will have
19 obtained power once thought unimaginable—the power to decide which publishers live and which die.

20 **PARTIES**

21 12. Plaintiff Genius Media Group, Inc. is a Delaware corporation with its principal place of
22 business at 92 Third Street, Brooklyn, New York 11231. Established in 2009, Genius is a digital media
23 company offering services such as the development and maintenance of a vast repository of annotated
24 music lyrics, some of which are artist-supplied and many of which are transcribed and refined by a
25 community of over two million Genius contributors. Genius has approximately 25 million advertising
26 impressions per day and has earned tens of millions of dollars in annual advertising revenue over the last
27 four years. Genius Media has used Google’s Ad Server and Ad Exchange products to sell advertising
28

1 space on its website during the class period, received reduced revenues as a result of Google’s misconduct,
2 and suffered economic damage and antitrust injury as a direct result.

3 13. Plaintiff The Nation Company, L.P., is a limited liability corporation organized in the state
4 of New York, and having its principal place of business at 520 8th Avenue, 21st Floor, New York, New
5 York 10018. The Nation used a Google Ad Server product and paid for and used a Google Ad Network
6 product to sell advertising space on its website during the Class Period, received reduced revenues as a
7 consequence of Google’s misconduct, and suffered economic damage and antitrust injury as a direct result.

8 14. Plaintiff The Progressive, Inc. is a non-profit organization organized in the state of
9 Wisconsin, and having its principal place of business at 30 W. Mifflin Street, Suite 703, Madison, WI
10 53703. The Progressive used a Google Ad Server product and paid for and used a Google Ad Network
11 product to sell advertising space on its website during the Class Period, received reduced revenues as a
12 consequence of Google’s misconduct, and suffered economic damage and antitrust injury as a direct result.

13 15. Defendant Google LLC is a Delaware limited liability company with its principal place of
14 business at 1600 Amphitheatre Parkway, Mountain View, California 94043. Defendant Google is a
15 wholly owned and controlled subsidiary of XXVI Holding Inc., which is a subsidiary of Defendant
16 Alphabet. Since 2006, Google has wholly owned and controlled YouTube. Google is the alter ego and
17 agent of Defendants Alphabet and YouTube, and the companies regularly combine and comingle their
18 operations. For example, Google and YouTube share consumer data from their respective websites,
19 google.com and youtube.com, in order to create new content and personalized advertisements on both
20 sites.

21 16. Defendant Alphabet Inc. is a Delaware corporation with its principal place of business at
22 1600 Amphitheatre Parkway, Mountain View, California 94043. Defendant Alphabet wholly owns and
23 controls Defendants Google and YouTube. Defendant Alphabet is the alter ego of Defendants Google
24 and YouTube. Google and YouTube direct all profit to, and report revenue through, Alphabet.

25 17. Defendant YouTube, LLC, is a Delaware limited liability company with its principal place
26 of business at 901 Cherry Avenue, San Bruno, California 94066. YouTube is a wholly owned and
27 controlled subsidiary of Defendant Google. Defendant YouTube is the alter ego of Defendants Google
28 and Alphabet. Google and YouTube combine both products for purposes of Google’s AdWords

1 advertising program, which allows an advertiser to determine that if a person searches for a specific term
2 on Google’s search engine (e.g., “financial advisor”), the advertiser can direct that the next time that
3 consumer watches a video on YouTube that person will see an advertisement for financial advisory
4 services. Google has recently begun testing integrating links to its search engine within YouTube’s search
5 results.

6 18. All three Defendants are engaged in substantial interstate commerce. Each Defendant deals
7 with and earns revenue from publishers and advertisers throughout the United States.

8 **JURISDICTION AND VENUE**

9 19. This action arises under Sections 2 and 15 of the Sherman Act, 15 U.S.C. §§ 2, 15 and
10 Sections 4 and 16 of the Clayton Act, 15 U.S.C. §§ 15 & 26.

11 20. This Court has subject matter jurisdiction over Sherman Act claims pursuant to 28 U.S.C.
12 §§ 1331 & 1337 and Sections 4 and 16 of the Clayton Act, 15 U.S.C. §§ 15 & 26.

13 21. This Court has personal jurisdiction over Defendants. Google, Alphabet, and YouTube
14 each maintain their headquarters in California.

15 22. Venue is proper in this District pursuant to Sections 4, 12, and 16 of the Clayton Antitrust
16 Act, 15 U.S.C. §§ 15, 22, and 26, and 28 U.S.C. § 1391(b), (c), and (d). All Defendants reside, transact
17 business, are found, and have agents in this District.

18 23. Defendants’ acts were within the flow of, were intended to have, and did, in fact, have a
19 substantial effect on the interstate commerce of the United States.

20 **FACTUAL ALLEGATIONS**

21 **I. DIGITAL ADVERTISING**

22 24. The internet has revolutionized advertising and publishing. Due to the explosion of online
23 commerce, the ability to target specific online consumers and audiences, whether through display or search
24 ads, has powered the growth of online advertising. Online advertising is now the most rapidly growing
25 segment of the advertising business in the United States, accounting for more than half of all advertising
26 spending. In 2019, U.S. advertisers spent over \$130 billion on online advertising.

27 25. Before the internet, companies wanting to advertise did so largely through print, the radio,
28 and television. Advertising then was sent to all consumers, regardless of their traits or interests. As a

1 result, significant advertising dollars were wasted each year. The internet has changed all that, through
2 two basic types of advertising—display ads and search ads—which are increasingly finely targeted to
3 specific consumers who are more likely both to click on the ads and to ultimately buy the advertised
4 products or services.

5 **A. Search advertising**

6 26. Search advertising comprises ads linked to a word or phrase (*e.g.*, “Goldendoodles” or
7 “water sprinklers”) that are triggered to display when a consumer types that word or phrase into a search
8 engine.

9 27. Advertisers value paid search ads because they are served to a consumer only after the
10 consumer has made a query correlated with products or services related to the ad. On Google’s search
11 engine platform, search ads typically appear at the top of the first page of results from a keyword search.
12 Google hosts search advertising on other platforms as well—notably Google Play, Google Maps, and third
13 party applications.

14 28. Google has been dominant in the online search advertising market for roughly 17 years.
15 Collectively, Google’s products account for approximately 73% of the search advertising market.

16 **B. Display advertising**

17 29. Unlike search advertising, which is triggered when a consumer expresses an interest in the
18 product through a search inquiry, display advertising is designed to induce that interest by displaying ads
19 on webpages likely to be frequented by potential customers. Since display ads are shown to specific
20 consumers as they view a web page on their computer or mobile device, it is critical for the successful
21 deployment of marketing spend for advertisers to have information about each prospect. All else being
22 equal, the more advertisers know about consumers’ characteristics (*e.g.*, geography, age, gender, income)
23 and preferences (*e.g.*, cars, food, clothes), the more advertisers will be willing to pay for ad space offered
24 by publishers. Detailed data on consumer demographics, characteristics, interests, and tastes enables
25 advertisers to target their display ads to narrow, carefully chosen audiences who are most likely to
26 purchase their product or service.

1 **II. THE OPEN DISPLAY ADVERTISING MARKETPLACE**

2 30. Publishers who wish to sell display advertising space on their webpages and advertisers
3 who wish to place display ads on those pages are matched together, in the blink of an eye, in what is
4 known as the “open display advertising marketplace.”

