

CONSOLIDATED ACTION PLAN # 001
Event Name: Ferguson Decision **State Mission #:** 14-4456
Operational Period: Date, xxxx to xxxx hours

SITUATION / INCIDENT / EVENT

With the potential for multiple rallies, marches and possible civil disturbance associated with a grand jury announcement regarding an earlier police shooting in Ferguson, Missouri, the City of Seattle Emergency Operations Center (EOC) will be activated to provide coordination and support to response operations by the police department and to ensure continuity of essential services throughout the City.

In August, a Ferguson police officer fatally shot an unarmed black man, inciting months of protests, putting Ferguson at the center of a national debate over police and race. The grand jury is reviewing the investigation to determine if it warrants charges against the police officer and is expected to make an announcement by the end of November. Seattle, along with most other police departments, expects the decision, regardless of outcome, will cause the potential for civil unrest nationwide.

City of Seattle Mission

The mission of the Seattle EOC is to minimize the impact of emergencies and disasters on the community through coordinated planning, information-sharing and resource management between all City departments, partnering agencies and the public.

City of Seattle Planning Assumptions

- Some rallies, protests and/or marches may occur without any prior coordination between the organizers and the City.
- Marches, rallies, protests and other expressions of civil unrest can often include activities and tactics intended to provoke violence which can cause injury to persons and damage to property and confrontation with law enforcement officers. It can further have the effect of disrupting lawful free speech and rights of assembly sought to be exercised by other members of the public.
- Businesses could be impacted by traffic congestion and disruption associated with civil unrest activities, and may take appropriate safety measures for their customers and facilities.
- Transportation services for schools, childcare and senior facilities could be impacted.
- A grand jury report regarding the Ferguson case announced during school hours could severely hamper the ability of Seattle's public and private school students to get home safely and expediently.
- Commercial media, both local and national, will provide extensive coverage of the event due to the violence that occurred nationwide in August.
- Some level of property damage can be expected during spontaneous outbursts of civil unrest activities.

City of Seattle Operational Objectives for: Ferguson Decision

1. Provide coordination and support to SPD as lead department (Incident Commander Chris Fowler, Deputy IC Pierre Davis) and to other departments involved in the response to Ferguson-related events to promote public safety, deter civil unrest and provide a forum for free expression.
2. Maintain critical services during spontaneous marches and protests or other civil unrest activities.
3. Develop and maintain situational awareness and a common operating picture.
4. Address any impacts to the community as needed.

Concept of Operation

City of Seattle Emergency Operations Center Hours of Operation:

Date, 2014, xxxx to xxxx hours.

Assigned Emergency Support Functions (ESF):

- ESF# 1Transportation (Seattle Department of Transportation)
- ESF# 2Communications (Department of Information Technology)
- ESF #4Firefighting (Seattle Fire Department)
- ESF #5Emergency Management (Office of Emergency Management)
- ESF #6Mass Care, Housing and Human Services (Human Service Department)
- ESF #7Resource Support (Department of Finance and Administrative Services)
- ESF #8Public Health and Medical (Public Health Seattle and King County)
- ESF #13Public Safety and Security (Seattle Police Department)
- ESF #15 Public Information (depending on the nature of the events SPD Media may choose to handle media from SPOC or from the EOC)

In addition to the above, the following will have representatives in the EOC:

- Mayor's Office
- Seattle Office of Economic Development
- Seattle Law Department
- Auxiliary Communication Service (ACS)
- Seattle Commission for People with disAbilities
- King County Metro Transit
- Sound Transit
- Seattle Public Schools (if decision is made during school week)

Liaisons:

- King County Office of Emergency Management
- Washington State Emergency Management Division

Coordination and Support

City intradepartmental coordination and support will occur directly between departments, through dispatch centers or ESF representatives in the EOC, or combinations thereof.

The Seattle Police Department (SPD) is the lead department for tactical operations for Ferguson-related events. The Seattle Police Operations Center (SPOC) will be activated to support Ferguson Incident Command, as well as all routine and emergency law enforcement operations unrelated to the event. All departments will support SPD in managing Ferguson-related events as needed.

