

Control No: 18-022  
Contractor: DynCorp International LLC  
Service: LOGCAP IV BLS and O&M Services  
Est. Dollar Value: (b) (4)

**JUSTIFICATION REVIEW DOCUMENT  
FOR AN EXCEPTION TO FAIR OPPORTUNITY**

**Service:** The Logistics Civil Augmentation Program Base Life Support Services and Operation and Maintenance in the Southern Afghanistan Area of Responsibility.

**Authority:** Federal Acquisition Regulation 16.505(b)(2)(i)(C), the order must be issued on a sole-source basis in the interest of economy and efficiency because it is a logical follow-on to an order already issued under the contract, provided that all awardees were given a fair opportunity to be considered for the original order.

**Prepared by:** Anna Thissen  
Contract Specialist  
Email: anna.e.thissen.civ@mail.mil  
DSN: 793-0536

**Contracting Officer:** Lindsay Weindruch  
Procuring Contracting Officer  
Email: lindsay.a.weindruch.civ@mail.mil  
DSN: 793-0224

**Technical:**

(b) (4)

**Requirements:**

Control No: 18-022  
Contractor: DynCorp International LLC  
Service: LOGCAP IV BLS and O&M Services  
Est. Dollar Value: (b) (4)

**Reviews:** I have reviewed this justification and find it adequate to support other than full and open competition.

**Legal Advisor:**

(b) (6)

**Competition Advocate:**

Gregory J. Tetter

DSN: 793-7287

Signature: TETTER,GREGORY

Date: 21 Dec 2017

J.1228811102

Digitally signed by  
Gregory J. Tetter  
DN: cn=Gregory J. Tetter, o=DynCorp International LLC, email=GTETTER@DYNCORP.COM, c=US  
Date: 2017.12.21 11:03:01 -0500

**Chief Counsel:**

(b) (6)

**PARC:**

Control No: 18-022  
Contractor: DynCorp International LLC  
Service: LOGCAP IV BLS and O&M Services  
Est. Dollar Value: (b) (4)

**Department of the Army  
Justification for an Exception to Fair Opportunity  
Under Multiple Award Indefinite Delivery Contracts**

**1. Contracting Activity:** U.S. Army Contracting Command – Rock Island (ACC-RI), Rock Island Arsenal, Rock Island, IL 61299-8000.

**2. Description of Action:** United States Forces – Afghanistan (USFOR-A) requests a modification to extend Logistics Civil Augmentation Program (LOGCAP) IV Base Life Support (BLS) and Operation and Maintenance (O&M) services for the South Afghanistan Area of Responsibility (AOR). ACC-RI proposes a Cost Plus Fixed Fee (CPFF) modification for a period of 12 months under Contract W52P1J-07-D-0007, Task Order (TO) 0004, with DynCorp International LLC (DI), with an option to extend services for an additional 6 months. ACC-RI projects award (b) (4) O&M funds.

Defense Federal Acquisition Regulation Supplement 207.103(d)(1)(B) requires Acquisition Plans for production or services when the total cost of all contractors for the acquisition program is estimated at (b) (4) for all years, or (b) (4) for any fiscal year. Accordingly, the Principal Assistant Responsible for Contracting approved the LOGCAP IV Acquisition Plan on 28 August 2006. Federal Acquisition Regulation (FAR) 7.104 requires that, "[a]t key dates specified in the plan or whenever significant changes occur, and no less often than annually, the planner shall review the plan and, if appropriate, revise it." Extension of the existing task order for requirements within scope and currently being performed is not considered a significant change, and therefore, does not warrant an amendment to that plan.

On 07 July 2009, ACC-RI awarded the South Afghanistan AOR to DI under TO 0004 for one base year and four evaluated one-year options. The task order's original expiration date was 31 July 2015; however, ACC-RI received approval for a 12-month extension on 19 May 2015 with a period of performance (PoP) of 01 August 2015 to 31 July 2016 to support the continued troop presence of 5,500 at the President of the United States' (POTUS) direction with follow-on drawdown efforts to a "normal embassy presence."