5 31. The act of displaying an advertisement to a consumer on a webpage is known as an
6 “impression.” The value of an impression depends upon both the characteristics of the consumer who is
7 viewing the ad and the value of the real estate where it is embedded—that is, the content of the publisher’s
8 webpage and the ad’s location on that page. Thus, the value of a publisher’s impression may be increased
9 whenever an advertiser has additional information about the consumer. The publishers who can deliver
10 the most desirable impressions in terms of both quality of the webpage and data on the consumer are able
11 to charge more for the advertising space on their websites.

12 32. Advertising space in the open display advertising marketplace may be sold on the basis of
13 impressions, clicks, or actions. Cost per impression means that advertisers pay the publisher for the
14 number of times their ads are displayed as different consumers load the relevant webpage. Cost per click
15 means the advertiser pays the publisher each time a consumer clicks on their ad. Cost per action means
16 the advertiser pays the publisher if an action, such as a product purchase or a registration for a service,
17 results from a consumer’s exposure to the advertising.

18 33. Advertisers that want to display their ads and publishers wishing to provide space for the
19 ads each have a familiar problem: finding each other. Advertisers need to determine which sites and
20 consumers to target, and the prices they are willing to pay to access consumers with various characteristics.
21 Publishers need to determine which ads they are willing to host on their site, and how much they want to
22 charge. A number of products and services within the industry enable publishers and advertisers to
23 accomplish these goals, most often through automation. The use of automated, algorithmic-driven
24 computer software programs in the buying and selling of media is known as “programmatic” advertising.
25 Approximately two-thirds of all online advertising dollars are spent via programmatic marketing.

26 **A. The relevant participants in the open display advertising marketplace**

27 34. Publishers use software, called an Ad Server, to make their impressions available for sale.
28 The Ad Server is a key component of the publisher’s website—it affects the revenue, layout, and content

1 of the website. The publisher's Ad Server identifies the consumer, collects and distributes to potential
2 advertisers information about both the webpage and the consumer, requests bids from those advertisers,
3 selects an advertisement to display to the consumer from the competing advertisers' bids it receives, and
4 ultimately serves the winning advertisement, displaying it to the consumer as the webpage loads.

5 35. Ad Exchanges are platforms where publisher Ad Servers offer their inventory of
6 impressions for sale and advertisers place bids on the impressions they wish to purchase. Ad Exchanges
7 then match advertisers with publishers programmatically using virtually instantaneous auctions known as
8 "real-time bidding." Ad Exchanges commonly cater to larger publishers, requiring that publishers have a
9 minimum threshold of page views per month in order to offer their impressions up for auction on the
10 Exchange.

11 36. Smaller publishers with fewer page views than the Ad Exchange thresholds may use an Ad
12 Network to sell their inventory of impressions. An Ad Network is an aggregator that collects ad inventory
13 from publishers and sells it to advertisers. Like Ad Exchanges, Ad Networks compete against one another
14 on the basis of price for publisher inventory.

15 37. When possible, the publisher's Ad Server will offer the same impression on multiple Ad
16 Exchanges or Ad Networks in order to reach the broadest group of potential advertisers, thereby increasing
17 publisher revenues.

18 **B. How online display ads are selected and delivered**

19 38. Ads are chosen and shown to consumers via a sequence of events, all completed in a second
20 or less. In order for an ad to be displayed to a consumer visiting a webpage, the publisher's Ad Server,
21 the consumer's browser, or a combination of the two, reach out to Ad Exchanges to request bids on the ad
22 placement from interested advertisers. These requests often contain information about the content the
23 consumer is accessing, the consumer who is intending to visit the publisher's website, and the size and
24 prominence of the ad space available on the web page. After the interested advertisers place their bids,
25 each Ad Exchange selects a winning bid from among those bids to submit to the publisher Ad Server.

26 39. At that point, the publisher's Ad Server will essentially run an auction involving the
27 participating Ad Exchanges. Once the auction is concluded and the winning advertiser is selected, the Ad
28

1 Server delivers a final ad request to the consumer’s browser, which contains a link for the ad to be
2 displayed as part of the publisher’s web page as it loads on the consumer’s computer or mobile device.

3 **C. Google dominates the open display programmatic advertising marketplace**

4 40. Google is the dominant competitor at each segment of the open display programmatic
5 advertising marketplace.

6 41. Google’s dominance of the publisher Ad Server market began in 2007, when Google
7 purchased DoubleClick for Publishers, which controlled over 50% of the market. At the time of the
8 acquisition, industry participants, including publishers, raised concerns that Google could use
9 DoubleClick’s market power in Ad Servers and its wealth of consumer tracking data to reduce competition
10 throughout the online advertising marketplace. The Federal Trade Commission, which conducted a
11 competition assessment of the merger, observed the potential for future “unlawful tying or other
12 anticompetitive conduct.” The FTC nevertheless permitted the merger to continue, over the dissent of a
13 Commissioner who warned of the “troubling” likely effect that the merger would have on “the evolution
14 of the entire online advertising market—especially in light of existing network effects, and the tremendous
15 additional network effects the transaction will generate.” Another Commissioner, while concurring in the
16 decision to close the investigation, noted “serious vertical competition issues raised by Google’s proposed
17 acquisition of DoubleClick.”

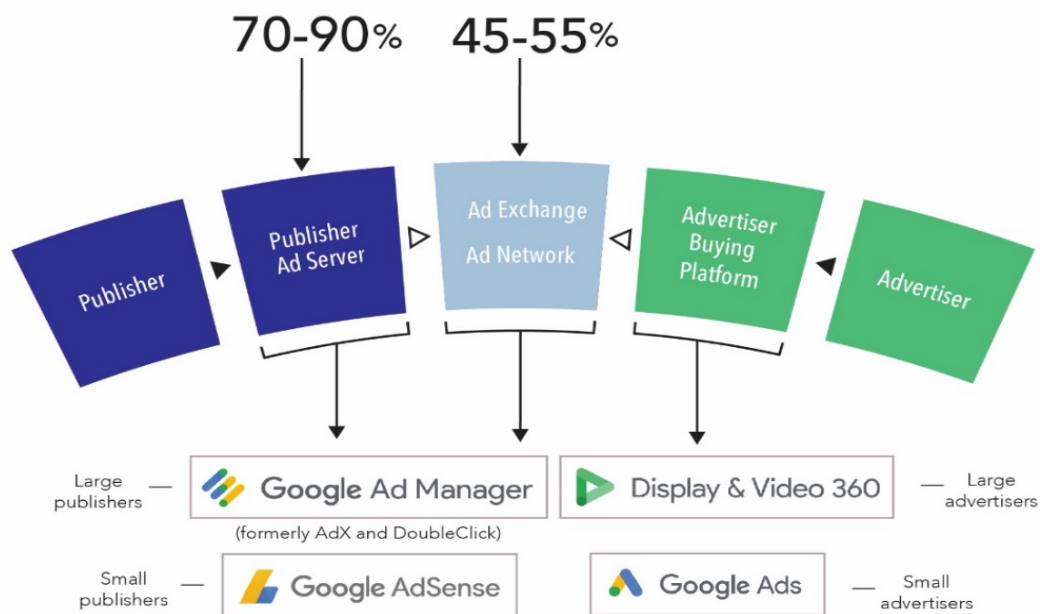
18 42. The warnings were validated, as Google has achieved monopoly power in Ad Servers, with
19 an estimated market share of 70-90%. Google has benefitted from its market power in Ad Servers to
20 become the dominant display Ad Exchange, with a market share in the neighborhood of 50%. The few
21 rivals to Google’s Ad Exchange—such as Rubicon and OpenX—have market shares in the teens or single
22 digits, and Google’s current market share outstrips the combined shares of the next six competitors.
23 Google’s control over the Ad Server makes it a gatekeeper for publishers’ revenues and puts Google in
24 charge of publishers’ critical advertising and content decisions.