The Seattle Department of Transportation (SDOT) will coordinate traffic management through the Traffic Management Center (TMC) and debris removal through the Charles Street Tactical Operations Center (TOC).

Policy

The EOC will furnish logistical support to policy and decision makers including the use of the WebEOC based process for policy tracking and resolution. If needed, the EOC will coordinate and facilitate the convening of the Emergency Executive Board (EEB) as required.

Proclamation and Emergency Orders

The Mayor, in consultation with the police department will be responsible for determining whether the exercise of extraordinary authority is required to maintain public safety. In the event that the Mayor so determines, Law Department personnel stationed in the EOC will draft and submit for the Mayor's review, any necessary emergency orders.

Throughout the event the Seattle Police Department will share information and intelligence with Law Department personnel assigned to the EOC and law department liaisons stationed in the Seattle Police Operation Center (SPOC), so that all parties involved will have a clear and common understating of the situation.

Public Information

SPD will be responsible for public information related to the Ferguson Decision. The EOC Situation Unit and ESF-13 will closely monitor SPD public messaging and share that information with representatives in the EOC.

Communication Systems

Standard operating procedure will be followed for 800 MHz radio operation citywide.

Private Sector

A representative of the Downtown Business Association will be in the SPOC.

1. Objective 1: Provide coordination and support to SPD as lead department and to other departments involved in the response to Ferguson-related events to promote public safety, deter civil unrest and provide a forum for free expression.		
Tasks and Essential Elements of Information	Responsible	Notes
1.1 Identify policy issues, options, and recommended action to the Mayor, as needed	All ESF	Coordinate through Deputy Director
1.2 Provide assistance with establishing ingress/egress traffic routes in support of Ferguson-related operations or during emergencies that may occur within the event area such as a Mass Casualty Incident.	ESF#1	Coordinate thru EOC Ops Chief
1.3 Be prepared to provide rapid debris removal from the roadway, sidewalks, and public right of way in impacted areas.	ESF #1	
1.4 Report time, location and purpose of any press conferences associated with the Ferguson Decision in WebEOC.	ESF #13	
5. Objective 2: Maintain critical services during spontaneous marches, protests or other civil unrest activities.		
Tasks and Essential Elements of Information:	Responsible	Notes
<i>Examples of critical services are: emergency medical service, fire response, law enforcement response, utility service, healthcare, childcare, schools, transportation system; roadways, mass transit, para-transit.</i>	---	Coordinate through EOC Ops Chief
2.1 Monitor, and address as needed, spontaneous marches, protests or other civil unrest activities related to the Ferguson Decision.	All ESFs	
2.2 Monitor, and address as needed, the ability of departments, other jurisdictions operating within the City, private sector providers, and non-governmental organizations to deliver critical services throughout the City.	All ESFs	
2.3 Ensure department personnel are briefed regarding anticipated outcomes of the Ferguson Decision, and procedures are in place to rapidly identify and convey information regarding impacts to critical service delivery and capability to respond to incidents.	ESF #1, ESF #6, ESF #8	
2.4 Monitor and address impacts to vulnerable populations and providers of services to those groups, such as King County Metro and Access Bus service.	ESF #1, ESF #6	

2.5 As needed, take action to mitigate traffic impacts caused by civil unrest activities and notify ESF representatives of any detours and road closures.	ESF #1	
2.6 As needed, take action to protect the ability for Seattle public and private school students to get home safely and expediently.	ESF #1, ESF#13	
2.7 Monitor status of public and government communication systems.	ESF #2	
2.8 Ensure public information is accessible to all members of the community.	ESF #13 and/or #15	

Resource Needs:

N/A

Objective 3: Develop and maintain situational awareness and a common operating picture regarding the Ferguson Decision.