(b) (4)

(b) (4)

...the Government will either re-compete the requirement under the new LOGCAP V contract or continue to extend required services through an appropriate contract action. The action to be taken will be determined by the status of the LOGCAP V award and future decisions as to the projected presence of U.S. troops and other supported organizations in Afghanistan.

The requirements that are the subject of this JEFO are included in the LOGCAP V solicitation; however, the projected award date is (b) (4)

(b) (4)

(b) (4)

Therefore, as referenced above, the Government will need to extend the required services through appropriate contract actions.

In support of this fourth extension, the most recent Mission Impact Statement in Support of the Continuation of LOGCAP IV BLS and O&M Services for the Afghanistan AOR (Impact Statement) was signed on 11 November 2017 by (b) (4)

(b) (4)

The Impact Statement supports a continued USFOR-A requirement for LOGCAP IV in South Afghanistan until award and transition of LOGCAP V.

The current total value of TO 0004 is (b) (4)

**3. Description of Services:** DI has provided essential BLS and O&M services under TO 0004 at as many as (b) (4) Forward Operating Bases (FOBs) through periods of transition and full performance, inclusive of significant troop surges and the subsequent base closure, as well as phased drawdown. Presently, DI is only providing services at (b) (4)

(b) (4)

LOGCAP services provided by DI under this task order include, but are not limited to, the following: hazardous material and waste management, pest management, laundry operations, water production, material handling equipment operations and maintenance, firefighting, fire prevention services, facilities management, morale welfare recreation management, power generation, billeting management, transportation motor pool operations, project planning, and movement control operations. (b) (4)

(b) (4)

The total PoP for this proposed extension is (b) (4)

(b) (4)

(b) (4)

**4. Authority Cited:** FAR 16.505(b)(2)(i)(C), the order must be issued on a sole-source basis in the interest of economy and efficiency because it is a logical follow-on to an order already issued under the contract, provided that all awardees were given a fair opportunity to be considered for the original order.

**5. Reason for Authority Cited:** LOGCAP IV was awarded as a multiple-award Indefinite Delivery Indefinite Quantity (IDIQ) type contract to (b) (4)

(b) (4)

As previously stated, the extension sought under this task order is to ensure the continuation of (b) (4) while allowing time for award of LOGCAP V. ACC-RI is currently engaged in the follow-on solicitation for LOGCAP V, which is a full and open competition that will (b) (4)

(b) (4)

(b) (4)

Control No: 18-022  
Contractor: DynCorp International LLC  
Service: LOGCAP IV BLS and O&M Services  
Est. Dollar Value: (b) (4)

(b) (4)

A large black rectangular redaction box covering the majority of the page's content.

(b) (4)

A large black rectangular redaction box covering the majority of the page's content.

(b) (4)

A large black rectangular redaction box covering the majority of the page's content.

For the foregoing reasons, it is in the best interest of the Government to have DI

(b) (4)

**6. Market Research:** The Government has conducted extensive market research for the upcoming competitive LOGCAP V requirement in order to gauge industry's interest in performing LOGCAP services, to include the services that DI is currently performing. Market research for the LOGCAP V procurement has continued since the Sources Sought Synopsis issued on 17 May 2016, to include numerous Industry Days, and draft Requests for Proposals. It is apparent that there are many interested parties who could eventually perform the services currently executed by DI. However, due to the complexity of these critical services and the dire need for continuity of these services until ACC-RI can award follow-on competitive LOGCAP V contracts, (b) (4)

(b) (4)

With regard to Government resources, as stated above in paragraph 5, the estimated transition costs for (b) (4) based on the median cost of 11 LOGCAP IV competed task orders.

(b) (4)

Although (b) (4) have the necessary resources to perform the services given adequate time, this market research supports that it would not be economical or efficient to re-compete the effort and award a new contract task order for this requirement.