25 43. Google is also the dominant display Ad Network, through its AdSense network, with a
26 market share of over 50%.

27 44. Today, Google stands as the dominant provider of tools to publishers at all levels of the
28 open display programmatic advertising marketplace, with market power at each stage of that marketplace.

GOOGLE'S ROLE IN THE SIMPLIFIED ADVERTISING MARKETPLACE

GOOGLE SHARE ESTIMATE



D. Google's significant power on both sides of the Ad Exchange and Ad Network markets is compounded by indirect network effects

45. Ad Exchanges and Ad Networks are subject to indirect network effects. This means that as the number of consumers on one side of the platform increases, the platform becomes more valuable to consumers on the other side of the platform.

46. Thus, as the number of advertisers using Google's Ad Exchange has grown, giving rise to more potential bidders on impressions, more publishers are encouraged to use Google's Ad Exchange. Similarly, as the number of publishers offering impressions on Google's Ad Exchange has grown, increasing the inventory of impressions available on that Exchange, more advertisers are encouraged to

1 use Google's Ad Exchange. Each additional advertiser increases the value of Google's Ad Exchange to
2 all publishers using it. Likewise, each additional publisher increases the value of Google's Ad Exchange
3 to all advertisers using it. These same indirect network effects are present in the Ad Network market as
4 well.

5 **III. Google's unlawful conduct**

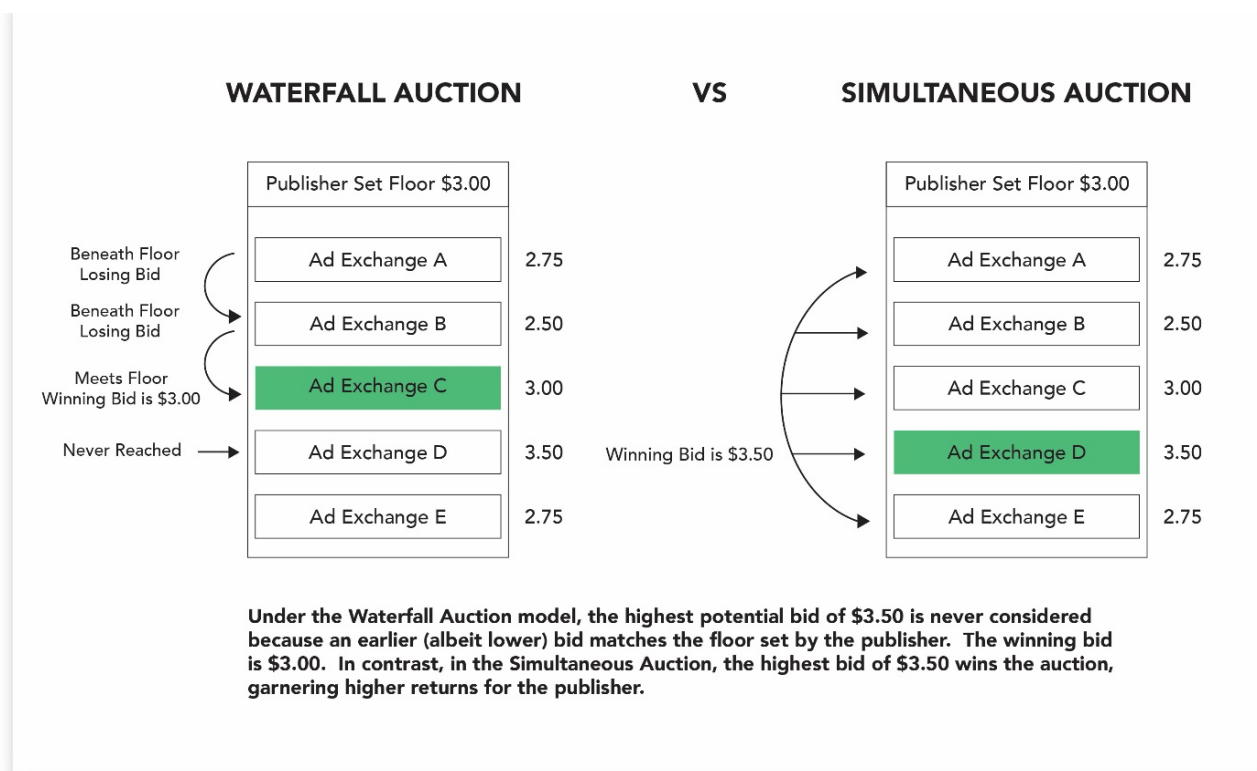
6 47. Google has dominant power in the open display programmatic advertising marketplace at
7 the Ad Server level, which determines the winner of any competitive bidding process. Google has abused
8 its monopoly power in Ad Servers, and its concomitant control over the bid selection process, to engage
9 in a number of anticompetitive acts, including:

- 10 a. excluding rival Ad Exchanges through the imposition of rules designed to ensure Google's
11 Ad Exchange wins more bids, including the combined practices of first-in-line privilege
12 and last look in the waterfall process;
- 13 b. taxing rival Ad Exchanges through Google's Open Bidding process;
- 14 c. excluding rivals and raising barriers to entry by combining two separate products that serve
15 distinct functions, the Ad Server and Ad Exchange;
- 16 d. excluding rival Ad Networks from competing for impressions; and
- 17 e. using its Ad Server to impose rate structures that raise rival Ad Exchanges' costs through
18 prohibiting publishers from offering better prices through other Exchanges.

19 **A. Google excluded rival Ad Exchanges by using the publisher Ad Server to grant its Ad** 20 **Exchange a first-in-line privilege and a last look in the sequential bidding process**

21 48. Historically, Ad Servers conducted auctions for ad impressions supplied by publishers
22 through a sequential, or "waterfall," process. The Ad Server first checked whether the space was subject
23 to a direct long-term contract between the publisher and advertiser. If not, the Ad Server routed the
24 impression to a series of Ad Exchanges for auction. If the first auction produced a bid above the
25 publisher's minimum floor price, the bid would be accepted. If, however, the first Ad Exchange failed to
26 generate a bid above the publisher's reservation price, the Ad Server would pass the impression on to a
27 second Ad Exchange, and so on, until a winning bid from an Ad Exchange cleared the publisher's
28 minimum floor price level.

49. This waterfall method excluded rival Ad Exchanges and deprived publishers of the opportunity to reach the entire universe of Ad Exchanges. If an Ad Exchange with an early place in the waterfall sequence produced a bid above the publisher's minimum acceptable price, that early bid would win the impression—even if an Ad Exchange later in the waterfall sequence had elicited a substantially higher bid. The publisher Ad Server determined the order in which publisher impressions were sent to the various Ad Exchanges, setting their sequential ranking in the waterfall. This waterfall option approach disadvantaged publishers to Google's benefit, particularly as compared to what would occur in a simultaneous auction.