Tasks and Essential Elements of Information:

Responsible

Notes

3.1 SPD, as the lead for media relations and tactical operations, will review draft EOC Situation Reports and Snapshot Reports for accuracy and consistency with SPD media releases.	ESF #13	Coordinate with EOC Plans Section
3.2 Report location and severity of any civil unrest activities that may spontaneously occur after the Ferguson Decision is announced.	ESF #13	ESF #1 and EOC Sit Unit
3.3 Provide regular and frequent situational updates, including size of crowd and other relevant information, as conditions change.	ESF #13	EOC Sit Unit and Ops Chief
3.4 Through the Fusion Center, monitor and report related regional and national Ferguson-related events which may affect local events or activities.	ESF #13	EOC Sit Unit
3.5 Monitor other major events scheduled throughout the City (sports venues, holiday events, significant gatherings of people, etc.)	All ESFs	
3.6 Closely monitor and report traffic conditions near any location where civil unrest occurs. Make available to EOC personnel traffic congestion information and list of street closures.	ESF #1	
3.7 Report number of injured transported to local hospitals resulting from civil unrest activities.	ESF #4 ESF #8	
3.8 Share with EOC personnel any sources of information which may enhance situational awareness and monitor weather conditions.	Plans Section	
3.9 Publish Snapshot and Situation Reports based on schedule provided by the Director.	Plans Section	

Resource Needs:

N/A

Objective 4: Address any impacts to the community as needed.

Tasks and Essential Elements of Information:

4.1 Plan for, identify, and resolve cascading impacts including traffic congestion causing interference with the provision of essential services.

Responsible

All ESFs

Notes

Coordinate through EOC Ops Chief

Resource Needs:

N/A

EOC Staffing

EOC DIRECTOR	Barb Graff, Laurel Nelson
DEPUTY DIRECTOR	n/a
LIAISON - MAYOR'S OFFICE	Kate Joncas, Mike Gore
LAW DEPARTMENT	
LIAISON - STATE	
LIAISON - COUNTY	King County Staff Duty Officer
LIAISON - BUSINESS COMMUNITY	
OPERATIONS SECTION CHIEF	Ken Neafcy
ESF #13 Police Branch	
Fusion Center	
ESF #4 Fire Branch	
ESF #6 Health and Human Services Branch Human Services Department Parks Department Seattle Commission for People with DisAbilities Seattle Public Schools	Jill Watson, Branch Director Jill Watson (alternate from 11-22-11/30) Deborah Witmer Pegi McEvoy, Larry Dorsey
ESF #8 Public Health Seattle-King County Northwest Healthcare Response Network	Ali Jaffe-Doty NWHRN Staff Duty Officer
ESF #s 1,3,13 Infrastructure Branch Director ESF #1 Coordinator Debris Removal Liaison KC Metro Sound Transit	Lawrence Eichhorn, Branch Director Lawrence Eichhorn, SDOT
ESF #2	Bill Norris, Bryant Bradbury
ESF #12	Jerry Koenig
PLANNING SECTION CHIEF	Cathy Wenderoth, Debbie Goetz
Situation Unit - SnapShots/Sitreps	Michell Mouton
Situation Unit - SnapShots/Sitreps	
Situation Unit	
Situation Unit - Mapping/Displays	TJ McDonald
ACS Lead	
ACS	
LOGISTICS SECTION CHIEF	Elenka Jarolimek
EOC JIC (or liaison to SPOC)	Sabra Schneider, JIC Supervisor (alternate after 11/26) Ed Escalona John Giamberso

ADMINISTRATION SECTION CHIEF	JoAnn Jordan, Erika Lund
CITY CLERK – (Monica out of area 11/13-11/16)	Monica Simmons, Scott Cline, Emilia Sanchez, Ian Smith

Weather Forecast for Operational Period <http://www.wrh.noaa.gov/sew/>

Day, Time Frame

Summary of current conditions

Communications			
EOC Systems	Operational	Monitored	Contact/Channel
Telephones	Y	Y	206- [REDACTED] (non-public)
Fax	Y	Y	
Satellite Phone	Y	N	
Secure Phone	Y	N	
800 MHz Radio	Y	Y	OPS CALL – Hailing Channel SPD Event Channels
CEMNET	Y	Y	
NAWAS	Y	Y	
UHF	Y	Y	
VHF	Y	Y	
HF	Y	Y	
EOC Email Accounts - ACTIVE			
Seattle-EOC@seattle.gov (non-public)			
Primary Talkgroup for On-scene Response		Agency / Remarks	
Contact SPD			
Patching / Interoperable Communications Capabilities			
No patching is anticipated.			
Attachments			
None			
Prepared By: D Goetz		Approved By:	