Typically competitions can drive down costs, but the Government cannot confirm that an Afghanistan competition under LOGCAP IV would decrease costs. LOGCAP IV requirements often change significantly after award due to the constant fluctuations in requirements, and therefore, due to the large amount of change order negotiations that occurs after the competitive awards, it is nearly impossible to estimate what the realized cost savings have been under the LOGCAP IV competitions.

**7. Actions to Increase Competition:** The existing requirements in South Afghanistan are included in LOGCAP V's full and open solicitation.

Control No: 18-022  
Contractor: DynCorp International LLC  
Service: LOGCAP IV BLS and O&M Services  
Est. Dollar Value: (b) (4)

**8. Other Facts:**

**a. Procurement History:**

Contract Number: W52P1J-07-D-0007, TO 0004, Mod C9  
Contractor: DI  
Date of Award: 29 June 2017  
Competitive Status: Not competed IAW FAR 16.505(b)(2)(i)(C), JEFO #16-064

Contract Number: W52P1J-07-D-0007, TO 0004, Mod C1  
Contractor: DI  
Date of Award: 29 July 2016  
Competitive Status: Not competed IAW FAR 16.505(b)(2)(i)(C), JEFO #16-064

Contract Number: W52P1J-07-D-0007, TO 0004, Mod BM  
Contractor: DI  
Date of Award: 30 July 2015  
Competitive Status: Not competed IAW FAR 16.505(b)(2)(i)(C), JEFO #15-283

Contract Number: W52P1J-07-D-0007, TO 0004  
Contractor: DI  
Date of Award: 07 July 2009  
Competitive Status: Competed IAW fair opportunity procedures

- b. As stated in paragraph 2, the proposed action will result in a CPFF contract type. Approval to use a CPFF contract type is based on the basic contract terms and conditions which allows for IDIQ Firm Fixed Price, Fixed Price Incentive, Cost Plus Award Fee, CPFF, Cost Plus Incentive Fee, Cost Plus No Fee, or Time and Materials task orders.

**9. Technical Certification:** I certify that the supporting data under my cognizance which is included in this justification is accurate and complete to the best of my knowledge and belief.

(b) (6)





Control No: 18-  
022 Contractor: DynCorp International LLC  
Service: LOGCAP IV BLS and O&M Services  
Est. Dollar Value: (b) (4)

**10. Requirements Certification:** I certify that the supporting data under my cognizance which is included in this justification is accurate and complete to the best of my knowledge and belief.

(b) (6)

**11. Fair and Reasonable Cost Determination:** In accordance with FAR 16.505(b)(2)(ii)(B)(5), I hereby determine that the anticipated cost or price to the Government for this contract action will be fair and reasonable based on cost analysis, audit, and an Independent Government Estimate in accordance with FAR 15.404-1. Certified cost and pricing data will be required.

Date: \_\_\_\_\_

WEINDRUCH.LINDSA  
Y.ANN.1263735656

Lindsay Weindruch  
Contracting Officer

**12. Contracting Officer Certification:** I certify that this justification is accurate and complete to the best of my knowledge and belief.

Date: \_\_\_\_\_

WEINDRUCH.LINDSA  
Y.ANN.1263735656

Lindsay Weindruch  
Contracting Officer

Control No: 18-022  
Contractor: DynCorp International LLC  
Service: LOGCAP IV BLS and O&M Services  
Est. Dollar Value: (b) (4)

### Approval

Based on the foregoing justification, I hereby approve the procurement of Logistics Civil Augmentation Program Base Life Support and Operation and Maintenance services for the South Afghanistan Area of Operations using an exception to fair opportunity pursuant to the authority of Federal Acquisition Regulation 16.505 (b)(2)(i)(C), subject to availability of funds, and provided that the services herein described have otherwise been authorized for acquisition.

(b) (6)