50. The publisher Ad Server determined the order in which publisher impressions were sent to the various Ad Exchanges, setting their sequential ranking in the waterfall. Google's Ad Server sent the vast majority of publisher impressions to Google's Ad Exchange first. From the perspective of advertisers, this meant that Google's Ad Exchange provided a significant advantage because the advertiser was assured that its bid would be accepted so long as it was above the publisher's minimum acceptable price. This first-in-line privilege, granted by the Google Ad Server, effectively drove advertisers to use Google's Ad

1 Exchange because advertisers knew that if they submitted the same bid on Google’s Ad Exchange and on
2 a competing Exchange, the bid on Google’s Ad Exchange was more likely to win due to Google Ad
3 Exchange’s priority in the waterfall. Thus, Google used its Ad Server monopoly power to expand its Ad
4 Exchange dominance. In turn, Google’s enhanced Ad Exchange dominance reinforced its Ad Server
5 dominance through network effects and feedback loop dynamics.

6 51. Google introduced “last look” to its Ad Server in 2014. Rather than running a real-time
7 auction among a variety of Ad Exchanges or Ad Networks, Google’s Ad Server assigned each provider
8 an estimated bid generated from historical data. The Ad Server would then submit the highest estimated
9 bid to the Google Ad Exchange, which could win the auction by bidding one cent higher. This reduced
10 publisher revenue because Google’s Ad Exchange only had to beat the estimated bids of other providers,
11 even if those providers would have bid far higher had they been given the opportunity. Google’s last look
12 also tended to foreclose competition in the Ad Exchange market because Google’s Ad Server did not
13 allow rival Ad Exchanges to bid in real time on an impression until Google’s Ad Exchange had already
14 passed on the opportunity. Like the first-in-line privilege, this last look option increased the number of
15 winning bids originating from Google’s Ad Exchange, driving even more advertisers to use the Exchange,
16 and further reinforcing Google’s power in both Ad Servers and Ad Exchange through indirect network
17 effects.

18 52. In sum, Google’s first-in-line privilege combined with its last look served to further
19 exclude rival Ad Exchanges by causing advertisers to gravitate to Google’s Ad Exchange, which was
20 more likely to win the auctions rigged by its Ad Server. This exclusion harmed competition in the Ad
21 Exchange market, to the detriment of Plaintiffs and other class members, who were compelled to accept
22 lower prices for their ad space than they would have received without Google’s anticompetitive conduct.

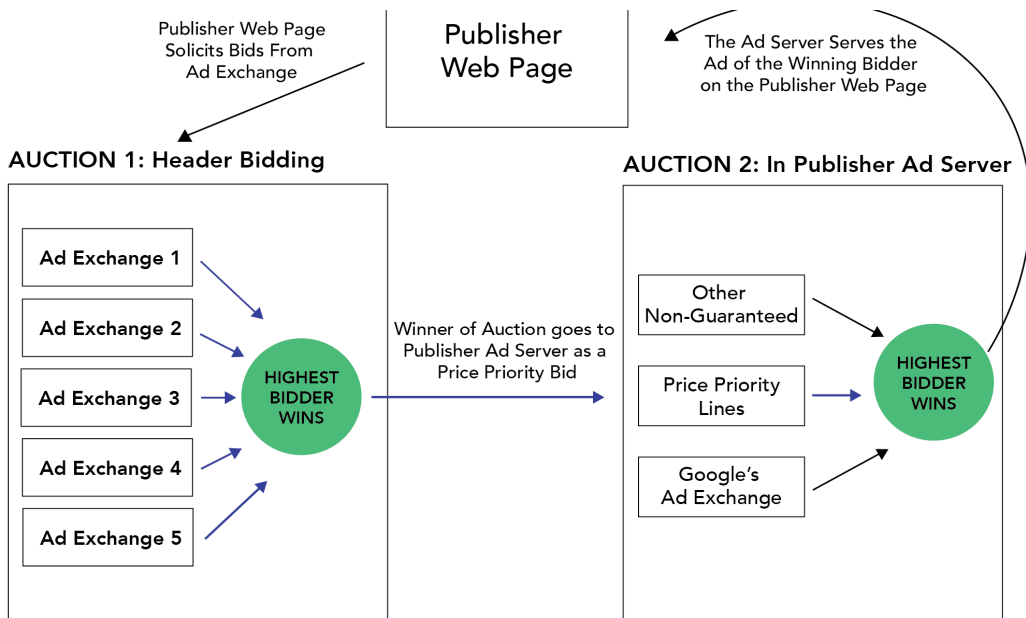
23 **B. Google uses “Open Bidding” to tax its competitors in a classic “raising rivals’ costs”**
24 **strategy**

25 53. Publishers recognized that the sequential bidding process of the waterfall method did not
26 produce bids as high as those generated by simultaneous bidding among competing Ad Exchanges.
27 Publishers responded to their predicament—Google’s manipulation of the waterfall method to favor its
28 own Ad Exchange and discriminate against rivals—by widely adopting “header bidding” in 2015. Header

1 bidding refers to a bidding process enabled by “header codes” that publishers were able to place on their
2 websites, allowing them to notify multiple Ad Exchanges simultaneously of the availability of an
3 impression.

4 54. Header bidding enhanced competition between Ad Exchanges and led to substantial
5 increases in winning prices for impressions, by as much as 25-50%. This increase in impression prices
6 for publishers under header bidding is evidence of the harm publishers suffered by virtue of Google’s use
7 of its monopoly power in Ad Serving to reduce competition in the Ad Exchange market.

8 55. But here, too, Google was unwilling to compete head-to-head with rival Ad Exchanges.
9 Google used its Ad Server to interfere with the mechanism its header bidding competitors used to handle
10 simultaneous bids, making its Ad Exchange bid available in Google’s Ad Server only *after* the header
11 bidding auction was complete. Google thus granted itself an anticompetitive advantage over its
12 competitors—one not based on the merits and enabled solely by the gatekeeper role Google took for itself.



24 Header Bidding took the form of a simultaneous auction, which required Exchanges
25 to compete head to head, and eliminated Google’s ability to win impressions with bids
26 lower than those offered by competing Exchanges, as its first-in-line preference had
27 enabled it to do.

28 Google refused to participate in header bidding, choosing instead to essentially
reimplement its last look option in this context, bidding against the winner of the
header bidding auction in the Ad Server.

1 56. In April 2018, Google launched its direct competitor with header bidding, a system
2 conducted by its dominant Ad Server under the name “Exchange Bidding with Dynamic Allocation.”
3 Google later euphemistically re-named “Open Bidding.” Google used its Ad Server to effectively force
4 Exchange Bidding on publishers by interfering with the JavaScript code that rival Ad Exchanges used to
5 place advertisements through header bidding.

6 57. Google also used its monopoly in Ad Servers to impose an explicit 5-15% surcharge or tax
7 on any ads from a non-Google Ad Exchange. Google also chose to structure and use this surcharge to
8 maximize its anticompetitive impact: it is imposed as part of the bidding process, as opposed to after-the-
9 fact, which has the effect of suppressing the amount that advertisers from competing Exchanges are shown
10 to be bidding for an impression. This structure has two consequences. First, bids as input from Google’s
11 Ad Exchange can win auctions even if those bids are lower than those of the rival Ad Exchange absent
12 the surcharge; in this way, the surcharge *both* drives more wins towards Google’s Ad Exchange *and*
13 suppresses the revenues publishers earn from winning bids. Second, even when a rival Ad Exchange wins
14 an auction in spite of the surcharge, the publisher will receive less money for that impression than it
15 otherwise would have received absent the surcharge. Had the Ad Server imposed the surcharge on
16 winning bids from rival Ad Exchanges after-the-fact, Google would have had to pay more to win the ad,
17 resulting in more money for publishers and more wins by competing Ad Exchanges.

18 58. For example, assume the surcharge is 10% and minimum bid increments are \$0.05.

- 19 • **Scenario 1: Surcharge is imposed as part of the bid in the auction:** If Ad
20 Exchange A has a winning bid of \$1.00, it is entered into the Ad Server Open Bidding
21 auction as \$0.90, and Google’s Ad Exchange must bid at least \$0.95 to win the auction.
22 If Google’s Ad Exchange wins, the publisher receives \$0.95; if Ad Exchange A wins,
23 the publisher receives \$0.90.
- 24 • **Scenario 2: Surcharge is imposed after the auction:** If Ad Exchange A again has a
25 winning bid of \$1.00, Google’s Ad Exchange must now bid at least \$1.05 to win. If
26 Google wins, the publisher receives \$1.05; if Ad Exchange A wins, the publisher
27 receives \$0.90.

1 59. While publishers receive the same amount if a rival Ad Exchange wins under either
2 scenario, publishers receive significantly lower amounts when Google wins if the surcharge is imposed as
3 part of the bidding process. Moreover, structuring the surcharge as part of the bid necessarily results in
4 more winning bids by the Google Ad Exchange, and again adds to Google's power in the Ad Exchange
5 market literally at publishers' expense. Google's surcharge on rivals reduces competition in the Ad
6 Exchange market, to the detriment of publishers. Ironically, Google imposes this tax through business
7 rules imposed by the Ad Server—the very software product that purports to serve the interests of Google's
8 publisher clients.

9 **C. Google has combined its Ad Server and Ad Exchange products under Ad Manager,**
10 **further excluding rivals and raising barriers to entry**

11 60. Google further responded to competition from header bidding by locking critical Ad
12 Exchange functionality into its Ad Server and ultimately marketing and selling both products under a
13 single product name, Google Ad Manager. Google's combination of the two products into one further
14 funnels publishers into Google's Ad Exchange. The market's network effects then create a feedback loop:
15 those additional publishers make Google's Ad Exchange even more irresistible to advertisers, which in
16 turn entices more publishers to install Google's Ad Server. The more transactions that Google's Ad Server
17 sends to its Ad Exchange, the more surcharges Google is able to impose on its Ad Exchange rivals, thereby
18 continuing to build its share and dominance in the Ad Exchange market. The bolting of these two products
19 together as one substantially forecloses rival Ad Exchanges by subjecting them to ever more surcharging
20 by Google.

21 61. Moreover, in order to reach a significant portion of Google's large stable of advertisers,
22 publishers have no realistic alternative but to place their impressions on the Google Ad Exchange. In
23 order to do so, publishers are now compelled to use the Google Ad Server under the Ad Manager umbrella.
24 The new Ad Manager serves as the latest nail in the coffin for any competing Ad Server, or for any
25 potential entrant into the Ad Server market, further maintaining Google's existing monopoly in Ad
26 Servers.

27 62. Having compelled the use of both the Ad Server and Ad Exchange by customers that want
28 only one or the other, Google has maintained, strengthened, and expanded its dominance in *both* markets,

1 thereby further enabling much of Google’s other anticompetitive conduct, such as surcharging rivals and
2 misusing the Ad Server to steal auction wins from its Ad Exchange competitors.

3 63. Forcing Google’s Ad Exchange customers to use Google’s Ad Server, and vice versa,
4 raises additional barriers to entry in a two-sided market that already posed a monumentally high bar given
5 Google’s massive stable of advertisers. Google’s conduct has both the goal and effect of gaining control
6 over the entire range of products, squelching innovation, and locking publishers and advertisers into a
7 Google-controlled network—all of which allows Google to extract more revenue from publishers and
8 advertisers alike.

9 64. Microsoft used similar anticompetitive strategies in the 1990s. For example, Microsoft
10 correctly recognized that the web browser could displace the operating system as the most important
11 computer interface. The web browser is an application that sits on top of a “stack” or layers of software,
12 with the operating system at its foundation. Microsoft used its Windows operating system monopoly to
13 force consumers to install, load, and use Internet Explorer instead of a rival web browser. By so doing,
14 Microsoft was both expanding its monopoly “upward” in the stack—from the operating system into web
15 browsers—and maintaining its operating system monopoly by making the web browser dependent on
16 Windows. Similarly, Google seeks to maintain and expand control throughout the entire advertising
17 technology stack (including the Ad Server and Ad Exchange/Ad Network markets) by forcing its Ad
18 Server and Ad Exchange or Ad Network products together. Google, like Microsoft before it, is thereby
19 squelching innovation and locking its users into a Google-controlled system from top to bottom.

20 65. Google cannot avoid the consequences of its monopoly by arguing that its wrongful
21 conduct—forcing Ad Server customers to use Ad Exchange and vice-versa—has in fact resulted in making
22 Ad Manager a “single integrated product” rather than two distinct products tied together. The fact remains
23 that the Ad Server, which selects and serves ads, and the Ad Exchange, which holds auctions, perform
24 fundamentally different functions.

25 **D. Google excludes rival Ad Networks under the guise of policing malicious code**

26 66. Ad Networks act as intermediaries, helping to match advertisers with small and medium-
27 sized publishers whose page views are not high enough to allow them to offer their advertising inventory
28 directly on the more sophisticated Ad Exchange marketplaces. By offering its Ad Server product for free

1 to publishers that use its Ad Network and have fewer than 90 million monthly page views, Google has
2 generated power in the Ad Network market with an estimated market share of at least 50%. Google's Ad
3 Server allows publishers to solicit guaranteed prices from multiple Ad Networks for the same impressions,
4 although a publisher may choose to use only Google's Ad Network.

5 67. Under the guise of controlling problematic code, Google's Ad Server excluded rival Ad
6 Networks from competing for impressions, thereby driving more business to the Google Ad Network and
7 diminishing publisher revenues. Google's Ad Server informed the publisher and the rival Ad Network
8 that there was a problem with the rival Ad Network's code. The Ad Server removed the rival Ad
9 Network's code, which effectively precluded the rival from competing for the publisher's impressions.
10 The rival Ad Network was then forced to resubmit the same code to the publisher's Ad Server, which
11 required extensive work and hours of labor by staff at both the rival Ad Network and the publisher, and
12 jeopardized the rival Ad Network's business relationship with the affected publisher. Moreover, while
13 this work was in process, the rival Ad Network was not permitted to compete for that publisher's
14 impressions in the Google Ad Server.

15 68. This recurring practice, instituted by the Google Ad Server, injured rival Ad Networks by
16 imposing unnecessary additional costs on publishers seeking to use the rival Ad Networks in conjunction
17 with their Google Ad Server. Publishers were injured because the rivals impacted included Ad Networks
18 that paid more for the same inventory than Google's Ad Network was willing to offer. Through its
19 anticompetitive conduct, Google has used its monopoly power in Ad Servers to monopolize or attempt to
20 monopolize the Ad Network market, and as with Ad Exchange, the impacts of these acts are exacerbated
21 by indirect network effects.

22 **E. Google uses its Ad Server to impose rate structures that raise rivals' costs**

23 69. Separate and in addition to the surcharge on rival Ad Exchanges discussed above, Google
24 uses its Ad Server to raise its rivals' costs. Through Google Ad Manager, Google imposes a rate structure
25 that lowers publishers' revenues if an advertisement is placed using a rival Ad Network or Ad Exchange
26 under certain circumstances.

27 70. For instance, Google's Ad Server may impose an "Audience" fee that is as much as 100%
28 higher when advertisements are placed through a non-Google Ad Network or Ad Exchange (*e.g.*, a 5-cent

1 fee for a certain number of Google-placed advertisements, but a 10-cent fee for the same number of
2 competitor-placed advertisements). Google deploys other fee structures that achieve a similar economic
3 effect by “including” a certain number of Google-placed advertisements at certain price tiers, while
4 “excluding” non-Google-placed advertisements so that publishers incur additional fees when they do
5 business with a competitor.

6 71. Google’s course of conduct is designed to force publishers to deal exclusively with Google
7 and punish those who do not. Google’s conduct has the purpose and effect of making it uneconomical to
8 use a rival Ad Exchange, thereby coercing publishers to exclusively use Google’s Ad Server and Ad
9 Exchange. Put differently, Google punishes customers who choose not to deal exclusively with Google.

10 72. Google’s surcharges and discriminatory rate structures make it uneconomical for
11 publishers to substitute a rival Ad Server, Ad Exchange, or Ad Network. Because Google’s surcharges
12 and rate structures cannot be supported by legitimate business justifications, they serve no purpose but to
13 keep publishers locked in to Google’s advertising products by penalizing customers who attempt to
14 substitute a rival product.

15 73. Google’s Ad Manager conduct serves the same end because, by compelling publishers who
16 need access to Google’s dominant Ad Exchange or Ad Network to use Google’s Ad Server, Google
17 punishes publishers who attempt to use rivals’ products by increasing the cost of doing so.

18 74. Together, Google’s conduct adds up to a scheme to force publishers to deal exclusively
19 with Google and to prevent publishers from defecting.

20 **IV. THE RELEVANT MARKETS**

21 75. Google has achieved market or monopoly power in each of the relevant product markets.

22 76. This case involves the markets for three products: Ad Servers, Ad Exchanges, and Ad
23 Networks.

24 77. Publisher Ad Servers are the means and “decision engine” for determining which
25 advertisements to display. They impose and administer the rules for offering advertising impressions for
26 sale, and selecting which ad to display.

27 78. Ad Exchanges, by contrast, match two different categories of customers (advertisers and
28 publishers). They provide a service like a clearinghouse or auction house, that is distinct from the Ad

1 Server product, which connects publishers to the Ad Exchanges and Ad Networks and makes decisions
2 regarding ad placement and acceptance.

3 79. Ad Networks are less sophisticated than Ad Exchanges and are a separate product market.
4 Rather than providing all the targeting and bidding features of Ad Exchanges, Ad Network placements
5 are made based on a pool of advertising inventory. Ad Networks have existed much longer than Ad
6 Exchanges, and are inadequate for sophisticated or large-scale publishers.

7 80. All of the foregoing markets are part of what the industry calls “display advertising”—as
8 opposed to video advertising or search advertising, which use different technologies and are not
9 substitutable with the display advertising seen across the internet.

10 81. Display advertising comprises two channels: owned-and-operated platforms and the open
11 display advertising marketplace. The owned-and-operated channel consists of social media platforms like
12 Facebook and e-commerce giant Amazon, which are each vertically integrated in that they sell their own
13 advertising inventory directly to advertisers through propriety, integrated interfaces referred to in the
14 industry as “walled gardens”. Google, however, operates not just in such an isolated space but instead has
15 created advertising tools and advertising exchange services for both third party publishers and advertisers
16 in the open display advertising marketplace. Owned-and-operated platforms and the open display
17 advertising marketplace are not reasonable substitutes for each other and are not viewed as such by
18 advertisers or publishers.

19 82. There is one further distinction within the open display advertising marketplace: the market
20 for ads that are negotiated directly between publishers and advertisers, and the open display programmatic
21 advertising market, in which ads are placed automatically through Ad Exchanges and Ad Networks. The
22 two segments are not reasonable substitutes for each other and are not viewed as such by advertisers or
23 publishers. That is because both sides of the market initially try to arrange direct placements, which
24 provide both security and maximum revenue. Once these opportunities are exhausted, parties on both
25 sides of the market turn to programmatic advertising, arranged by auctions on Ad Exchanges and Ad
26 Networks, which collectively account for approximately two-thirds of all open display advertising.

27 83. In the open display programmatic advertising marketplace, Google has monopoly power
28 in the publisher Ad Server market, where it has a market share in the range of 70–90%; the Ad Exchange

1 market, where it controls approximately 50% of the market; and the Ad Network market, where it controls
2 approximately 50% of the market.

3 84. The relevant geographic market is the United States.

4 85. Google also has monopolies in adjacent markets—such as the market for advertiser buying
5 products. Because many advertisers single-home, meaning they use only a single advertiser buying
6 product to access the open display advertising marketplace, Google’s advertiser buying products have
7 become the sole access point to the market for a substantial portion of all advertisers. Google also has a
8 monopoly or substantial market power in search advertising, web browsers, and phone operating systems.
9 Google’s power in these adjacent markets bears on Google’s market power in the relevant markets and
10 their barriers to entry. These adjacent markets allow Google to lock customers into, and keep them
11 dependent on, its ecosystem, but they are not the markets in which the challenged conduct occurred. For
12 instance, Google has used its search and mobile dominance to strong-arm publishers into a scheme called
13 “AMP”, whereby Google takes publisher content and hosts it on Google’s own systems—thus ensuring
14 that consumers never leave Google’s websites even when viewing the non-Google content. This allows
15 Google to independently collect and retain information concerning the publishers’ consumers, allowing
16 Google to benefit from and control advertising associated with content created by others.

17 **V. ANTITRUST IMPACT**

18 86. Google’s conduct has substantially impaired competition in the Ad Exchange and Ad
19 Network markets, which Google has a dangerous probability of monopolizing by virtue of its intentional
20 and unlawful conduct.

21 87. Google’s taxes on rivals have contributed to the consolidation of the Ad Exchange market
22 fostering Google’s maintenance and expansion of its power in that market. When Google entered that
23 market in 2009, it was highly competitive, and has previously been populated by at least eight vigorous
24 competitors.

25 88. Since then, in part as a direct result of Google’s anticompetitive conduct, several Ad
26 Exchanges have left the Ad Exchange business, including adBrite, Yahoo, and the ASDAQ exchange.
27 Among the remaining major competitors, Rubicon has consistently lost money and been barely profitable.
28 Rubicon has attempted to remain alive in the Ad Exchange business by sharply cutting its fees to

1 percentages in the low teens or lower, a strategy which the company itself admitted may not succeed. The
2 financial condition of OpenX, another competing privately owned Ad Exchange, is not publicly reported
3 and therefore unknown, although it was reported to have laid off approximately 20 percent of its staff at
4 the end of 2018, and added more layoffs earlier this year.

5 89. In the Ad Network market, Google’s use of its Ad Server product to block the bids of
6 competing Ad Networks has driven more market share to Google’s own Ad Network. By
7 anticompetitively driving additional usage of its Ad Network, Google has unlawfully maintained its
8 monopoly or enhanced the probability of it gaining monopoly power in the Ad Network market by
9 impeding its rivals’ ability to compete on the merits, including through the use of strategies raising rivals’
10 costs.

11 90. Moreover, by anticompetitively driving additional usage of its Ad Exchange and Ad
12 Network, and bolting its Ad Exchange and Ad Publisher into a single product, Google has unlawfully
13 maintained its monopoly in Ad Servers, and unlawfully maintained its monopoly or enhanced the
14 probability of it gaining monopoly power in the Ad Exchange market, to the detriment of Plaintiffs and
15 class members.

16 91. Google’s challenged conduct is completely lacking in any procompetitive justification.
17 Moreover, the harm to competition—particularly by publishers but also by advertisers—in the Ad
18 Exchange, Ad Network, and Ad Server markets from Google’s unlawful conduct more than offsets any
19 pro-competitive benefits or justifications Google may offer.

20 **VI. ANTITRUST INJURY**

21 92. Plaintiffs and class members have suffered antitrust injury as a direct result of Google’s
22 unlawful conduct.

23 93. By impairing competition among advertisers on rival Ad Exchanges, Google has
24 artificially suppressed prices for and revenues earned by publishers for their ad space. In addition,
25 Google’s unlawful conduct has enabled it to charge supra-competitive prices for its Ad Exchange and Ad
26 Network services, both to publishers and advertisers, and supra-competitive prices, either directly or
27 indirectly, to publishers for its Ad Server product.

1 94. The Ad Exchange and Ad Network markets are platforms or two-sided markets that serve
2 two types of customers (publishers and advertisers) by matching them to create a transaction. As such,
3 the fee level for purposes of antitrust harm, and as an indicator of monopoly or market power, may be
4 calculated as the net or total cost of the transaction across both sides of the market—that is the sum of fees
5 paid by publishers and fees paid by advertisers. Google is able to extract monopoly rents.

6 95. But this case is not just about the publishers and advertisers that make up the two sides of
7 an Ad Exchange or Ad Network transaction. The ultimate consumers—the readers and viewers of
8 publishers’ content—are also harmed by Google’s misconduct. Consumers are deprived of quality. This
9 includes quality of presentation and display (due to Google’s conduct in the Ad Server market) and of the
10 match between consumer and advertiser (due to Google’s conduct in the Ad Exchange and Ad Network
11 markets).

12 96. Total damages from Google’s unlawful conduct suffered by class members during the class
13 period amount, at the very least, to hundreds of millions of dollars.

14 **VII. GOOGLE CANNOT JUSTIFY ITS ILLEGAL CONDUCT**

15 97. Google cannot justify its restraints of trade and monopolizing conduct.

16 98. Google cannot supportably claim efficiency justifications for its conduct because Google’s
17 conduct creates numerous inefficiencies.

18 99. Nor is there any valid argument that monopoly is somehow desirable in the relevant
19 markets. Even in markets with network effects, antitrust law does not recognize a defense to
20 anticompetitive conduct based on size. Moreover, as confirmed by relevant empirical and economic
21 literature, competition between platforms results in better quality, better matches, and lower net prices.
22 Competition on the merits—in both the Ad Exchange and Ad Network markets—will produce better
23 outcomes for consumers than monopoly because competing Ad Exchanges and Ad Networks will be
24 incentivized to lower their take rates, increasing revenue to publishers enabling them to generate
25 additional, higher-quality content as well as allow new or existing publishers to more readily enter the
26 online world.

27 100. Nor can Google claim any of the abstract justifications often used when firms “vertically
28 integrate.” Google’s integration in fact reflects a strategy through which Google raises barriers to entry

1 and prevents new competitors or ways of doing business from breaking into the online advertising
2 marketplace.

3 **VIII. CLASS ALLEGATIONS**

4 101. Plaintiffs bring this action on behalf of themselves and as a class action under Rule 23(a),
5 (b)(2) and (b)(3) of the Federal Rules of Civil Procedure on behalf of the following classes (the “Classes”):

6 • Class 1 – All persons that received revenue from Google for displaying
7 advertisements using Google’s Ad Exchange services from four years prior to the date of
8 this Complaint’s filing through the present (the Class Period).

9 • Class 2 – All persons that received revenue from Google for displaying
10 advertisements using Google’s Ad Network services from four years prior to the date of
11 this Complaint’s filing through the present (the Class Period).

12 Specifically excluded from the Classes are Defendants; the officers, directors, or
13 employees of any Defendant; any entity in which any Defendant has a controlling interest;
14 any affiliate, legal representative, heir, or assign of any Defendant, and any person acting
15 on their behalf.

16 Also excluded from the Classes are any judicial officer presiding over this action and the
17 members of his/her immediate family and judicial staff, and any juror assigned to this
18 action.

19 102. The Classes are readily ascertainable and the records for them should exist, including,
20 specifically, Defendants’ own records and transaction data.

21 103. Due to the nature of the trade and commerce involved, there are thousands of
22 geographically dispersed members in the Classes, the exact number and their identities being known to
23 Defendants.

24 104. Plaintiffs’ claims are typical of the claims of the members of the Classes. Plaintiffs and
25 members of the Classes sustained damages arising out of Defendants’ common course of conduct in
26 violation of the laws alleged herein. The damages and injuries of each member of the Classes were directly
27 caused by Defendants’ wrongful conduct.
28

1 105. There are questions of law and fact common to the members of the Classes, including, but
2 not limited to, the following:

- 3 • whether Google has monopoly power in the Ad Server, Ad Exchange, and Ad Networks
4 markets;
- 5 • whether Google has imposed implicit and explicit taxes on rival Ad Exchanges;
- 6 • whether the imposition of such taxes constitutes monopolization, monopoly maintenance,
7 and/or attempt to monopolize the Ad Exchange market;
- 8 • whether Google's tie of its publisher Ad Server and Ad Exchange products furthers Google's
9 monopolization, monopoly maintenance, and/or attempt to monopolize the Ad Exchange
10 market;
- 11 • whether Google has blocked rival Ad Networks from competing for publisher inventory;
- 12 • whether Google's conduct with respect to rival Ad Networks constitutes monopolization,
13 monopoly maintenance, and an attempt to monopolize the Ad Network market;
- 14 • whether Google's conduct has harmed Plaintiffs and class members by reducing their revenues
15 from the sale of their ad inventory;
- 16 • whether Google's conduct has harmed Plaintiffs and class members by causing them to pay
17 supra-competitive prices for Google's Ad Exchange, Ad Network, and Ad Server services;
- 18 • whether Google's conduct has harmed or at least not benefited advertisers; and
- 19 • the appropriate Class-wide measures of damages.

20 106. Plaintiffs will fairly and adequately protect the interests of the members of the Classes.
21 Plaintiffs' interests are aligned with, and not antagonistic to, those of the other members of the Classes,
22 and Plaintiffs have retained counsel competent and experienced in the prosecution of class actions and
23 antitrust litigation to represent themselves and the Classes.

24 107. Questions of law or fact that are common to the members of the Classes predominate over
25 any questions affecting only individual members of the Classes.

26 108. A class action is superior to other available methods for the fair and efficient adjudication
27 of this controversy. The prosecution of separate actions by individual members of the Classes would
28 impose heavy burdens on the courts and Defendants and would create a risk of inconsistent or varying

1 adjudications of the questions of law and fact common to the Classes. A class action, on the other hand,
2 would achieve substantial economies of time, effort, and expense and would assure uniformity of decision
3 as to persons similarly situated without sacrificing procedural fairness or bringing about other undesirable
4 results. Absent a class action, it would not be feasible for the vast majority of Class members to seek
5 redress for the violations of law alleged herein.

6 **IX. CALIFORNIA LAW APPLIES TO THE ENTIRE CLASS**

7 109. California’s substantive laws apply to every member of the Classes, regardless of where in
8 the United States the Class member resides. Defendants’ Terms of Service explicitly state that California
9 law will govern all disputes arising out of or relating to the terms, service-specific additional terms, or any
10 related services, regardless of conflict of laws rules. By choosing California law for the resolution of
11 disputes covered by its Terms of Service, Google concedes that it is appropriate for this Court to apply
12 California law to the instant dispute.

13 110. Further, California’s substantive laws may be constitutionally applied to the claims of
14 Plaintiffs and the Classes under the Due Process Clause, *see* U.S. CONST. amend. XIV, § 1, and the Full
15 Faith and Credit Clause, *see* U.S. CONST. art. IV, § 1, of the U.S. Constitution. California has significant
16 contact, or significant aggregation of contacts, with the claims asserted by the Plaintiffs and all Class
17 members, thereby creating state interests that ensure that the choice of California state law is not arbitrary
18 or unfair. Defendants’ decision to reside in California and avail itself of California’s laws, and to engage
19 in the challenged conduct from and emanating out of California, renders the application of California law
20 to the claims herein constitutionally permissible. The application of California laws to the Classes is also
21 appropriate under California’s choice of law rules because California has significant contacts with the
22 claims of Plaintiffs and the proposed Classes, and California has the greatest interest in applying its laws
23 here.

1 **CLAIMS FOR RELIEF**

2 **COUNT I**

3 **Violation of § 2 of the Sherman Act, 15 U.S.C. § 2**

4 **(Monopolization and Monopoly Maintenance)**

5 111. Plaintiffs repeat and incorporate by reference each of the foregoing allegations of this
6 Complaint.

7 112. The relevant markets defined above are valid antitrust markets.

8 113. Google has monopolized the Ad Server, Ad Network, and Ad Exchange markets.

9 114. Google possesses monopoly power in the Ad Server, Ad Network, and Ad Exchange
10 markets. Google willfully seeks to maintain its monopoly power through anticompetitive conduct.

11 115. There are no procompetitive benefits or justifications that offset the competitive harm of
12 Google's unlawful conduct.

13 116. As a result of Google's unlawful conduct, Plaintiffs have suffered, and continue to suffer,
14 monetary harm in an amount to be proved at trial.

15 **COUNT II**

16 **Violation of § 2 of the Sherman Act, 15 U.S.C. § 2**

17 **(Attempted Monopolization)**

18 117. Plaintiffs repeat and incorporate by reference each of the foregoing allegations of this
19 Complaint.

20 118. The relevant markets defined above are valid antitrust markets.

21 119. To the extent that Google contends it does not have a monopoly in any of the Ad Network,
22 Ad Exchange, or Ad Server markets, Plaintiffs assert in the alternative that Google has intentionally and
23 unlawfully attempted to monopolize the Ad Network, Ad Exchange, and/or Ad Server markets through
24 anticompetitive conduct, including, *inter alia*, its implicit and explicit taxes on rival Ad Exchanges and
25 its blocking of bids from rival Ad Networks; its interference with and manipulation of auctions and header
26 bidding; and by combining and effectively forcing users to use both its Ad Server, one the one hand, and
27 its Ad Network and/or Ad Exchange, on the other.

1 120. Google has acted with the specific intent to monopolize the Ad Network, Ad Exchange
2 markets, and/or Ad Server markets.

3 121. Google has a dangerous probability of monopolizing the Ad Network, Ad Exchange,
4 and/or Ad Server markets, including by excluding competitors, undermining quality, squelching
5 innovation, and raising the total price of services.

6 122. There is no legitimate business justification for Google's conduct.

7 123. As a result of Google's unlawful conduct, Plaintiffs have suffered, and continue to suffer,
8 monetary harm in an amount to be proved at trial.

9 **COUNT III**

10 **Violation of California's Unfair Competition Law**

11 **(Cal. Bus. & Prof. Code § 17000 et seq.)**

12 124. Plaintiffs repeat and incorporate by reference each of the foregoing allegations of this
13 Complaint.

14 125. Google's conduct constitutes deceptive, fraudulent, unlawful and/or unfair business acts
15 and practices.

16 126. Google's conduct threatens an incipient violation of the antitrust laws alleged herein, and
17 it violates the policy and spirit of those laws because the effects of the conduct are comparable to or the
18 same as a violation of the law, and it otherwise significantly threatens and harms competition.

19 127. Additionally, Google's conduct on balance harms consumers and competition, offends
20 established public policy, is substantially injurious to consumers, and is neither outweighed by
21 countervailing benefits nor avoidable by consumers.

22 128. Plaintiffs have been deprived of money or property as a result of Google's unfair business
23 practices alleged herein through numerous mechanisms, including but not limited to Google's depriving
24 publishers of advertising revenue by taking fees and charges from publisher.

25 **REQUEST FOR RELIEF**

26 129. WHEREFORE, Plaintiffs and the Class members request the Court to enter judgment in
27 their favor against Defendants, awarding all such relief as the Court deems appropriate and just.

28 130. Plaintiffs request the following relief:

1 A. That the Court determine that this action may be maintained as a class action under
2 Rule 23(a), (b)(1), (b)(2), and (b)(3) of the Federal Rules of Civil Procedure, and direct that notice of this
3 action, as provided by Rule 23(c)(2) of the Federal Rules of Civil Procedure, be given to Class members;

4 B. That the Court enter an order declaring that Defendants' actions, as alleged
5 herein, violate the law;

6 C. That the Court award Plaintiffs and Class members damages, treble damages,
7 punitive damages, and/or restitution in an amount to be determined at trial;

8 D. That the Court order Defendants to fully divest their publisher Ad Server line of
9 business, and refrain from operating within the market for publisher Ad Server products;

10 E. That the Court permanently enjoin Defendants, their affiliates, successors,
11 transferees, assignees, and other officers, directors, agents, and employees thereof from continuing,
12 maintaining, or renewing the conduct alleged herein, and from adopting or following any practice, plan,
13 program, or device having a similar purpose or effect;

14 F. That the Court award Plaintiffs pre- and post-judgment interest;

15 G. That the Court award Plaintiffs their costs of suit, including reasonable attorneys'
16 fees and expenses; and

17 H. That the Court award any and all such other relief as the Court may deem proper.

18 **JURY TRIAL DEMAND**

19 131. Pursuant to Rule 38(b) of the Federal Rules of Civil Procedure, Plaintiffs demand a jury
20 trial of all issues so triable.

21 Dated: December 16, 2020

/s/ Mark C. Mao

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